

TEXAS DEPARTMENT OF HOUSING AND  
COMMUNITY AFFAIRS

AUDIT COMMITTEE MEETING

11:00 a.m.  
Thursday,  
May 15, 2003

Room 437  
Waller Creek Office Building  
507 Sabine Street  
Austin, Texas 78701

PRESENT:

AUDIT COMMITTEE:

Vidal Gonzalez, Chairman  
Beth Anderson  
Shadrick Bogany (not present)

STAFF:

Edwina Carrington, Executive Director  
David Gaines  
Ruth Cedillo  
Curtis Howe

I N D E X

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PUBLIC COMMENT	None
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P R O C E E D I N G S

1  
2 CHAIRMAN GONZALEZ: We'll call the Audit  
3 Committee meeting to order.

4 (Pause.)

5 CHAIRMAN GONZALEZ: Roll call. Beth Anderson?

6 MS. ANDERSON: Here.

7 CHAIRMAN GONZALEZ: Vidal Gonzalez, here. Shad  
8 Bogany, absent.

9 Okay. We will solicit public comment.

10 MS. GRONECK: I didn't have any.

11 CHAIRMAN GONZALEZ: Okay. None. Okay. Then  
12 we'll go on to Item Number 1, the Presentation, Discussion  
13 and Possible Approval of Minutes of the Audit Committee  
14 Meeting of March 13, 2003.

15 MS. ANDERSON: I move approval of the minutes.

16 CHAIRMAN GONZALEZ: Okay. Second? Any further  
17 discussion? If not, all those in favor, say aye.

18 MS. ANDERSON: Aye.

19 CHAIRMAN GONZALEZ: All opposed? The motion  
20 carries. Okay. We'll go to Item Number 2, the  
21 Presentation and Discussion of Reports. We'll call on Mr.  
22 Gaines.

23 But before we go to that, I did want to  
24 announce that this is Internal Audit Week. We have a

1 resolution from the Office of the Governor. And rather  
2 than reading it, I will just present it over the -- for  
3 the record.

4 But we do want to congratulate you, because you  
5 are an internal auditor, and from what I gather, what?  
6 You're going to be the president of some other  
7 organization or something? What's --

8 MR. GAINES: Well, I currently am, and I'm  
9 being nominated for another year.

10 CHAIRMAN GONZALEZ: For another year. Okay.  
11 Congratulations on that also.

12 MR. GAINES: For the record, David Gaines,  
13 Director of Internal Audit. I overheard Delores setting  
14 up this table, saying, Since David is getting so old, why  
15 don't we let him sit down today? By the time I'm through  
16 speaking, you might believe her, because I'm kind of --  
17 had a rough time with my voice lately.

18 But it's real. Let's turn to the first agenda  
19 item, which is the Status of Prior Audit Issues. There  
20 are fourteen issues being reported to you today. Five of  
21 these issues are being reported as implemented. Two are  
22 considered implemented by management, but have been  
23 classified as action delayed pending clearance by HUD.  
24 And that leaves seven issues that management continues to

1 work on.

2 Of the implemented issues, I wanted to direct  
3 your attention to the first issue on page 1 of eight.  
4 That's issue reference 252. This was an issue reported by  
5 Internal Audit in August 2000 relating to the department  
6 establishing an agency-wide construction inspection  
7 section, evaluating the benefits of contracting with third  
8 parties, and evaluating the degree of overlap by the  
9 inspectors, such as first-lien inspections.

10 And this is one of those issues that we've been  
11 able to implement, I believe, as a direct result of the  
12 reorganization. It's taken a while to get here, but I  
13 believe there will be considerable benefits going forward  
14 as the details in fully implementing this issue are  
15 resolved.

16 The remaining four issues being reported as  
17 implemented are recent audits completed by the External  
18 Auditors, including the State Auditor's Office, KPMG,  
19 Deloitte and Touche, and these are identified as the  
20 implemented ones on seven -- pages 7 and eight.

21 I wasn't planning on really discussing the  
22 details on those. They are fairly minor, and they are now  
23 reported as implemented.

24 If you will, let's turn back to page 2. Issue

1 187 relates to the department establishing a family self-  
2 sufficiency plan for the Section 8 program. And the issue  
3 has recently come back to life. Since it's been  
4 outstanding for a while now, I'd like to give you a brief  
5 history on this issue.

6 Mainly, its initial action relating to this  
7 issue that was released in September 2000 was to request a  
8 waiver from HUD due to lack of capacity in service  
9 regions, I believed, perception of lack of capacity.

10 Throughout calendar year 2001 into 2002, this  
11 issue was classified as action delayed, pending a response  
12 from HUD. So in April 2002, the management reported that  
13 HUD had denied the initial waiver request, and requested  
14 the department review information on client services,  
15 assess what was really out in the field in the local  
16 operator areas, to assess the feasibility of  
17 implementation.

18 At this time, the issue was reclassified to In  
19 Progress of Being Implemented, and management began to  
20 make that assessment. They conducted a survey of local  
21 operators to determine if sufficient services were there  
22 to implement this family self-sufficiency program.

23 By October 2002, management had determined  
24 there were not sufficient services in the HUD San Antonio

1 and Fort Worth service regions, while in the Houston area,  
2 it looked like there were sufficient capacity to deliver  
3 this program.

4 That was October 2002. In December, the  
5 department made another request to HUD, requesting a  
6 waiver for the program in the San Antonio -- excuse me, in  
7 Fort Worth areas, and submitted an action plan to HUD for  
8 the Houston area. And management was also hoping they  
9 could use the same plan in the other two areas should HUD  
10 deny the waiver request in those two areas.

11 At this point, in December '02, it was again  
12 classified as delayed pending a response from HUD.  
13 About -- well, April 2003, in communications with HUD, HUD  
14 informed the department that they had overlooked that this  
15 issue was in their court and on their table, and they  
16 indicated they would consider it soon.

17 And so at that time, management decided to  
18 start considering whether the community action service  
19 agent -- excuse me, community action agencies throughout  
20 the state may be providing services that could be used in  
21 connection with the self-sufficiency program in these  
22 areas.

23 Now, in bringing it -- in classifying it as in  
24 progress, it's because of this new consideration of the

1 possibility of the CAAs providing some of these services.

2 A target date wasn't established for completion because  
3 of management's expectations or uncertainties relating to  
4 the anticipated time delays in hearing back from the CAAs,  
5 considering information from CAAs. They felt like it was  
6 too ambiguous for charting data at this point.

7 But at this point -- that's where we're at.  
8 The bottom line, we're waiting for a response from HUD and  
9 considering the possibility of CAAs doing this for us.

10 MS. ANDERSON: May I -- Mr. Chairman, may I ask  
11 a question of Ms. Carrington?

12 CHAIRMAN GONZALEZ: Yes.

13 MS. ANDERSON: Now, when these family self-  
14 sufficiency programs are put in place for these Section 8  
15 tenants, does HUD pay for the family self-sufficiency  
16 programs so that the local non-profit or community action  
17 agency, or whatever, that is awarded a -- are they, like,  
18 awarded a contract to provide those services, and then HUD  
19 pays for that?

20 MS. CARRINGTON: May I ask Ruth Cedillo? Ruth,  
21 do you know the answer to that question? Our mikes aren't  
22 working.

23 MS. CEDILLO: They aren't working. I think I  
24 can talk loud enough. I'm Ruth Cedillo. And the reason



1 we started looking at the community action agencies is  
2 because they do get funds from the department.

3 MS. ANDERSON: Right. Right.

4 MS. CEDILLO: They get the community services  
5 block grant.

6 MS. ANDERSON: Right.

7 MS. CEDILLO: And they're using those funds to  
8 transition people out of poverty. So that's why we're  
9 looking at them. And some of those individuals, maybe  
10 those that have Section 8 vouchers even through our  
11 programs. So I asked staff to start looking at that and  
12 see if maybe we can work with the community --

13 MS. ANDERSON: Is there a match?

14 MS. CEDILLO: Yes, and see if we can match  
15 them.

16 MS. ANDERSON: Okay. I mean, some of those  
17 agencies do very good jobs in their communities, and some  
18 are, you know, less effective, as I'm sure you know.

19 MS. CEDILLO: Sure. Yes.

20 MS. CARRINGTON: I think this is actually  
21 probably a fairly innovative approach. Most of the family  
22 self-sufficiency programs are developed by housing  
23 authorities that administer vouchers and certificates.  
24 It's a part of what they've been doing for the last

1 several years.

2           And my thought is that they probably don't get  
3 any additional money from HUD to do a family self-  
4 sufficiency program, that they're expected to do it out of  
5 the administrative fee that they receive for administering  
6 the vouchers.

7           And of course, housing authorities have had for  
8 the years the -- you know, the transition from public  
9 housing and other kinds of housing. So I think we've just  
10 said we're tired of -- we don't want to ask HUD for any  
11 more waivers. It does not make sense for us, the  
12 department, to go out and try to set up family self-  
13 sufficiency programs for these small number of vouchers in  
14 these areas.

15           And so what made sense to us was this network  
16 of community action agencies that we have out there.

17           MS. ANDERSON: And so then we would fund it out  
18 of our Section 8 administrative fees? I mean, we would  
19 write a contract with the --

20           MS. CARRINGTON: Well, I think we're probably  
21 evaluating, you know, if the community action agency will  
22 take it on.

23           MS. CEDILLO: And they may be doing exactly  
24 what we need them to do --

1 MS. CARRINGTON: What we would have been doing.

2 MS. CEDILLO: And they may be able to do it out  
3 of the funding that we already provide.

4 MS. CARRINGTON: Okay. Yes.

5 MS. ANDERSON: Okay. Okay.

6 MS. CARRINGTON: I mean, that would certainly  
7 be our hope.

8 MS. ANDERSON: Okay. All right.

9 MR. GAINES: The next six issues, beginning  
10 with 253 on page 3 of eight, are the HOME issues relating  
11 to the HUD HOME monitoring visit of November 2001. The  
12 department and HUD have come to general agreement on --  
13 are you with me, Beth? It's on page --

14 MS. ANDERSON: What --

15 MR. GAINES: -- three.

16 MS. ANDERSON: Okay. I'm with you.

17 MR. GAINES: And beginning with issue 253, the  
18 next six issues. And the department and HUD have come to  
19 a general agreement on how the department needs to proceed  
20 in resolving these issues. The biggest point of  
21 contention is HUD was requiring that the department  
22 reinspect all properties since 1998.

23 It's been agreed that the department would send  
24 homeowners a simplified housing standards checklist. That

1 was prepared and -- by the department, and approved by  
2 HUD. The checklists have been sent out and they were due  
3 back this last Monday.

4 Management is in the process of evaluating the  
5 results of these surveys. The homeowners -- the  
6 department will conduct inspections that are -- of these  
7 surveys, they need to do inspections conducted. That's  
8 anticipated to be completed by the end of May.

9 Required corrective actions to bring the houses  
10 into compliance with standards will be developed,  
11 evaluated what's necessary once the inspections come in.  
12 So once the results of those inspections come in,  
13 management will establish an action plan and target dates  
14 for completion for those.

15 In addition to the inspections resulting from  
16 the surveys, the department's also agreed to conduct  
17 inspections on 27 properties funded through HOME Inc., a  
18 third-party lender of TSHAC, and another eleven properties  
19 relating from Contract for Deed Program that was  
20 administered through TSHAC.

21 These properties relate to the issues  
22 References 254 on page 4, and 256 on page 5. Again, once  
23 these inspections are completed, which is anticipated by  
24 the end of May, management will develop action plans,

1 doing the corrections, and establish a target date of  
2 completion at that time.

3 There is a couple of other issues that the  
4 department considers resolved. They are currently being  
5 classified as Action Delayed Pending Clearance by HUD.  
6 These are issues 255 on page 4, and 258 on page 5.

7 And they relate to the HUD information system,  
8 correcting the information in the HUD information system,  
9 IDIS, and the correction of land use restriction  
10 agreements whereby TSHAC allowed a prohibitive clause that  
11 waived occupancy requirements.

12 The department believes these are substantially  
13 resolved, and waiting on clearance by HUD. So in the  
14 meantime, they're classified as Action Delayed.

15 The final issue I want to just specifically  
16 mention is Issue 260 on page 6 of eight. And this relates  
17 to the department taking action on the all new multi-  
18 family projects funded through TSHAC to determine  
19 compliance with the Model Energy Code.

20 Management is, excuse me, currently documenting  
21 compliance on 154 out of 269 projects, approaching 60  
22 percent, and has informed HUD that it believes that this  
23 demonstrates substantial compliance. The department has  
24 also informed HUD of its procedures to ensure compliance

1 going forward. The department hopes these actions will be  
2 sufficient to satisfy HUD, and that HUD will be in  
3 agreement with that.

4 This issue would also be classified as action  
5 delayed pending a response from HUD, except for the second  
6 portion of the finding. The second portion is what's  
7 classified as In Progress. This portion of the finding  
8 relates to a multi-family project funded through TSAHC,  
9 that's not in compliance with the Section 504  
10 Accessibility Requirements.

11 TSAHC was to have provided its action plan by  
12 last Monday, May 12. The plan was to include preliminary  
13 write-up work with construction to commence no later than  
14 June 1. From what I understand, we have not received that  
15 correspondence at this point, or it hadn't landed on  
16 someone's desk yet. Checks may be in the mail.

17 I didn't have any other planned comments for  
18 Prior Audit Issues, but I'll be glad to entertain any  
19 questions that are expressed. I would like to point out  
20 the second report, which are the ten prior audit issues  
21 reported as implemented last month that will not be  
22 reported in the future.

23 MS. ANDERSON: I do have one question on -- and  
24 it's on Item 256, which is this contract for deed thing.

1 Last month's report on this item referenced a HUD letter  
2 acknowledging that the department had repaid the costs on  
3 three of the 14 properties.

4 MR. GAINES: Yes, ma'am.

5 MS. ANDERSON: Now, did we get reimbursed by  
6 TSAHC for whatever we had to pay HUD back?

7 MR. GAINES: I'd say we certainly had that  
8 recourse. I'm not sure if that's happened or not.

9 MS. ANDERSON: See -- or TSAHC pays directly --

10 MS. CARRINGTON: I think TSAHC directly paid.

11 MS. ANDERSON: Okay. They actually pay the  
12 department.

13 MS. MAURO: They pay the department.

14 MS. CARRINGTON: And then the department paid  
15 HUD. Yes.

16 MS. ANDERSON: Okay. That's exactly what I  
17 want to know. Okay. You know, I think you're doing an  
18 awesome job, and the whole agency is to be commended for,  
19 you know, slowly but surely clearing the decks.

20 And the very encouraging thing from my  
21 perspective is the good job that's being done responding  
22 on a timely basis to our more recent audits, as you  
23 alluded to the KPMG and the Deloitte Touche audits.

24 Items -- you know, items like number 295, you

1 know, with the finding from November that's already been  
2 cleared about data collection calculation and ABEST,  
3 meaning that's -- you know, very, very good work being  
4 done. Now, if we can just clear up these older items,  
5 most of whom relate to the same subrecipient, we'll be in  
6 great shape. So thank you for -- and thank everyone on  
7 that staff for all the work that it takes to get these  
8 cleaned up.

9 MR. GAINES: The next agenda item, and final  
10 agenda item is the Status of Central Database. The last  
11 reporting to you was in February, and that was the status  
12 as of the end of January. Today's report is as of --  
13 excuse me, April 30, three months later. And it's very  
14 similar in format and content, with a few exceptions that  
15 I'd like to point out.

16 First off, please let me know should you decide  
17 in the future you'd like additional detail. This is  
18 highly summarized; however, for the modules under  
19 development the plans go into great detail, and I'd be  
20 glad to provide and discuss this information with you at  
21 any time during formal board meetings or otherwise. So  
22 I'm --

23 The work in progress is focused on the first  
24 two modules listed. These are the Compliance Monitoring



1 and Tracking System, or CMTS, reported on line 1, and the  
2 Fund Allocation Contract Module reported on line 7 of your  
3 status report.

4 Overall, the target dates reported to you in  
5 February for these modules remain intact, except for the  
6 development piece of the Fund Allocation Module reported  
7 on line 8; this has slipped six days since the last  
8 report.

9 The slippage is not specifically associated  
10 with any significant circumstance or event. It's more an  
11 accumulation of many minor circumstances. And we can talk  
12 about the Fund Allocation Contract Module momentarily. At  
13 first I'd like to talk a little bit about CMTS.

14 You may recall the development portion of CMTS  
15 module on line 2 of the report was reported as fully  
16 developed to you in January, or in February, as of the end  
17 of January.

18 The functional planning and deployment portion,  
19 or line 3, except for the tax credit's historical data  
20 gathering input is now being reported as complete. That's  
21 a new line. The tax credit data gathering and input has  
22 been broken out as a line of its own, if you will, to  
23 represent completion of the remaining piece of the module  
24 and the functionality that we're now appreciating out of

1 that.

2 In summary, the tax credit data gathering has  
3 broken out the plan functionality for the remaining areas  
4 of the -- excuse me. What this does, it reports 100  
5 percent complete for the functionality relating to the  
6 Multifamily Affordable Housing Disposition Program, the  
7 HOME Housing Trust Fund and Tax-exempt Programs during the  
8 affordability period.

9 And with completion of -- for those programs,  
10 there should be improved functionality through the  
11 graphical user interface that users are now using, access  
12 to -- improved access to data, automated compliance  
13 functions, and automated compliance testing.

14 Similar functionality will be available to the  
15 Tax Credit program once the historical data is loaded.  
16 With the new CMTS -- or with the CMTS now in operation,  
17 except for the tax credit piece of that, continued bugs  
18 and enhancements are continued being identified. The bugs  
19 and enhancements are continuing to be identified.

20 These additional work requirements are being  
21 closely screened by the users and technical team to  
22 determine whether they should be fixed or developed. Any  
23 significant fixes or enhancements that would require more  
24 than ten percent of the technical team's time need to come

1 before the steering committee before work is started on  
2 those.

3           There has been no such circumstances or fixes  
4 since the last report to you in February. Based on weekly  
5 status reports from the technical team, the work devoted  
6 to these bugs and enhancements has been ranging from 4 to  
7 6 percent. One week I believe it was actually 10 percent.

8           There has been weeks at zero percent. So we are keeping  
9 that to a minimum effort, primarily maintenance and a few  
10 enhancements, I believe.

11           Regarding the tax credit gathering portion  
12 that's now reported separately, I wanted to bring your  
13 attention to note 4 on page 3. The original estimate for  
14 completing and gathering this data and getting it inputted  
15 into the system was October 1, '03. And this was based on  
16 1,200 properties, one half day per property, and six  
17 employees working 70 percent of the time.

18           As it turns out, 28 individuals from throughout  
19 the department have volunteered with this data entry  
20 project, each of them determining the number of hours that  
21 they can contribute per week. And with this department-  
22 wide effort, we expect completion of data entry by July  
23 10, rather than the October 1 date.

24           This contribution by many separate and distinct

1 areas throughout the department -- I feel like it's pretty  
2 much unprecedented, except for maybe the reorganization.  
3 That project -- it speaks highly of staff and management  
4 for willing to give that extra effort for the common goals  
5 and goods of the department as a whole, and they all need  
6 to be commended on that.

7 In connection with this data entry, while it's  
8 going very well, and I informally was speaking to one of  
9 the leaders of the project yesterday, and they feel like  
10 they're 50 percent complete at this point.

11 But in doing this, a downside is that it's  
12 being discovered by the team that there's a number of  
13 missing files and documents within the files. And  
14 accordingly, we're leaving that target date of 10/01 as  
15 our planned completion date so we can develop strategies  
16 to locate these files, identify alternative sources of  
17 information, or if necessary, recreate the data.

18 I also wanted to point out just a couple of  
19 obstacles to our realization of the full benefits of the  
20 system. These obstacles are described Note 3, page 3.  
21 "Converting the attitudes of the department's business  
22 partners, and the contractor's accept and use of the  
23 system for data entry of the unit and intent of the  
24 information is a considerable challenge. Many of these

1 parties already have their own existing systems.

2 "And they will be required to either export the  
3 data from the existing systems for electronic input into  
4 CMTS, dual entry into both systems, or a final option  
5 would be provide the department hard copies whereby we  
6 would enter that information.

7 MS. ANDERSON: What's the current policy  
8 thinking on that?

9 MR. GAINES: I think the current policy is that  
10 last option would put them in material noncompliance.

11 MS. ANDERSON: We've made this huge  
12 investment -- huge investment --

13 MR. GAINES: Yes.

14 MS. ANDERSON: -- in dollars, in management  
15 time, and in technical skill time and contractor time to  
16 build this system to really be our nerve center.

17 And you know, normally I don't ask for more  
18 bureaucracy to be imposed on our partners, but we know --  
19 I would strongly oppose --

20 MR. GAINES: I believe the --

21 MS. ANDERSON: -- continued submission on  
22 paper, and you know, there has got to be a way to do --  
23 to -- and if we need to help them walk them through how to  
24 export data so that they could get it to us, you know, I'd

1 hate to think they're really going to have to do dual data  
2 entry. But --

3 MR. GAINES: I believe going forward --

4 MS. ANDERSON: -- we're going to have a hard  
5 time explaining to the Legislature why we spent all this  
6 money to build this thing, and we're not achieving one of  
7 the key benefits of it, if our partners aren't putting  
8 the data -- giving us the data.

9 MR. GAINES: And I believe going forward that  
10 could be addressed by making a threshold requirement,  
11 writing it into contracts. It's the existing partners  
12 that are a bigger challenge.

13 On the Affordable Housing Disposition Program,  
14 they aren't necessarily coming back for money or future  
15 awards. There have been property owners that said, We are  
16 not going to do this. And so there are challenges we're  
17 working through with that.

18 And yes, we've discussed the technical  
19 assistance avenue, to give them flat files, help them with  
20 the initial downloads and how that would work.

21 MS. ANDERSON: Are we getting that kind of  
22 resistance from entities that still want to come to the  
23 agency for new money?

24 MR. GAINES: I believe there is some of that,

1 but I don't believe we've taken a firm stance yet. And  
2 that's occurring during the industry rollout.

3 MS. ANDERSON: Well, we have time to put it in  
4 the 2004 QAP. I mean, I hate to have to handle it that  
5 way.

6 MR. GAINES: Those, again, are things that -- I  
7 think we're in general agreement with you. We just  
8 haven't finalized the strategies on how to move forward  
9 with that.

10 Another obstacle to the full realization of the  
11 benefits relates to the completing the front end modules  
12 where the required data is loaded, such as the program  
13 module with program-level information being entered, such  
14 as the program name, type of program, program  
15 requirements, the fund allocation contract, and tax credit  
16 modules, where information relating to individuals and  
17 organizations which the department contracts with, or  
18 allocates tax credits to, establishing relationships  
19 between the organizations -- until those modules are  
20 completed, we'll have limited benefit.

21 We can still use the system by entering the  
22 data through the back end, which is a more labor-intensive  
23 effort. I didn't have any further comments relating to  
24 CMTS. If there is no other comments regarding that

1 module, we'll move on to the Fund Allocation Contract  
2 Module.

3 MS. ANDERSON: I have one question on that.

4 MR. GAINES: Yes, ma'am.

5 MS. ANDERSON: It really is probably a question  
6 for Curtis or Walt. I'm curious about sort of what  
7 patterns of calls you're getting at the help desk about  
8 usability of this system. Is there any pattern to the  
9 calls that are coming into the help desk?

10 MS. ANDERSON: Curtis?

11 MR. HOWE: I'm Curtis Howe, Director of  
12 Information Systems. The usability of CMTS is pretty  
13 good. We're not getting a real -- we're not getting a lot  
14 of real negative comments about that. I think that has to  
15 do with the fact that we spent a lot of time in doing a  
16 work internally in making sure that our users here were  
17 very happy with the system, and that we did a pilot  
18 project of rolling out to the sample of users.

19 MS. ANDERSON: I see. So you're not getting  
20 some blip in call volume of people that aren't sure how to  
21 use it, or --

22 MR. HOWE: And I -- our help desk doesn't  
23 work -- our technical support help desk doesn't work  
24 directly with the external users of the system. So James



1 Roper may be a little bit more qualified to answer if  
2 there -- since they've deployed, if they have seen a real  
3 high blip.

4 But based on the -- he's not here, the --

5 MS. ANDERSON: Based on what -- you haven't  
6 heard any -- you'd hear if it was a disaster. You'd know.

7 MR. HOWE: I haven't heard any negative  
8 feedback on it all.

9 MS. ANDERSON: You'd know. Okay. Good.  
10 Thanks.

11 MR. GAINES: I've casually spoken to different  
12 users, and I think it's been generally pretty well  
13 received. There is some reporting capabilities we'd work  
14 on going forward, primarily reporting, pulling information  
15 out of the system.

16 For the Fund Allocation Contract Module, the  
17 target date for deployment is June 24. And development  
18 and the functional deployment, you'll see, are pretty much  
19 appearing simultaneously in the time line. Accordingly,  
20 this is going to take, and it has taken a lot of  
21 coordination and parallel work between the technical team  
22 and the functional user team.

23 We see the biggest challenge at this point is  
24 the development of thorough user acceptance tests, because

1 the parallel work between the technical team and the user  
2 team -- I'm not sure there has been sufficient time built  
3 in for failed acceptance tests, and correcting the bugs  
4 associated with those tests.

5 As much confidence as I have in the development  
6 team, there will surely be failed acceptance tests, I  
7 would suspect. And so I'm not confident that that has  
8 been factored in as thoroughly as it needs to be.

9 The acceptance test reports are real important  
10 to ensure that the system is operating as intended before  
11 it moves into production, and then the technical team, of  
12 course, needs time to fix the bugs and then the users to  
13 again test those bugs.

14 Because of this parallel work, some of that  
15 activity is sequential. And this is something I've  
16 discussed with primarily the leads of the technical team  
17 and the user teams, but we haven't sat down to see what  
18 this really looks like and assess how reasonable that is  
19 in some time now.

20 An example, just within the last couple of  
21 weeks, the user communities have been conducting some  
22 preliminary acceptance tests, reviewing the external  
23 users' documentation, and gearing up for the final  
24 acceptance testing.

1           And as a result of these reviews, there are  
2 bugs that are being identified that are being fed back to  
3 the technical team for fixing.

4           But additionally, and maybe more significantly,  
5 is that requirements not originally contemplated are  
6 surfacing. And these new requirements range all the way  
7 from field label changes that are minor to program  
8 activities not originally specified.

9           MS. ANDERSON: And what's the change control  
10 process for this scope creep?

11          MR. GAINES: Right.

12          MS. ANDERSON: What's the change control  
13 process? Does it go to the Steering Committee?

14          MR. GAINES: Right now where we're at is  
15 assessing the impact. They're being closely screened at  
16 this point by the users and --

17          MS. ANDERSON: We had signoff on the  
18 requirements months ago. Right?

19          MR. GAINES: Yes, ma'am.

20          MS. ANDERSON: Then this is why projects fail,  
21 because we don't have reasonable change control process.  
22 And you know --

23          MR. GAINES: Now, I believe we do have the  
24 change control. They haven't looked beyond those

1 approvals at this point. I think what we've tried to do  
2 is establish a threshold as to when they'll come to the  
3 committee, and hadn't been real objectively quantified as  
4 part of the subjective if there's any significant time you  
5 need to bring it to the committee.

6 Now, in trying to assess why this is happening,  
7 I believe the bottom line is, some of the requirements  
8 were overlooked, they were merely overlooked.

9 In other instances, some requirements are  
10 surfacing as a result of the reorganization. Requirements  
11 are also surfacing from some program changes that have  
12 occurred since the requirements were confirmed.

13 MS. ANDERSON: Yes, I mean, there are  
14 legitimate reasons that you have changing requirements.

15 MR. GAINES: Yes, ma'am.

16 MS. ANDERSON: But you know, this agency needs  
17 to have the discipline that the steering committee process  
18 brings to manage change -- scope change. And the  
19 management of this agency, including the esteemed  
20 executive director to my right, you know, needs to know  
21 the impact of these changes, because what tends to happen  
22 is that, you know, Walt just works a little harder and  
23 tries to keep his users happy, and that is not the way to  
24 run a project.

1 MR. GAINES: And I believe for the most part,  
2 people have not even been pushing on the changes, because  
3 they know they're going to have to be coming to the  
4 committee.

5 MS. ANDERSON: Okay.

6 MR. GAINES: They're really closely  
7 scrutinizing these. Absolutely. You have to have to  
8 control of that.

9 MS. ANDERSON: So when do you think we'll know  
10 whether the June 24 dates -- when will those changes get  
11 through the process and we'll know what's been accepted  
12 and what happens the June 24 date?

13 MR. GAINES: Well, right now the technical team  
14 is assessing the impact of those changes, and we again,  
15 probably need to make the criteria more objective. And if  
16 it's a significant impact, you know, we need to spell that  
17 out and define what that means, because of -- it's really  
18 essential that this system be in operation by mid-late  
19 July at the latest, because of the new cycle --

20 MS. ANDERSON: Uh-huh.

21 MR. GAINES: -- that we're currently under.  
22 There will be a need for the system to be operable,  
23 because the Legasys [phonetic] systems in a contemplated  
24 strategy have not been updated for the new program

1 requirements.

2           Based on what's come to the table so far, the  
3 technical team believes this is very doable if there is no  
4 other huge new requirement that surfaces during the user's  
5 review and acceptance tests. So we're still cautiously  
6 optimistic. And so far, I believe there has really been  
7 one requirement that we're calling pretty huge.

8           The committee -- we've talked about informally  
9 some changes that have come to the table informally, not  
10 the formal change requirement.

11           But the attitude is, we aren't doing this  
12 unless it's an absolute showstopper. And that's why we  
13 haven't been seeing them. Now, based on what I've heard  
14 recently in casual discussions, not before a formal -- not  
15 even a formal status report, there may be one significant  
16 change that could be a showstopper that we need to look  
17 at. And that relates to the rental -- new construction or  
18 rehab on rental developments.

19           We've -- the requirements were kind of spelled  
20 out for the program, Rental Development Multifamily.  
21 Well, there's kind of two pieces of that, rehab and new  
22 construction. And there is some significant differences  
23 in those requirements.

24           Have we incorporated all of those under one

1 umbrella, and we just need to split it out between the two  
2 umbrellas? Or are there a whole cap of requirements we've  
3 missed? And that's one I think that at least for those  
4 programs, it's a showstopper.

5 On the others, I think there might -- more of a  
6 minor nature. So that is a contention -- contingency I  
7 wanted us all to be aware of. And I appreciate your  
8 comments. I'm glad we have some of the leaders of the  
9 project here to hear them.

10 MS. ANDERSON: It might be good just to -- as  
11 a -- well, I know we're not going to have an audit  
12 committee meeting at the first board meeting in June, but  
13 it might be good just to have a report item provided to  
14 the board, maybe, particularly on this issue.

15 MR. GAINES: So --

16 MS. ANDERSON: Particularly since you have the  
17 schedule constraint, you've got a hard stop the end of --  
18 toward the latter part of July. You can just do a report  
19 item that goes in the board book. You don't have to --  
20 you know, you're not coming to Dallas.

21 MR. GAINES: Relating to the impact of any of  
22 these requirements.

23 MS. ANDERSON: Yes. On this particular --  
24 right.

1 MR. GAINES: Okay.

2 MS. ANDERSON: That would be great. Thank you.  
3 Thank you for that good explanation.

4 MR. GAINES: Okay. Are there any other  
5 comments relating to the Fund Allocation Contract Module?

6 Okay. You'll notice that the remaining modules are  
7 asterisks, and this is explained at the bottom of the  
8 page.

9 Basically, the project teams aren't far along  
10 in the detailed plans. Are not far enough along in the  
11 project to have detailed plans. The project team is to  
12 develop detailed plans as the design requirements are  
13 completed, and with the design completed and the detailed  
14 plans in place, at that point, it will be necessary -- or  
15 we'll be able to better assess the reasonableness of  
16 start/end dates.

17 I believe also we need to reassess, or at least  
18 look at one more time the priority in which these are  
19 currently being planned, and have the users confirm that  
20 priority. And that's all I had planned. So I'd be glad  
21 to entertain any other comments.

22 CHAIRMAN GONZALEZ: Anything else, Beth? Any  
23 other comments?

24 MS. ANDERSON: I just -- I want to just put a



1 bug in your ear, because I don't want to forget this, and  
2 I want to be held to it. In July, when we -- maybe when  
3 we have the July -- and I know the July board meeting is a  
4 big board meeting. But I would like to -- and maybe we  
5 can do it before or during a break or something.

6 But I would personally like to, you know, order  
7 a cake or something for the 28 people who are doing this  
8 data entry after they're finished, because I want to thank  
9 them personally on -- maybe on behalf of the board, but  
10 because this is the right kind of behavior, and the  
11 leaders of this agency were smart to ask people to step  
12 up, and then you're gratified when people do step up. And  
13 I really want to recognize those 28 people.

14 MS. CARRINGTON: We will do that. Thank you.  
15 And they will thank you, I'm sure.

16 MR. GAINES: Okay. Thank you very much.

17 CHAIRMAN GONZALEZ: If nothing else, then we'll  
18 entertain a motion to adjourn.

19 MS. ANDERSON: I so move.

20 CHAIRMAN GONZALEZ: Second. All in favor.

21 (A chorus of ayes.)

22 CHAIRMAN GONZALEZ: The motion carries. The  
23 meeting is adjourned.

24 (Whereupon, at 11:45 a.m., the meeting was

1 concluded.)

C E R T I F I C A T E

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IN RE: TDHCA Audit Committee Meeting  
LOCATION: Austin, Texas  
DATE: May 15, 2003

I do hereby certify that the foregoing pages, numbers 1 through 35, inclusive, are the true, accurate, and complete transcript prepared from the verbal recording made by electronic recording by Penny Bynum before the Texas Department of Housing and Community Affairs.

\_\_\_\_\_  
(Transcriber) 05/22/2003  
(Date)

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