

TEXAS DEPARTMENT OF HOUSING AND COMMUNITY AFFAIRS

BOARD OF DIRECTORS MEETING

Dewitt C. Greer Highway Building
Ric Williamson Hearing Room
125 East 11th Street
Austin, Texas

February 28, 2017
9:00 a.m.

MEMBERS:

JUAN MUÑOZ, Vice-Chair
LESLIE BINGHAM ESCAREÑO, Member
T. TOLBERT CHISUM, Member
TOM H. GANN, Member
J.B. GOODWIN, Member

TIMOTHY K. IRVINE, Executive Director

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b) Presentation, Discussion, and Possible Action regarding the adoption of Agreed Final Order concerning Amistad Farm Labor Housing Phase II (HTF 98141 / CMTS 2627)	
c) Presentation, Discussion, and Possible Action on Report to Board regarding the initiation of a new administrative penalty contested case hearing concerning South more Park Apartments (HTC 94004 / CMTS 1204) and the adoption of an Agreed Final Order	
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Action on the Issuance of Determination Notices for Housing Tax Credits with another Issuer

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- g) Presentation, Discussion, and Possible Action regarding an exemption regarding Undesirable Site Feature under 10 TAC §10.101(a)(2) for 2017 Housing Tax Credit (HTC) Application #17122 Bellfort Park Apartments

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- h) Presentation, Discussion, and Possible Action on the Reprogramming of Program Year (PY) 2016 Community Services Block Grant (CSBG) Discretionary and Administrative Funds
- I) Presentation, Discussion, and Possible Action on the selection of a Subrecipient to administer the Low Income Home Energy Assistance Program (LIHEAP) Comprehensive Energy Assistance Program (CEAP) to provide services in Dimmit, La Salle, and Maverick counties
- j) Presentation, Discussion, and Possible Action Regarding Authorization to Release a Notice of Funding Availability (NOFA) for Program Year 2017 Community Services Block Grant Discretionary (CSBG-D) Funds for Native American and Migrant Seasonal Farm Worker Populations
- k) Presentation, Discussion, and Possible Action on Approval of the Draft Federal Fiscal Year (FFY) 2017 Department of Energy (DOE) Weatherization Assistance Program (WAP) State Plan for Public Comment
- l) Presentation, Discussion, and Possible Action on Awards for 2017 Community Services Block Grant Discretionary

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HOME AND HOMELESS PROGRAMS

- m) Presentation, Discussion, and Possible Action on State Fiscal Year 2016 Homeless Housing and Services Program Award for the City of Houston

RULES

- n) Presentation, Discussion, and Possible Action on adoption of the 2017 State of Texas Low Income Housing Plan and Annual Report, and an order adopting amendments to 10 TAC Chapter 1, Subchapter A, General Policies and Procedures §1.23 concerning State of Texas Low Income Housing Plan and Annual Report, and directing their publication in the *Texas Register*

CONSENT AGENDA REPORT ITEMS

- ITEM 2: THE BOARD ACCEPTS THE FOLLOWING REPORTS: 7
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 - b) Report on the Department's 1st Quarter Investment Report in accordance with the Public Funds Investment Act (PFIA)
 - c) Report on an "unaudited subsequent event" related to the Basic Financial Statements and Revenue Bond Program for the Year Ended August 31, 2016
 - d) Report on the Department's 1st Quarter Investment Report relating to funds held under Bond Trust Indentures
 - e) Acceptance and approval of submission of a report prepared by the Department's Financial Advisor, George K. Baum & Company, to be submitted to the Texas Bond Review Board in accordance with Tex. Gov't Code §2306.142

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- Presentation, Discussion, and Possible Action on the election of Governing Board Officers for the upcoming biennium pursuant to Tex. Gov't Code §2306.030

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P R O C E E D I N G S

1
2 DR. MUÑOZ: Good morning, everyone. We're
3 going to begin our meeting now. Thank you all for being
4 here. You might notice that I'm not J. Paul Oxer. And so
5 we'll do our best to maintain the kind of levity, decorum
6 and professionalism that J. Paul was responsible for.

7 I'd like to begin by turning on my microphone
8 and then a roll call.

9 Leslie Bingham?

10 MS. BINGHAM ESCAREÑO: Here.

11 DR. MUÑOZ: Tom Gann?

12 MR. GANN: Here.

13 DR. MUÑOZ: J.B.?

14 MR. GOODWIN: Here.

15 DR. MUÑOZ: Juan Muñoz, we are here, and we
16 have a quorum.

17 Let's stand and conduct the pledge. Tim, would
18 you?

19 (The Pledge of Allegiance and the Texas Pledge
20 were recited.)

21 DR. MUÑOZ: Thank you for that, Tim.

22 We're going to move to accept the consent
23 agenda. Are there any items that will be pulled from the
24 consent agenda?

25 MR. IRVINE: I believe we have several.

1 MS. HOLLOWAY: Good morning, Vice Chair Muñoz,
2 members of the Board. This is Marni Holloway. I'm the
3 director of the Multifamily Finance Division.

4 For item 1(f) under application 16445 Campus
5 Apartments, we are pulling that item at the request of the
6 applicant.

7 Also under 1(f), item 16407 Fenix Estates, we
8 would like to remove that item from the consent agenda and
9 treat it as an action item today.

10 DR. MUÑOZ: Okay. With the exception of those
11 two pulled items, 16445 Campus Apartments, 16407 Fenix
12 Estates, a motion to accept the consent agenda.

13 MS. BINGHAM ESCAREÑO: Mr. Chairman, I move to
14 accept the consent agenda with the modification
15 recommended by staff.

16 MR. GANN: Second.

17 DR. MUÑOZ: It's been so moved and seconded.

18 All those in favor?

19 (A chorus of ayes.)

20 DR. MUÑOZ: Opposed?

21 (No response.)

22 DR. MUÑOZ: Hearing none, the motion is passed.

23 Moving on to item 3, Board officers.

24 Historically, the staff has provided the staff in the
25 roles of secretary, assistant secretary and treasurer, and

1 typically we accept nominations for the vice chair, and so
2 in keeping with that tradition, is there a motion to
3 nominate someone to serve as vice chair?

4 MR. GOODWIN: Mr. Chairman, I'd like to
5 nominate Ms. Bingham to serve as vice chair.

6 DR. MUÑOZ: Okay.

7 MR. GANN: Second.

8 DR. MUÑOZ: Okay.

9 MR. IRVINE: And I would offer for the
10 positions you mentioned that Beau Eccles would serve as
11 secretary, Michael Lyttle as assistant secretary, and
12 David Cervantes as treasurer.

13 DR. MUÑOZ: And that is as has been in the
14 past?

15 MR. IRVINE: Yes, sir.

16 DR. MUÑOZ: Okay. Mr. Goodwin has made a
17 motion, a nomination, Mr. Gann has seconded. There's no
18 objections, so all those in favor please say aye.

19 (A chorus of ayes.)

20 DR. MUÑOZ: Opposed?

21 (No response.)

22 DR. MUÑOZ: Okay. Ms. Bingham,
23 congratulations. We'll adjust the seats accordingly the
24 future, the seats, the responsibility, all that goes with
25 it.

1 Moving on to item 4, Marni.

2 MS. HOLLOWAY: Good morning again. Marni
3 Holloway. I'm the director of the Multifamily Finance
4 Division.

5 Item 4(a) is a report on the 2018 Qualified
6 Allocation Plan project. We met on January 25 to continue
7 our discussion on the 2018 QAP. The topic for this
8 meeting was dispersion and underserved area.

9 Several commenters noted that dispersion was a
10 more attainable goal this year since the 2017 QAP opened
11 up third quartile census tracts, so we're anxious to see
12 the results of having those other census tracts available.

13 Proximity to railroads continues to be a topic
14 of conversation, regardless of the potential exemptions
15 incorporated into the rule.

16 There was some conversation regarding the
17 impact of the two-mile same year rule which has different
18 implications for large metropolitan areas or for smaller
19 rural towns. A suggestion was made that the distance be
20 shorter for larger cities and we will be taking a look at
21 that.

22 The attendees requested that staff revisit some
23 of the underserved area requirements, which we will do,
24 and this would probably be a really good topic for a forum
25 going forward so that we can gather some more input.

1 Meeting participants discussed at length the
2 question of where tax credit tenants want to live and what
3 unit amenities and neighborhood characteristics they would
4 be looking for when making a decision about living in a
5 tax credit project. So staff is working on a tenant
6 survey that will be conducted this summer, serving tenants
7 of current tax credit properties to determine the features
8 that they're looking for. So rather than us all sitting
9 around trying to figure it out, we'll just go ask the
10 question and hopefully get some good answers.

11 There was quite a bit of discussion about
12 representative letters and local support and how those
13 scoring items impact location of developments.

14 The QAP roundtable scheduled for February 22,
15 2017 was canceled due to rescheduling of the Board meeting
16 and we're running right up against our 9 percent deadline
17 which is tomorrow, so everybody is out there busy with
18 their applications. Our next meeting will be held on
19 March 22. At that one we will be covering opportunity
20 index.

21 I'd be happy to answer any questions.

22 MR. GOODWIN: Marni, I have a question. How
23 much demographic data do we have on the tenants in these
24 projects now, and do we have a database that tells us how
25 many veterans or how many disabled veterans we serve?

1 MS. HOLLOWAY: Not necessarily getting down to
2 that very granular level. You know, we're going to have
3 information about we have X number of tenants in this
4 income level, or we have X number of tenants that live in
5 a seniors project so we can make certain assumptions about
6 the age of those households, that kind of thing. But
7 getting down to that very granular are they veteran, are
8 they not a veteran, if there wasn't a reason for them to
9 report it to us when they moved in, we wouldn't have that
10 information.

11 It's the same thing with disabled households,
12 if they're not going into a designated accessible unit
13 because they don't necessarily need that accessibility, we
14 wouldn't know that there was a disability within that
15 household.

16 MR. GOODWIN: Okay. Thank you.

17 DR. MUÑOZ: Are there any other questions from
18 the Board?

19 (No response.)

20 DR. MUÑOZ: Just a reminder that if you're
21 interested in making some sort of comment related to this
22 or any other item, I'd like to continue the way we have in
23 the past and invite you to sit up front where you're
24 conveniently located in proximity of the podium in the
25 interest of time and where everyone has an opportunity to

1 communicate their concerns.

2 Is that all, Marni?

3 MS. HOLLOWAY: That's it.

4 DR. MUÑOZ: Okay. Then no action is necessary.
5 We'll just accept your report.

6 MS. HOLLOWAY: This is just a report item.

7 DR. MUÑOZ: You might need to stay there,
8 though. Let's take up 16407 Fenix.

9 MS. HOLLOWAY: Fenix Estates.

10 16407 Fenix Estates, the item is titled:
11 Presentation, discussion and possible action on the
12 issuance of determination notices for housing tax credits
13 with another provider.

14 For Fenix Estates, staff had prepared for your
15 Board book a recommendation for approval of this
16 application. Since the Board book was published,
17 additional information has come to light, and staff is at
18 this point withdrawing our recommendation for award to
19 this application. The information that Brent is going to
20 share with us was not presented to EARAC, so the deal as
21 it sits right now, from what we've learned over the last
22 12 hours, 24 hours, is not the development that was
23 originally presented to EARAC. So staff doesn't feel
24 without that EARAC recommendation we are not able to make
25 a recommendation for approval. So Brent has some

1 information for you about what's going on.

2 DR. MUÑOZ: Thank you.

3 MR. STEWART: Good morning. Brent Stewart,
4 Real Estate Analysis.

5 So this transaction is a supportive housing
6 transaction that's being sponsored by the Harris County
7 Housing Authority in conjunction with Harris County and
8 also with some funds being provided by the City of
9 Houston. It's a 200-unit supportive housing transaction.

10 It was originally submitted to the Department back in
11 March of 2016. It's been a difficult transaction for
12 everybody involved, for the housing authority, for the
13 county, for us, the city. These transactions are hard to
14 put together. It's a bond transaction, \$30 million bonds
15 with 4 percent tax credits, and then a large amount of
16 HOME, CDBG and other funds. The other funds, at the end
17 of the day, are basically going to pay off the bonds that
18 are used for the construction and then also provide for
19 some permanent financing.

20 So most recently, REA kind of picked back up in
21 December underwriting the transaction, and in early
22 February we received some new information about
23 construction costs, and we had a sit-down meeting with the
24 applicant and discussed that, and then received some
25 additional documentation. At that time the costs were

1 tied to what the contractors bid at that point in time
2 was. The housing authority went through a procurement
3 process and selected a contractor and probably didn't
4 execute the contract but at least had a firm bid. And
5 then still working through it, February 14 we received
6 some updated operating budgeting information pro forma.
7 Given the amount of federal funds in the transaction, we
8 were struggling with how those funds get repaid and how
9 they get determined to be valid debt. We got through that
10 process.

11 February 24, which I believe was last Friday,
12 we published our underwriting report, making a
13 recommendation for a tax credit amount. And yesterday,
14 through doing some due diligence on another transaction,
15 yesterday we determined that there was a public notice
16 issued by the city for a comment period that started last
17 week and runs through March 25 regarding the city putting
18 additional HOME funds in the transaction. And in that
19 public notice it discussed that the total cost of the
20 project went up from \$46 million, it went up \$11 million
21 total.

22 About 5:30 last night we received some
23 information from Ms. Jackson, who represents the
24 applicant, that kind of broke out what that \$11 million is
25 and represents. About \$7 million of it relates to costs

1 incurred by the county, including the acquisition of the
2 property. The county acquired the property, they are
3 leasing it to the housing authority to perfect the
4 property tax exemption. That other \$3 million is related
5 to increased costs of the project, there's some soft costs
6 involved, there's about a million dollars of developer fee
7 involved, and Ms. Jackson did indicate that the \$7 million
8 piece of that is not being included in the actual budget
9 that's part of the project.

10 Having said all that, and unfortunately, not
11 having that information, we're withdrawing our
12 underwriting report at this time until we have an ability
13 to analyze that updated information. And I think as a
14 result of that, also the EARAC recommendation is basically
15 invalid because of approving a recommendation based on an
16 underwriting report that is now withdrawn. There's still
17 been some information that came in this morning regarding
18 those additional funds coming from the city that are now
19 not going to be HOME funds but TRZ funds. I'm not
20 disputing it, but because of that, that will also impact
21 the underwriting. It will be a help to the underwriting
22 but it will also impact the underwriting. Bottom line, we
23 don't have a valid underwriting report and the
24 underwriting report is being withdrawn.

25 DR. MUÑOZ: Thanks, Brent.

1 MR. GANN: I've got a question. Brent, some of
2 these things you may not know now, but if you get the
3 correct report in, how long would it take you to determine
4 if this is still okay?

5 MR. STEWART: That's really hard to say not
6 knowing what's behind those numbers and what those might
7 lead to.

8 Unfortunately, the underwriter on this
9 transaction is no longer with the Department, and so quite
10 frankly, it would take staff a little bit of time just to
11 make sure we're back up to speed on everything involved.
12 But it's hard to say, it's dependent on what's there.

13 DR. MUÑOZ: Approximately how much time? I
14 mean, I appreciate you saying it would be hard, but what,
15 a week, a month?

16 MR. STEWART: What's today? No, no. I mean
17 Friday.

18 MR. GANN: After you get the information.

19 DR. MUÑOZ: And that might not be a long time.

20 MR. STEWART: It would be certainly dependent
21 on the applicant.

22 DR. MUÑOZ: You said we just found out. How
23 did you find out?

24 MR. STEWART: I was providing some training,
25 basically saying, please, when there's other subsidy money

1 involved from a city or from a county, go look at the city
2 council, go look at the county commissioners court to
3 figure out exactly where they are in the process, has it
4 been approved by the city and the county, has it been
5 approved. Many times those approvals have some nuances to
6 them that are a little different than what we have, and
7 most of the time there's an explanation for that. But the
8 exercise was to have staff make sure they check those
9 kinds of things, and so I used Fenix as an example and
10 came across the public notice.

11 DR. MUÑOZ: And if you hadn't come across it?

12 MR. STEWART: We would not be aware.

13 MR. IRVINE: I'd just like to note that at this
14 time staff is not making any recommendation, therefore, no
15 motion and second is required before you receive public
16 comment on it, but the matter is posted so that if the
17 Board ultimately decides that any action needs to be
18 taken, it has that authority.

19 DR. MUÑOZ: Okay. Thank you, Mr. Irvine.

20 Are there any other questions from the Board?

21 MR. GOODWIN: On the report I see a total
22 capitalization of \$43 million, and I thought I heard you
23 say it was 46- that jumped to 57-.

24 MR. STEWART: The amount indicated in the
25 public notice was 53 million five. Our underwriting

1 report showed -- what did you say?

2 MR. GOODWIN: It shows \$43,113,998.

3 MR. STEWART: That's right, that's what we
4 underwrote.

5 MR. GOODWIN: Okay.

6 MR. STEWART: Now, again, we're told now that
7 approximately \$7 million of that, which is primarily the
8 acquisition cost of the property by the county, and
9 although this notice says that the project cost is now \$53
10 million, if you back that out and you back out some of
11 these other costs, prior architectural fees, prior
12 developer fees, et cetera, you get back down to about \$46
13 million, so it's a \$3- to \$4 million increase on what we
14 would be underwriting for purposes of the project costs.
15 So the notice is a little bit -- the notice is based on
16 the costs that the city originally was aware of or knew --
17 Ms. Jackson can speak to this -- and the \$53 million is
18 inclusive of those costs from the county, and I understand
19 that the city wanted those total numbers put in their
20 public notice.

21 DR. MUÑOZ: Brent, you go back and you do your
22 underwriting analysis again, so then what happens, this
23 comes before us at the next Board meeting?

24 MR. STEWART: Well, we would publish an
25 addendum to the underwriting report.

1 DR. MUÑOZ: Is it an addendum or is it a new
2 report because you're withdrawing the original one?

3 MR. STEWART: That's a good question. We would
4 publish either a new underwriting report or an addendum to
5 the one that's posted on the website. That underwriting
6 report itself is public information now and so I'm not
7 sure that we wouldn't want to just provide an addendum to
8 it so that somebody reading the record could see what
9 originally happened. I would defer to Beau on that.

10 So a new underwriting report would be
11 published, then it would need to be -- the termination
12 notice can only be made by the Board, and so it would have
13 to go back through the internal processes and EARAC to
14 make that recommendation to the Board, assuming you guys
15 weren't approving a determination notice today.

16 MR. IRVINE: To clarify, if the Board does not
17 make a determination notice, the applicant can still go
18 ahead and close on its bonds, and then when it completes
19 construction, claim credits. Correct?

20 MR. STEWART: I've not had an opportunity to
21 discuss that issue with the applicant, but it's a Priority
22 3 transaction with the Bond Review Board which means
23 there's no mandatory set-asides required under the bond
24 program that's administered by the Texas Bond Review
25 Board.

1 Pursuant to law, Section 42, or state statute,
2 you can close a transaction without having a determination
3 notice on a Priority 3 transaction. It's possible that an
4 applicant doing a Priority 3 transaction doesn't even have
5 to use tax credits. We've had discussions with some
6 applicants about that recently.

7 So theoretically, they could close the
8 transaction without the determination notice. I think the
9 issue is whether or not the equity, who's the one at risk
10 at that point with the tax credits, would be willing to
11 close the transaction without a determination notice. Tax
12 exempt bond transactions, a determination notice is issued
13 which is basically kind of an indication of what the tax
14 credit amount would be. At cost certification they are
15 able to come in and ask for more tax credits because the 4
16 percent program, the amount is based on certified eligible
17 costs at the end of the day. How that fits in with other
18 participants involved in this transaction, again, this
19 information became available around 5:30 last night, so
20 Ms. Jackson would be the one to be able to answer those
21 kinds of questions.

22 DR. MUÑOZ: We weren't able to put it together
23 since 5:30? I'm playing with you. Okay. Thank you.

24 Any other questions?

25 (No response.)

1 DR. MUÑOZ: Public comment. Be sure to sign
2 in, would you, please?

3 MS. JACKSON: Good morning, Board. Toni
4 Jackson.

5 I would like to talk to you a little bit about
6 the timing of this transaction. We definitely apologize
7 for everything that has gone on with this transaction, and
8 as Brent has said, this has been a very difficult
9 transaction, and I appreciate the fact that the Department
10 has worked with us so closely with this transaction.

11 This is a deal that the City of Houston and
12 Harris County wanted to do together because they wanted to
13 address some of the homeless needs in the City of Houston,
14 and it began actually under the former mayor, Mayor Annise
15 Parker, because of one of the supportive housing
16 developments that is going to be closed. They worked on
17 the development for about a year just bringing the land
18 together because the land actually was purchased by the
19 county but the city had a portion for the land and then
20 there was a commercial piece and then there was a land
21 swap, so there were a number of things that came together
22 to actually bring the land together. And then Harris
23 County Housing Authority was brought into the deal to
24 actually take the deal forward.

25 We went through procurement three times for a

1 general contractor because, again, the supportive services
2 on the location, a number of things, working to get the
3 costs to where they were, and we found ourselves into late
4 fall of this past year. Then when we thought that we were
5 getting closer to working out everything in terms of the
6 permanent supportive housing, getting everything together
7 with the contractor, all of the other sources coming
8 together, then we had what each of you are fully aware of
9 is we had a crisis with pricing. This deal was originally
10 priced at a dollar and eleven cents and our investor has
11 come back to us and repriced it twice and now we are at 92
12 cents of pricing. So that created some incredible gaps on
13 the deal, not to mention soft costs increasing because
14 we've held the deal so very long trying to get the deal to
15 the closing table.

16 With all of that said and done, we do have some
17 very real timing concerns. The bonds expire on March 27.

18 The reason that the bonds cannot be very easily extended
19 is because we are working from a carryforward that
20 expires, and that's a \$30 million carryforward. However,
21 if we sought to induce the bonds again after the 27th, we
22 can only induce up to \$20 million of bonds and the
23 transaction will not work with that lower inducement
24 amount.

25 Additionally, Harris County, not the housing

1 authority but Harris County proper, who is putting a good
2 deal of money into the deal, is utilizing 2014 funds and
3 those funds expire. The staff just asked me a question in
4 terms of what happens when federal funds expire. They
5 actually go back to HUD but HUD does not automatically
6 reissue the same amount of funds. More often than not,
7 when funds are lost to HUD, be it a city, a county or even
8 TDHCA, HUD has the right to reduce the amount that they
9 reallocate. And so those funds are at jeopardy of being
10 lost as well.

11 The funds, as Brent mentioned, we are showing
12 the funds, and brought to the attention we had no idea
13 that the city was planning on publishing the amount that
14 showed the funds prior to Harris County Housing Authority
15 coming into the deal and that are not going to be a part
16 of the deal. They asked us for those numbers but we never
17 knew that they intended to publish them because we are not
18 responsible for them. They are amounts that have been
19 paid, they were related to, again, the acquisition, the
20 demolition because there was some demolition that had to
21 take place on the land and some other costs that, again,
22 they incurred and paid prior to this transaction really
23 coming together.

24 We were not responsible for those costs, the
25 partnership would not be responsible for those costs,

1 those costs are outside of the deal. However, the city
2 did choose to publish them, and we are, again, baffled by
3 that because the last publication that they did, they did
4 not include that amount, so we were unaware. And I
5 actually had not seen the publication until Brent actually
6 sent it to me, so we had no idea that they were going to
7 publish that full amount because, again, that full amount
8 is inaccurate in representing that that is the amount of
9 the transaction because it is, in fact, not the amount of
10 the transaction.

11 DR. MUÑOZ: Toni, I'm going to ask you to bring
12 your comments to a close.

13 MS. JACKSON: No problem.

14 So what I'm standing before you today to ask,
15 because of the timing on everything that has taken place,
16 because we are about to lose the transaction if we are
17 unable to meet closing and because you're next Board
18 meeting is actually on the day that we would need to be at
19 the closing table in order to meet our statutory deadline
20 for the bond expiration, we're asking that you would agree
21 to approve the determination today conditioned upon
22 underwriting being satisfied. You have done that type of
23 thing in the past. As Brent indicated, this is a 4
24 percent transaction and at cost certification we certify
25 to all eligible costs and so it is not the same type of

1 hard costs as a 9 percent, but we are asking that you
2 approve the commitment conditioned upon underwriting.

3 Thank you.

4 DR. MUÑOZ: Are there any questions from the
5 Board?

6 MS. BINGHAM ESCAREÑO: I have a question for
7 Brent.

8 MR. ECCLES: Actually, if I could ask a
9 question. Do you need the Board determination to close?

10 MS. JACKSON: Yes, because our investor will
11 not close without that.

12 MR. ECCLES: So it's the investor's preference,
13 not any sort of legal obligation?

14 MS. JACKSON: Yes. I've never known an
15 investor who is -- although, as Brent said, statutorily
16 they can close without it, I've never known an investor
17 that is willing to close without having the commitment in
18 hand. The question that I had on last week's conference
19 call was please send everyone an email once the Board has
20 approved the commitment. I've never known an investor
21 willing to do that.

22 MR. ECCLES: Okay. Thank you.

23 MR. IRVINE: Can I inject a terminology issue?
24 You refer to a commitment, we refer to a determination,
25 it is not a commitment.

1 MS. JACKSON: Yes, a determination notice.

2 DR. MUÑOZ: Ms. Bingham, did you have a
3 question?

4 MS. BINGHAM ESCAREÑO: Yes.

5 DR. MUÑOZ: For Ms. Jackson?

6 MS. BINGHAM ESCAREÑO: For Brent, I think.

7 So if you pull you the acquisition costs of the
8 county and then the difference between what was
9 underwritten was like a \$43 million and change project.
10 Right? And what it's looking like just with the
11 additional developer fee, soft costs, all the stuff that
12 you and Toni mentioned, it's \$46 million. Just for my
13 clarification, would that have been material enough, like
14 if you had seen the public notice and you had seen that
15 the cost went from \$43 million to \$46 million, that would
16 have still been material enough that you would have wanted
17 to take a step back and re-underwrite or amend?

18 MR. STEWART: Yes.

19 MS. BINGHAM ESCAREÑO: This is a little bit
20 more of just a judgment question, but in the spirit of
21 wanting deals to work but also understanding that there
22 are rules in place for reasons, and you discovered this
23 and obviously sent it to Toni, who said she wasn't aware
24 of it, was the city notice and the public comment time
25 enough that your team would have expected somebody to give

1 you heads up that there was this comment period that was
2 extending past when the Board was going to deliberate on
3 the determination notice?

4 MR. STEWART: According to the notice, the
5 public comment period started Thursday, February 23, and
6 ends Saturday, March 25. That timing would not work in
7 terms of this Board's approval, and we looked at the city
8 council schedule and it looks like they have a Tuesday and
9 a Wednesday meeting each week, I don't know how that plays
10 into their timing and posting requirements and so forth.
11 I can't answer the rest of that.

12 MS. JACKSON: Madam, I can speak to that. When
13 we found we still had a bit of a gap --

14 MR. ECCLES: I'm sorry, just for the record
15 purposes.

16 MS. JACKSON: I'm sorry. Toni Jackson. I
17 apologize.

18 MR. ECCLES: Thank you.

19 MS. JACKSON: We actually were on the phone as
20 late as late Friday afternoon with the City of Houston.
21 Again, we were not aware that they had posted on Thursday,
22 because we were on the phone with the director himself
23 still trying to work out an additional \$1.9 million of
24 funds. What they explained to us is that there was --
25 because we were concerned about the posting as well

1 because they had mentioned that to us previously, and they
2 had indicated that they would put TRZ monies into the deal
3 rather than full HOME monies so that we could get to the
4 closing. The director has promised us and said to us:
5 The City of Houston will not hold this deal up, we want
6 this deal as much as the county. And they were on the
7 phone with us working this deal out.

8 Again, we had no idea that they had already
9 posted on Thursday because we were having calls with the
10 Harris County Housing Authority Board chair and vice
11 chair, the director of the City of Houston and Harris
12 County Housing Authority E-D, we were on the phone late
13 Friday afternoon working out this situation. So we had no
14 idea that there was still an issue in terms of how they
15 were going to post.

16 DR. MUÑOZ: Thank you.

17 Any other questions? What gives me some pause,
18 Brent, is this was going through, right, no issues until
19 you discovered this. It seems like if we could find out
20 what the new underwriting would be and EARAC, we'd be in a
21 better position to affirm the determination or what-have-
22 you. It seems like everybody was sort of caught
23 unprepared for this new information, it seems like no one
24 has had sufficient time to sort of deal with it. Do you
25 have any suggestions?

1 MR. STEWART: It's a good thing it's not 9
2 percent cycle.

3 (General laughter.)

4 DR. MUÑOZ: Any other suggestions?

5 MR. STEWART: You know, clearly my staff would
6 work hard to get an answer on this underwriting report.
7 It's unfortunate, I believe, that we published an
8 underwriting report with what I believe were issues that
9 were there and existed before we published an underwriting
10 report. That's a concern.

11 The public notice talks about HOME funds and
12 Ms. Jackson, Toni, has indicated that the city would do
13 TRZ funds. That's generally a pretty easy source of funds
14 to deal with, assuming the TRZ is there, assuming that the
15 funds are there in the TRZ, assuming a bunch of stuff we
16 don't know about the TRZ. This transaction, like I said,
17 was really, really hard to do. It has \$30 million of
18 federal subsidy in the transaction, in addition to the tax
19 credits. We had a very hard time working on the cash
20 flows of this transaction and making sure that those funds
21 were considered valid debt. It's better that it's TRZ
22 than HOME because the HOME would not have worked. But
23 again, without having all that information, I can't guide
24 you guys on what's here.

25 DR. MUÑOZ: Are there any other questions from

1 the Board?

2 (No response.)

3 DR. MUÑOZ: I'd like to suggest that maybe we
4 table this item and speak with our staff.

5 MR. IRVINE: You can't speak with your staff
6 except through your counsel to receive legal advice.

7 DR. MUÑOZ: Okay.

8 MS. BINGHAM ESCAREÑO: Mr. Chair, I have just
9 one I can ask, I think, and hear counsel's advice.

10 So Toni is asking that we condition approval
11 determination on underwriting with the new data which is
12 one way to go. Statutorily, we can't, or can we, as a
13 Board, give over the decision to the executive director,
14 or does it need to come through us? I just didn't know it
15 affects like appeals or any other.

16 MR. IRVINE: Since it's not actually an award,
17 it is merely a determination notice, I don't know of
18 anything in statute that specifically reserves that to the
19 Board. I mean, just crafting ideas on the fly, because
20 I'm sensing a desire to work with the applicant, one thing
21 you could do -- when is our next Board meeting?

22 MS. JACKSON: March 23, and that's the day that
23 we really need to be at the closing table. That is the
24 Thursday before the Monday when the bonds expire.

25 DR. MUÑOZ: Just a minute. Go ahead, Tim.

1 MR. IRVINE: You could conceivably issue some
2 sort of green light to proceed but reserve the right at
3 the meeting on the 23rd to revoke it.

4 MR. GANN: Or you could have your closing in
5 Austin and that would work for you, wouldn't it?

6 MS. JACKSON: That would work for us. What I
7 am concerned about and I'm standing here not knowing the
8 answer, I'm just giving you based on my years of doing
9 these types of deals, I'm worried that the investor would
10 not move forward knowing that you have put that many
11 caveats on it beyond just simply the caveat of conditions
12 of underwriting.

13 DR. MUÑOZ: What other caveats do you believe
14 are being attached other than underwriting?

15 MS. JACKSON: Well, I think the difference in
16 you approving today conditioned upon underwriting versus
17 waiting all the way until the 23rd, is that way you have
18 given it to the staff to work with us with underwriting,
19 which we believe we can get to, however, if you're waiting
20 until that time -- and we would have to also, because of
21 the way bond deals work, we have to actually make
22 submissions to the attorney general by the 9th, two weeks
23 before our closing, and so because of that, I think they
24 would be, just again, more reluctant to wait until we saw
25 your posting because you would not even post the

1 transaction under the agenda item until around the 13th or
2 15th. So this way we know that we have at least gotten
3 that conditioned upon underwriting as opposed to waiting
4 and not knowing what you may or may not post.

5 DR. MUÑOZ: Thank you.

6 Any other questions from the Board?

7 MR. GOODWIN: I think the question for staff is
8 are there any other caveats other than underwriting on
9 this deal, Brent, that you know of?

10 MR. STEWART: We have some underwriting
11 conditions that are fairly typical underwriting
12 conditions, one of which was approval of the HOME funds
13 from the City of Houston. There's some other things due
14 at cost cert, we needed an updated term sheet from the
15 equity provider.

16 The reason the process kind of is what it is is
17 such that staff has an ability to make a determination,
18 bring it to the Board, and the Board have an ability to
19 hear an appeal or what-have-you, and I am not suggesting
20 that that is necessarily a big deal but it does and can
21 put staff in a little bit of a tough spot only because
22 what happens if, what happens if you issue the
23 determination notice and something comes up that we don't
24 yet know about that we have a hard time working through.
25 I certainly believe that Toni has shared what they know,

1 and I don't know how that impacts the underwriting, but
2 that's the position it puts staff in. And again, we're
3 willing to the underwriting report done, we're willing to
4 do all that stuff.

5 MR. IRVINE: Well, I think that also -- and
6 Toni can clarify me if I'm off base here -- there's a
7 concern really about communication, generally speaking. I
8 mean, we look to our contact at the applicant as being a
9 clearing point for all information, and to the extent that
10 this took you by surprise when it was your financing
11 partners that provided the surprise is very concerning to
12 me.

13 MS. JACKSON: And we definitely recognize that.
14 Again, I was and the rest of our team was equally
15 surprised on the public notice because, again, we had
16 talked about something very different.

17 DR. MUÑOZ: Okay. Thank you.

18 Again, any other questions from the Board,
19 comments?

20 MR. IRVINE: I do believe that our general
21 counsel might have some legal advice that he might want to
22 impart in executive session, if you're interested in
23 hearing that.

24 DR. MUÑOZ: Then we will table this.

25 MR. GANN: Do you need a motion to table? I so

1 move.

2 MR. GOODWIN: Second.

3 DR. MUÑOZ: There's a motion to table, Mr.
4 Gann, second by Mr. Goodwin. All those in favor?

5 (A chorus of ayes.)

6 DR. MUÑOZ: Opposed?

7 (No response.)

8 DR. MUÑOZ: Okay. This item is tabled.
9 Thank you, Brent.

10 MR. IRVINE: Ready for me?

11 DR. MUÑOZ: Always ready for you.

12 MR. IRVINE: Okay. This next item relates to
13 just a discussion, it's not an action item, it's a
14 discussion, and it relates to things that are occurring in
15 syndication markets. As you've already heard in previous
16 Board meetings, the significant uncertainty injected by
17 the possibility of tax reform is having an impact on the
18 prices at which deals are syndicating. The 2016 deals
19 that were priced in some pretty aggressive times in terms
20 of pricing, we're now seeing some adverse swings. We've
21 heard of a couple of deals that may possibly be returning,
22 heard of a few deals that went ahead and closed because
23 they'd already been sold into funds, but we're hearing a
24 lot of people just sitting on the sidelines with the
25 belief that they have a significant gap that will need to

1 be covered.

2 Obviously, a gap can only be covered by so many
3 different things. From a financing perspective, the most
4 likely source would be loans or assistance from the
5 Department, either under the HOME program or under our
6 TCAP repayment funds. Those are limited resources, and
7 we've got in any given cycle 60-plus deals that have some
8 of these issues, and we would anticipate that a
9 significant number of them would need these funds.

10 To the extent that HOME funds are the only
11 available funds, there's a problem there because we are
12 statutorily precluded from using HOME funds in
13 participating jurisdictions except for the 5 percent
14 that's allowed to go into PJs. So big challenge there.

15 Unfortunately, that's not the only challenge.
16 In some of the really active markets we're experiencing
17 price increases, material and labor cost increases. You
18 know, you get a hot market like Austin or Houston where
19 people are building like crazy and that goes to the bottom
20 line.

21 And then you're also experiencing some
22 uncertainty in interest rate markets, you've got the Fed
23 considering additional rate movement in the near term and
24 that does affect lending pricing.

25 So you've got your three financial drivers on

1 these deals all experiencing, to some degree, pressure and
2 uncertainty.

3 As regards our tools to address these things, I
4 did indicate that we do have HOME funds and TCAP loan
5 repayment funds that we are willing to consider putting
6 those in to fill gap, but there are other priorities in
7 existing NOFAs and so forth that are seeking these funds.

8 Some of these deals, like supportive housing deals,
9 really only work with significant assistance from the
10 Department. Bond deals are typically going to be targeted
11 for assistance from the Department. So a lot of pressure
12 to use precious little funding availability.

13 As regards some of the more creative solutions
14 that we've encountered, we've heard of other states, most
15 notably California, looking at sort of a multiple round
16 structure. We really do not have the ability under our
17 statute. Our statute lays out exactly how our tax credit
18 round occurs and it's basically that March 1 to end of
19 July cycle every year. So at least, within the current
20 year there isn't the possibility of something like a re-
21 application or a process for providing additional credit
22 to these deals.

23 We also have the fact that our current rules
24 have a force majeure provision that would allow changes in
25 laws as a possible force majeure event, but mere

1 uncertainty in markets would not, in our estimation,
2 constitute force majeure under our current rule.

3 So we're kind of hamstrung at the moment. You
4 know, we've had a lot of really good discussions with
5 Bobby Bowling and some of the other folks from the
6 development community. And I see Bobby sitting in the
7 front row, which probably means he's ready to come up and
8 say something.

9 DR. MUÑOZ: Bobby ready to say something?
10 Okay.

11 (General laughter.)

12 MR. BOWLING: Surprise, Mr. Chair. I'm Bobby
13 Bowling. I'm currently serving as the president of the
14 Texas Affiliation of Affordable Housing Providers, and I'm
15 also a builder-developer from El Paso.

16 Yes, we have, as an industry group at TAAHP,
17 had several discussions with your executive director and
18 his top management staff. It is still kind of a changing
19 environment out there but there is starting to be a little
20 bit of certainty injected. Some of the major industry
21 players have kind of laid out some pricing options and
22 they're starting to take some assumptions about what the
23 tax rate will be set at corporately, which is, of course,
24 what threw the whole industry into flux.

25 Like Tim said, there are a lot of different

1 things that a lot of different states are doing, some of
2 them very creative and aggressive. Our statute, as Mr.
3 Irvine said, precludes us from doing a lot of those
4 things.

5 I did want to bring your attention, in an
6 educational kind of manner, something that I learned from
7 our last discussions with your staff. I think I've done
8 30 deals at this point, 9 percent deals, and I've been in
9 this industry for 17 years now, and you still learn things
10 about this industry and in your rules. There's Rule
11 10.405 which is in Title 10, Subchapter E, and I know you
12 have, I think, 936 pages to read already in preparation
13 for this meeting, but it did me some good, as an
14 experienced developer, to read this section. It's only
15 five or six pages, and it talks about amendments and
16 extensions, and you do have some tools, as staff made us
17 aware at the last meeting, to deal with some things,
18 including material amendments to prior applications, post-
19 award, prior to 8609 and prior to land use restriction
20 agreements being filed, you still have some tools and your
21 staff does.

22 So I think it might be -- and we need to do a
23 better job at TAAHP of informing awarded developers in
24 2016 to read these rules and to avail themselves of these
25 tools. Your staff has told us time and time again -- I

1 think we've had three or four meetings on this -- that
2 they're just not seeing a lot of awarded developers from
3 2016 coming forward and saying, Look, this is my deal and
4 it doesn't work and this is why. Now, I told your
5 executive director that's because developers are eternally
6 optimistic and we don't think our deals are really in
7 trouble ever, so there is that.

8 But I think if there was a little bit of
9 outreach both from our organization and yours to these
10 2016 developers, maybe outreach in the effect of TDHCA --
11 you know who they were, you awarded them the awards -- and
12 just kind of reach out and say: We're interested to see
13 how your deal is going, if you've got problems, remember
14 there's 10.405 here. And I want to inform you as a Board,
15 I think as the dust starts to settle, you'll probably
16 start seeing some of these appeals.

17 In this chapter there's very few things that
18 can be done administratively that are material amendments,
19 almost everything has to come to the Board. There's some
20 flexibility on some things scoring-wise as long as the
21 applicant doesn't drop his score to a point where someone
22 behind him would have gotten awarded, if you follow what
23 I'm saying. Like if you won by six points, there is some
24 flexibility here in the rule to drop two points or four
25 points with Board approval to show that the deal is not

1 feasible otherwise.

2 Now, there are a lot of deals that are close,
3 mostly like in the bigger cities and the medium size
4 cities, you know, Dallas, Houston, Austin, and then you go
5 to San Antonio, El Paso, the medium and big cities are
6 pretty close and they could probably work with a small
7 tweak. I think, unfortunately, some of the smaller rural
8 deals and some of the deals around the state, I think they
9 have huge gaps. They can go and apply for HOME funds. I
10 want to advise too, though -- and God bless staff trying
11 to look at all the tools in their toolbox -- but with HOME
12 comes some transactional costs as well, you have Davis-
13 Bacon that you have to interject now if you access HOME
14 funds. So like for my own personal deals, the tradeoff is
15 not really worth it to go and access those small amount of
16 funds and increase my transaction costs, my development
17 costs.

18 Also, the longer we drag on, of course, prices
19 are always increasing in our industry, and so time is kind
20 of of the essence, or it definitely is of the essence
21 always on these deals.

22 So I appreciate this item being posted. We're
23 going to probably keep coming to you and trying to inform
24 you as to what's going on in the marketplace. I don't
25 really have like a great suggestion for you or a great

1 solution, and I appreciate continuing meetings with your
2 staff that our industry has been invited to. And we're
3 just here, if you have questions, please reach out, use us
4 as a resource. Your staff is already doing so.

5 But again, I wanted to advise you that I think
6 now that the dust is starting to settle, you might start
7 getting some developers come, because the way the staff
8 has laid it out is: come to staff with your 2016 deal,
9 show what your new financing is, show what your new equity
10 price is, show us your gap, and start trying to work
11 through it on a case-by-case basis with staff.

12 DR. MUÑOZ: I'll just make a few comments and
13 I'll invite the Board to make any comments they'd like. I
14 appreciate your observations, Bobby. It seems that if
15 there's a way for developers and projects to get worked
16 out with staff in advance of this kind of environment, it
17 seems to be generally more beneficial for all involved.

18 But I have another question. You talked about
19 the importance of specifically communicating this rule
20 10.405. I know that we have a number of activities to
21 interact with the development community, support
22 communities, et cetera. Is that an effective mechanism,
23 is that an effective conduit? Should they specifically
24 emphasize this rule or something else in order to sort of
25 preemptively bring this particular administrative resource

1 to the attention of 2016 deals?

2 MR. BOWLING: I honestly, Mr. Chairman, think
3 that if the Department would reach out to each of the
4 awarded developers and just make them aware, send them a
5 link to this rule. Because I can speak to myself
6 personally, after the last meeting we had, I went back and
7 I read this 10.405 and it got my wheels started turning,
8 it started giving me some ideas of how to tweak my deal a
9 little bit or how to propose tweaking my deal a little bit
10 to staff. And then the parameters are there, so I'm not
11 starting really with a blank page, there's kind of some
12 rules and there's some four corners to the piece of paper
13 where you start on and you go, okay, let me see if I can
14 operate within these parameters.

15 Like I said, maybe some of the deals can't, but
16 to the extent that they can, I agree with you, this
17 process operates much smoother when a developer and staff
18 can come and have a recommendation before you.

19 DR. MUÑOZ: I want to underscore your point of
20 operate within these parameters.

21 Any other comments from the Board?

22 MS. BINGHAM ESCAREÑO: Yes, sir, Mr. Chair.

23 I echo your sentiments also, just really have a
24 lot of gratitude that staff and the developer community
25 are coming together trying to figure this out, because it

1 would be sad to know that force majeure probably wouldn't
2 happen until something disastrous happens and then
3 everybody looks back and says force majeure.

4 And I think your point also is in looking at
5 that 10.405 that there's a point of no return. Right?
6 That as you're moving your project through, whether it's
7 the LURA or whatever, there are some options that might be
8 available to you guys but there will come a time when
9 you're so far down the path with certain activities that
10 those options aren't available anymore. So I'm thinking
11 that's your point about trying to get that out there, not
12 that it's a magic solution but just that if any developers
13 are going to invoke some of those provisions that they'd
14 have to know it ahead of time so that they don't go past
15 the point of no return.

16 And then, of course, my other observation is
17 just the thought of being in a perpetual cycle just
18 administratively, knowing that as folks invoke that and
19 we're all here to accomplish the same thing, but what an
20 administrative and manpower toll that takes to just have
21 all kinds of deals at different places invoking those
22 provisions. It's just something that I'm sure Tim and his
23 staff will want to think through about how much resource
24 do they have this year to be able to maneuver and
25 accommodate that given that we already have what we have,

1 right, in terms of budget for this year, in terms of
2 manpower and whatnot.

3 But I really appreciate the effort that TAAHP
4 and that the staff have given to try and problem-solve
5 some options this year.

6 MR. BOWLING: Yes, ma'am. And you're exactly
7 right, the next deadline that's coming up for us as
8 developers is the 10 percent deadline, so I think it might
9 be beneficial for maybe TDHCA to send out a message:
10 Remember 10 percent is coming up; if you're still
11 uncertain about your deal, there's these remedies and
12 there's some penalties and some ramifications for not
13 making your 10 percent test.

14 DR. MUÑOZ: Everybody appreciates your
15 guidance. Thanks, Bobby.

16 Any comments or questions from the Board?

17 MR. BOWLING: We would wish that a lot of this
18 stuff could be done administratively but per our statutes
19 and our rules, they're going to have to come before you
20 all.

21 DR. MUÑOZ: Thank you, Bobby.

22 MR. BOWLING: Thank you.

23 DR. MUÑOZ: That was just a report item?

24 MR. IRVINE: That was just a report item. I
25 would also make a request to everybody, if you've got

1 specific things that you think we ought to bring back to
2 the Board at a future meeting to provide greater clarity
3 on any of these issues, that would be wonderful. 10.405
4 being applied to a deal that is pre-8609 does raise some
5 pretty tough policy questions.

6 MR. BOWLING: Thank you. And congratulations,
7 Mr. Chair.

8 (General laughter.)

9 DR. MUÑOZ: I'll let you know.

10 MS. BINGHAM ESCAREÑO: Awesome timing.

11 DR. MUÑOZ: Thank you.

12 Moving on to item 5, Raquel.

13 MS. MORALES: Good morning. My name is Raquel
14 Morales. I'm the director of the Asset Management
15 Division.

16 And I just kind of want to briefly touch upon
17 something that Bobby just mentioned, since 10.405 was
18 brought up. That's the asset management rule, it's the
19 amendments rule. We work a lot with our owners whenever
20 they have changes, and certainly under the current
21 conditions we have done what we can to, I guess put the
22 word out about the rules that are there, and we're
23 certainly willing to work with any owner, 2016 or prior,
24 and any time they've received award to work through their
25 deals and whatever situations that they're dealing with.

1 So if there's more discussion about that, just call me.
2 Everybody knows our number and we're willing to work with
3 owners on that.

4 Item 5(a) is presentation discussion and
5 possible action regarding amendments to HOME direct loan
6 terms for two separate transactions. They're both under
7 5(a) and at a 30,000-foot level their requests are the
8 same but these deals are very different and so they
9 warrant a different recommendation from staff, so I'll
10 kind of go into detail about each of those.

11 But just kind of start off the conversation, as
12 you all know, we at the Department have been awarding
13 funds to deals using our HOME Program, and have provided
14 those funds in the form of loans for the purpose of being
15 able to recycle that money and have an ongoing subsidy to
16 fund future affordable housing deals throughout the state,
17 as well as having a source to offset any potential
18 liability to HUD for those HOME funds in the case that
19 something is not performing as we expect and hope that it
20 would.

21 The income that's generated from our HOME
22 multifamily activities has increased over the last four
23 years as a result of structuring these awards as direct
24 hard pay loans, and so just in the last two fiscal years
25 the Department has generated about \$9 million in each of

1 those two fiscal years, \$9 million available to fund
2 future deals. Especially with the scarce resources of tax
3 credits, obviously not enough tax credits to go around and
4 fund every deal that submits an application, so these
5 monies help to do that.

6 Our rules on NOFAs have consistently been
7 applied with that philosophy. TDHCA direct loans are
8 typically underwritten and structured as subordinate hard
9 debt loans at interest rates that are lower than what an
10 owner might be able to obtain in the market for similarly
11 positioned mezzanine debt.

12 Our rules also include special accommodations
13 where there is a first lien FHA or HUD loan. For example,
14 one of the accommodations that our rules currently include
15 is that we can extend our maturity to match that of the
16 first lien FHA or HUD loan, or at least be within six
17 months to match that.

18 Another accommodation is that our subordinate
19 HOME loan repayment on that subordinate loan can be
20 structured as a cash surplus soft debt versus a hard debt.

21 Our rules that are in place now, and have been
22 for a while, as an attempt to address what HUD included a
23 couple of years ago in its Multifamily Accelerated
24 Processing Guide, or what we refer to as its MAP Guide.
25 That MAP Guide sets forth the requirement that any

1 subordinate debt would have to be structured as soft debt
2 and payable out of surplus cash. Again, that's why we
3 have that accommodation in our rules in place.

4 However, the MAP Guide further restricts that
5 repayment on any subordinate debt should be limited to
6 only 75 percent of surplus cash, and the remaining 25
7 percent of cash flow that's generated by a property would
8 go back to the owner. This has the effect of prioritizing
9 a return to the owner ahead of a return to paying off our
10 loan, the Department's HOME loan, and this places the
11 Department at a higher risk should a development not
12 perform as we would expect. We do, to the best of our
13 abilities, underwrite and obviously to recommend a deal
14 that's going to be feasible for the long term, but you
15 can't predict the future, so putting a higher debt on top
16 of our HOME loan, higher debt service, it does put the
17 Department at more risk.

18 This provision, the 75 percent restriction on
19 the cash flow, that is in the MAP Guide and has been for
20 some time, has not previously been enforced by HUD when it
21 comes to deals that we are partnering with HUD with.

22 In the first of the two transactions before you
23 today, Pine Lake Estates, the owner is applying for a new
24 first lien through HUD's demonstration program known as
25 the 223F Pilot Program, and it's our understanding that

1 this pilot program required an underwriting and
2 subordination document review to be approved at the HUD
3 headquarter level in Washington, D.C. versus being
4 reviewed and approved at the HUD local level, which they
5 usually are. The HUD D.C. office, in the Pine Lake
6 Estates transaction, is providing no waiver or tolerance
7 for exempting the 75 percent cash surplus condition, and
8 that's the first time since we've been doing deals with
9 HUD that this is the case.

10 The other transaction that's on the agenda,
11 Sunrise Townhomes, is applying for a first lien through a
12 different program, not the pilot program, but it is our
13 understanding that the decision on the waiver of the 75
14 percent cash restriction was also taken to HUD D.C., as
15 opposed to being reviewed at the local level --

16 DR. MUÑOZ: Let me interrupt you.

17 MS. MORALES: Sure.

18 DR. MUÑOZ: Can you go back to that last point
19 you made, saying this is the case, this is the first time
20 that they've enforced? I want to make sure I understand
21 you correctly.

22 MS. MORALES: Right. So we have closed on
23 several transactions where a HUD or an FHA first lien is
24 introduced, we have a HOME loan subordinate, and in all
25 those prior cases we have closed successfully and HUD has

1 not enforced the 75 percent cash surplus restriction.
2 That item has not been enforced in our documents, in our
3 closing documents and the subordination agreements. I
4 understand that those are typically waivers that are
5 requested ahead of time before they come to us by the
6 lender and typically, at the local level at least,
7 approved. In these two cases, the requests for that
8 waiver have gone to the D.C. office and the D.C. office is
9 not providing an exemption or a waiver of that.

10 DR. MUÑOZ: Not.

11 MS. MORALES: Is not.

12 I have tried to reach out to our local HUD
13 offices, as well as to the person in D.C. that we were
14 corresponding with with respect to the Pine Lake
15 transaction to get some kind of a feel if this is going to
16 be a change in their position, in their direction moving
17 forward, again, because it's not something that they've
18 enforced previously, and unfortunately, I've not been able
19 to get any confirmation, I haven't been able to get in
20 contact with them to get any feel for what's going on and
21 if that's going to be a change.

22 Needless to say, if this is how HUD moves
23 forward on that particular MAP Guide condition, it will
24 impact how we participate as a Department in these
25 transactions moving forward, and if we do, how we

1 participate in those. As I said, we have in prior cases
2 brought requests like this to you for approval, typically
3 with a recommendation, because we have under our rule
4 interpreted surplus cash to mean 100 percent, not some
5 lesser percentage, not 50 percent, nothing else, and HUD
6 has been okay with that interpretation.

7 So at this point, this is about where the
8 similarities for the two transactions really end is that
9 their ask is the same and they're asking us to
10 resubordinate our HOME loan, they're asking us to
11 restructure our current hard debt HOME loan to a soft debt
12 structure, and in both cases the 75 percent restriction on
13 the cash flow to go towards repaying our loan is being
14 asked to be accepted by the Department.

15 I'd like to now go ahead and start talking
16 about the detail of each because, again, while at that
17 level the requests are the same, the transactions are very
18 different which is the reason why you have different
19 recommendations from staff on each.

20 So the first transaction I'll discuss is Pine
21 Lake Estates. That development received 9 percent housing
22 tax credits, as well as an award of HOME funds to rehab
23 100 multifamily units in Nacogdoches back in 2013. The
24 HOME funds were awarded and are currently structured as a
25 direct loan in the amount of \$806,754, it is secured by a

1 second lien on the property, it has a zero percent
2 interest rate, 30-year amortization and 15-year term. All
3 of these terms were consistent with the terms of the NOFA
4 at the time of the application.

5 At the time that we closed on the HOME loan,
6 the Department reviewed the financing structure, which we
7 typically do at the time of HOME closing, and the
8 financing structure included a first line of \$2.25
9 million, 30-year amortization, 15-year term, a 5.75
10 interest rate, and that is currently what the current
11 mortgage is for Pine Lake Estates. Rehab has been
12 completed, they just went through the cost certification
13 review process and received its IRS Forms 8609s for
14 purposes of the housing tax credits. We just issued those
15 in December of last year.

16 So during our cost certification review, we
17 looked at their transaction under two scenarios. We
18 looked at it as is under the current mortgage, and it's
19 feasible, it works, it is operating largely as we
20 anticipated. And we also looked at it with the new
21 proposed first lien. The new loan is proposed to increase
22 by about \$747,000. They are getting a lower interest rate
23 on their first lien and an extended 35-year amortization,
24 but because it's a higher loan amount, they're taking cash
25 out, the debt service in front of our debt service is

1 still higher.

2 A couple of things to note with the Pine Lake
3 Estates transaction. Construction costs did increase from
4 the time we last underwrote or reviewed this which was at
5 the HOME loan closing stage. The developer fees also
6 increased, from what we could tell in the cost
7 certification from the information that was submitted to
8 us, however, based upon the current structure and those
9 final costs that were certified to us in its cost
10 certification, there was sufficient sources to cover this
11 deal, to cover the costs that were certified, and it
12 underwrites within the Department's guidelines. Again, it
13 is not in any type of financial distress, there is no
14 indication at this point that this deal, if it doesn't go
15 through this refinance, will suffer economically as far as
16 operations aren't supporting the expenses for this deal.

17 The real difference in the current structure
18 for this deal and the new structure is that under the
19 current structure there's about \$790,000 in deferred
20 developer fee that if closed on the new loan would be paid
21 out to the developer and that would be reduced to about
22 \$45,000 or right under \$45,000 of deferred developer fee.

23 The NOFA in effect that the time that this
24 owner applied for HOME funds references direct loan
25 requirements at 10 TAC 10.307, which again provides for

1 debt service subordinate to a FHA or HUD loan to be
2 payable from surplus cash. Staff has interpreted the
3 plain meaning of this rule to mean that all surplus cash,
4 100 percent would be available to pay towards our debt,
5 towards our HOME loan.

6 The owner's representative -- which I believe
7 Ms. Bast is here to speak on behalf of Pine Lake
8 Estates -- did provide a letter that was included in your
9 Board book supplement, and makes the case that the direct
10 loan rule is inconsistent with this federal program, that
11 the Department must have known that HUD meant that 75
12 percent of the cash flow would be available to fund any
13 subordinate debt service, and that perhaps it is in
14 conflict to how we are interpreting our rule, how we are
15 closing on this transaction.

16 Yes, the Department is aware of the MAP Guide,
17 it's been out there since 2011, we are aware of that
18 restriction, but again, we have successfully closed on
19 transactions where this restriction has not been enforced
20 by HUD.

21 And so with that, we are not recommending the
22 requested modification for the case of Pine Lake Estates.

23 We have approached the owner, the owner's lender, as well
24 as their counsel, Ms. Bast, that under the transaction for
25 Pine Lake Estates that the owner just pay us off through

1 this refinance. Their higher loan amounts to about 93
2 percent of the outstanding balance of our HOME loan. We
3 looked at the cost certification, which was the most
4 recent time that we evaluated this deal. Again, as is,
5 it's fine, it works and it's underwriting within DSCR, it
6 also works with the refinance but it would work as well if
7 the owner were to take out the funds to just pay off our
8 debt and there would be no question about having to re-
9 subordinate, there would be no issue with the 75 percent
10 cash surplus restriction. So staff is recommending denial
11 in the case of Pine Lake.

12 DR. MUÑOZ: Okay. Thank you, Raquel.

13 Are there any questions from the Board, or a
14 motion? We're going to take these as two separate.

15 MS. BINGHAM ESCAREÑO: I move staff's
16 recommendation.

17 MR. GANN: Second.

18 DR. MUÑOZ: Ms. Bingham makes a motion,
19 seconded by Mr. Gann. All those in favor?

20 MR. IRVINE: Wait. Public comment.

21 MR. DEYOE: Good morning. Thank you for having
22 me. My name is Rick Deyoe, president of Realtex
23 Development Corporation. We're the developer and also the
24 general partner associated with the project.

25 I wanted to give you a little history about the

1 project and also talk about why we're going for the HUD
2 loan in this particular instance versus leaving the
3 project as is. The project originally, if you look back
4 through the numbers -- well, first off, the project is 100
5 units senior, a rehab of senior housing and for those that
6 are disabled. The project has always had a HAP Section 8
7 contract, so it's always been a HUD-related facility, and
8 we extended that HAP for 20 years, so it has a HAP
9 contract in existence.

10 We went in and at initial underwriting the
11 project cost was \$9,507,000, or call it \$9.5 million. As
12 Mr. Irvine mentioned, over the course of the last couple
13 of years, cost increases have been as much as 10 percent
14 per year. This was a 2013 project, application submitted
15 in January of 2013, final application in March of 2013.
16 Because it was a HUD rehab, it took a little bit of extra
17 time although we did finish within the time frames of the
18 requirements, but we had to do what's called a rolling
19 rehab here because there wasn't 100 places to relocate 100
20 seniors in Nacogdoches, Texas, so we had to do this
21 project in phases and move the senior citizens around, and
22 we did that.

23 Nonetheless, over the course of the last two
24 years, the cost of the project went up to \$10,479,000.
25 That's the cost-certified number that was approved by

1 TDHCA. So we had roughly a million dollar cost increase,
2 or about 10 percent over the two-year period.

3 How was that 10 percent made up? The staff
4 mentioned it's still covered within the sources and the
5 uses. We had to make up that million dollars by the
6 contractor taking less profit, by us deferring 100 percent
7 of our developer fee, and by the equity partner stepping
8 up to the plate and adding another \$200,000 in equity to
9 the project, and that's exactly how the million dollars
10 was made up.

11 And so the original permanent loan that was
12 mentioned in staff's writeup was actually the construction
13 loan. The construction loan we took out was a \$2,250,000
14 construction loan and it was at a 4 percent rate, and then
15 that rate, we had the ability to convert to a permanent
16 long-term facility at 5.75 percent, although that was
17 never the intent. Community Bank of Texas which is a
18 local community bank that made the construction loan and
19 they're not in the business of making long-term financing
20 on affordable housing type facilities, and therefore,
21 there was no prepayment penalty that went along with that
22 loan. It was always the intent that we would put more
23 typical type of long-term debt on this particular
24 property.

25 And so we went to Lancaster Pollard once we

1 finished the project, knowing that we had a million dollar
2 increase in cost, we were going to try to recoup some of
3 that cost in better loan terms, and so we were able to get
4 it through the HUD system with a 4 percent rate versus the
5 5.75, and with a 35-year term versus the 30-year term, and
6 essentially the same economics to the agency as existed
7 previously.

8 And so what we're proposing is there's really
9 no real no significant economic change to the terms of the
10 HOME loan, but in fact, we just want to finance the
11 additional construction cost. I would submit to the Board
12 that had we known the cost was \$10,479,000 and submitted
13 this project with a \$2.2 million permanent loan and the
14 equity as it is structured and a 100 percent deferred
15 developer fee, the project would not have passed
16 underwriting, and so that's the reason that we've
17 requested as we have.

18 All we're asking for here is that the 75
19 percent --

20 DR. MUÑOZ: I'm going to ask you to bring your
21 comments to a close.

22 MR. DEFOE: Okay. All we're asking for here is
23 the 75 percent rule that HUD mandates to be taken into
24 consideration. Thank you.

25 DR. MUÑOZ: Any questions?

1 (No response.)

2 MS. BAST: Good morning. Cynthia Bast of Locke
3 Lord representing the borrower.

4 I would like to address the legal authority
5 issues associated with this request, which I believe
6 perhaps did not come through in the Board action request
7 as vividly as I would have liked, but were referred to by
8 Ms. Morales in her comments.

9 The bottom line here is that both federal law
10 and state law support you approving this request and
11 perhaps even mandate your approval of this request. And
12 where I start is in the Government Code where it says that
13 TDHCA is required to administer its multifamily programs
14 and funding cycles consistently with federal law.

15 So the federal law we're talking about here is
16 the law promulgated in association with FHA mortgage
17 insurance, where the regulation in the Code of Federal
18 Regulations says that subordinate liens are prohibited,
19 except in certain conditions and then only to the extent
20 they're repayable from surplus cash. So under that
21 applicable statutory and regulatory authority, HUD
22 promulgated the MAP Guide which is intended to provide
23 lenders across the country with a consistent set of rules
24 for how they prepare and submit applications for mortgage
25 insurance.

1 And if you look at the MAP Guide, the MAP Guide
2 specifically recites the federal authority under which it
3 is promulgated. As noted, that MAP Guide has been in
4 place since April 2011, and states that payments on these
5 subordinate loans should come from 75 percent of surplus
6 cash.

7 So against this federal law and state law
8 requiring programs be administered consistently with
9 federal law, TDHCA developed a rule about direct loans and
10 how they are handled in the case of a FHA first lien, and
11 the rule says that when a HOME loan is subordinate to a
12 FHA-insured loan, the Department may approve a loan
13 structure with annual payments payable from surplus cash.

14 It doesn't say 75 percent of surplus cash, but it also
15 doesn't say 100 percent of surplus cash, it only says
16 payable from surplus cash.

17 And it is reasonable to assume that at the time
18 this rule was approved, TDHCA knew, as Ms. Morales
19 indicated, that the MAP Guide said that subordinate loans,
20 when there's a FHA first lien, should be paid from 75
21 percent of surplus cash, and it doesn't matter that HUD
22 had not been enforcing that particular provision of its
23 guide. With all due respect, if you all had a rule on the
24 books that you weren't enforcing and then I came to you
25 and said, well, you haven't enforced it before, why are

1 you starting now, you would say Ms. Bast, the rule is on
2 the books, you know it's there and you must anticipate
3 accordingly.

4 So we believe that interpreting the phrase
5 "payable from surplus cash" can mean payable from 75
6 percent of surplus cash to be consistent with the federal
7 law as required by TDHCA's overlay.

8 So taking the next step, the direct loan rules
9 do allow loan terms to be amended post-closing, and in the
10 Board action request, staff has noted that mitigation is
11 an important factor, mitigation of risk is what they
12 consider in amending a loan. And this borrower has
13 provided sufficient mitigation and your staff has
14 recognized that. The Board action request acknowledges
15 our statement that paying this HOME loan from 75 percent
16 of surplus cash has no material economic consequence for
17 this development and no material risk for TDHCA. In the
18 Board action request, staff said this contention is true.

19 That should be enough.

20 But this borrower has offered further
21 mitigation, which was also not covered in your Board
22 action request. This borrower has said, We'll set aside a
23 reserve of one year's worth of HOME loan payment so that
24 that is dedicated, if there's a problem with cash flow,
25 that will be available. This borrower has also said that

1 to the extent the developer is entitled to that 25 percent
2 of cash flow, that the developer will pledge that amount
3 to TDHCA to cover any shortfall on the HOME loan payment.
4 So doesn't that put TDHCA in effectively the same
5 position?

6 Quite simply, we believe that approval of this
7 request is consistent with federal and state law. You
8 don't need to twist or waive any rules to approve this.
9 You just need to interpret them in a manner that is
10 consistent with your statutory mandate. But if for some
11 reason you think that the interpretation can't get there,
12 then I believe you firmly have grounds for a waiver as
13 well. A waiver requires you to find that there were
14 circumstances beyond the owner's control. You have heard
15 the testimony from Mr. Deyoe about the overruns that were
16 widely experienced across the industry. Further, waiver
17 must be necessary to fulfill some requirement of law, and
18 again, we argue that your state law indicates that your
19 program should be administered consistent with federal
20 law.

21 So for all those reasons, we respectfully
22 request that you grant the borrower's request to amend the
23 HOME loan. Thank you.

24 DR. MUÑOZ: Just a minute. Are there any
25 questions from the Board?

1 (No response.)

2 MR. SHACKELFORD: Mr. Chairman, members of the
3 Board, John Shackelford with Shackelford Law Firm. I
4 represent the lender in this case, Lancaster Pollard.

5 Sort of take a little bit different approach
6 from Ms. Bast, and that is from the lender's perspective,
7 being a HUD lender -- and our firm represents a couple of
8 HUD lenders -- our concern is a bigger issue for the
9 Department and that is what are we telling the development
10 community in connection with the 2017 applications that
11 they're filing tomorrow if they're looking at FHA
12 financing. Because, as Ms. Morales said, historically HUD
13 has granted this waiver to the State of Texas, Lancaster
14 Pollard does deals in many states around the country, and
15 no other state asks HUD to grant these type waivers.

16 Texas has been fortunate that in the last
17 several years HUD has granted the waivers, and now from
18 our view, both on this transaction and the next
19 transaction with Sunrise, it appears that Washington is
20 taking a different approach about granting these waivers.

21 They came out with a new MAP Guide back in April, these
22 things started surfacing back last fall, and they went to
23 D.C. as opposed to being approved at the local level, and
24 so our concern is that D.C. has now taken a position that,
25 you know what, we're going to make this uniform across the

1 country, Texas has been getting these waivers and we're
2 not going to grant Texas these waivers any longer.

3 And so if that's the case, then going forward
4 for the 2017 program, in addition to our deal that we're
5 involved for Pine Lake and then also for Sunrise, that
6 you're telling the development community, if staff keeps
7 with their interpretation that it's got to be 100 percent
8 of surplus cash as opposed to 75 percent mandated by HUD,
9 you've just taken one of the financing vehicles available
10 to the development community. They can't do FHA financing
11 because those waivers won't be available in the future.

12 And I also want to remind you that Freddie Mac
13 and Fannie, both at the same time, they too have this 75
14 percent requirement. That's it.

15 So from a lender's standpoint, we're concerned
16 from the overall health of the program on being able to be
17 involved in deals going forward, so I bring that to your
18 attention for consideration as looking at it as not just
19 this isolated deal and what the ramifications are for this
20 particular developer on this one particular transaction,
21 but overall I think, as Ms. Morales said, it's an
22 interpretation issue of your rule. Staff has been
23 interpreting it for the last several years that it meant
24 100 percent; I agree with Ms. Bast the rule doesn't say
25 that it's 100 percent, I think that was more of a source

1 of repayment for the Department where the money would come
2 from. So I don't see where the rule necessarily mandates
3 that staff interpret it as 100 percent cash flow, I think
4 it has to be melded with the federal law which is 75
5 percent.

6 Now switching over a little bit beyond the
7 program, on this particular deal the risk to the
8 Department, I think, is so minimal. As Ms. Morales said,
9 this is a pretty healthy deal. Even the staff's
10 underwriting shows that with this additional loan and your
11 HOME loan out there, it has a DSCR of 1.47. From our
12 underwriting standpoint with the lender, it's 1.53.
13 That's a very healthy deal, for you that are familiar with
14 finance.

15 Also, as Ms. Bast put in her letter to the
16 Department seeking approval, she shows the developer can
17 pay the debt service on the HOME loan out of only 30
18 percent of the surplus cash. So the whole issue over 75
19 percent and 100 percent sort of becomes irrelevant because
20 this project, with how well it's doing, can service the
21 debt out of just 30 percent of the surplus cash. So I
22 want to bring up those points to you.

23 And the other thing is, again what makes, I
24 think, this a stronger deal is you've got a tax credit
25 investor in the deal. Sunrise -- which I think their deal

1 ought to be approved and staff is recommending it for
2 approval and I totally agree with that, that deal is a
3 totally HOME loan deal, has no tax credit investor in it.

4 This deal has a tax credit investor in it, which there's
5 no guarantee, but in the real world practical sense,
6 they're going to backstop anything.

7 And then finally, as Ms. Bast mentioned, the
8 lender is totally acceptable to the developer either
9 putting up a reserve to credit enhance this project, or to
10 pledge the GP's take on the additional cash flow, that 25
11 percent of additional cash flow that the developer would
12 take. We're fine with them pledging that behind this
13 transaction.

14 Any questions for me?

15 DR. MUÑOZ: Thanks, John.

16 Okay. I don't see anyone else.

17 MR. LACKI: Good morning. My name is David
18 Lacki. I'm the managing director of Lancaster Pollard,
19 representing the FHA lender that, the Ginnie Mae issuer on
20 the Pine Lakes Transaction.

21 I think my three speakers have done a
22 tremendous job. I just did want to mention that from
23 HUD's perspective, as well as Fannie and Freddie, that 25
24 percent interest is an incentive for the borrower to stay
25 involved in the transaction. It's really nothing more

1 than allowing the equity borrower to have an equity
2 interest in that transaction.

3 And going along some of the comments that Mr.
4 Shackelford made, based on our analysis, we show that
5 paying the HOME loan through that 75 percent of excess
6 cash that that HOME loan would be paid off in six years.
7 So it's a very strong transaction. As Mr. Deyoe
8 indicated, he's only asking for that to handle the cost
9 overruns on the transaction.

10 So from our perspective as being a lender doing
11 these types of transactions in the entire country and
12 having an office here in Austin, as Mr. Shackelford
13 indicated, we, of course, are concerned as well because it
14 appears that there's a changing of the guard at HUD going
15 through their transformation office, it doesn't appear to
16 me like they're going to be granting these waivers in the
17 future, and then Fannie and Freddie also have that same
18 requirement, so we have concern about the viability to
19 continue to marry agency financing with HOME funding
20 through staff.

21 And I did want to thank staff's efforts going
22 through this. I think they uncovered blocks, they were
23 very good to work with. I certainly understand, given the
24 constraints that they were working under, how they came to
25 their conclusion.

1 Thank you.

2 DR. MUÑOZ: Thank you, Mr. Lacki.

3 Any questions?

4 (No response.)

5 DR. MUÑOZ: Okay. We have a motion --

6 MS. BINGHAM ESCAREÑO: Mr. Chair, may I ask a
7 question of staff?

8 If I were to withdraw my motion and if whoever
9 seconded it was amendable, and make a new motion, would we
10 prefer the avenue of request a waiver of the NOFA or would
11 we prefer a request to modify the loan terms?

12 MS. MORALES: I think their request is to
13 modify the loan terms. I'm not sure that the NOFA can be
14 waived.

15 MS. BINGHAM ESCAREÑO: I thought that was in
16 our Board book as an option, but it may not have been.

17 MR. ECCLES: It is in the Board book as an
18 option, however, I'm not sure that staff truly addressed
19 it in the opening comments. The attendant difficulties
20 with the concept of waiving a NOFA provision, it's a bit
21 of a dichotomy legally.

22 MS. BINGHAM ESCAREÑO: Okay. Thank you.

23 Mr. Chair, I'd like to withdraw my motion.

24 DR. MUÑOZ: All right.

25 MR. GANN: And I'll do my second.

1 DR. MUÑOZ: Okay. The initial motion and
2 second both have been withdrawn. Is there a second
3 motion?

4 MS. BINGHAM ESCAREÑO: Mr. Chair, I move to
5 approve the request for modification of the loan terms.

6 MR. GOODWIN: Second.

7 MS. BINGHAM ESCAREÑO: May I amend my own
8 motion?

9 DR. MUÑOZ: Yes.

10 MS. BINGHAM ESCAREÑO: For what it's worth, I
11 think I would also like to include the provision of
12 setting up, though, the reserve. Was it one year?

13 MS. MORALES: I think they're required to do
14 that anyway as part of the new financing, which is why we
15 didn't really consider that a mitigation, but if that's
16 acceptable to the Board, that's fine.

17 MS. BINGHAM ESCAREÑO: Okay.

18 DR. MUÑOZ: So the motion is to support the
19 restructuring of the loan?

20 MS. MORALES: It's up to you guys.

21 DR. MUÑOZ: Ms. Bingham?

22 MS. BINGHAM ESCAREÑO: Yes, modify the loan
23 terms.

24 MS. MORALES: And that includes accepting the
25 restriction on 75 percent cash flow that HUD is imposing?

1 MS. BINGHAM ESCAREÑO: Yes.

2 MS. MORALES: And again, this is just really
3 from this staff person's perspective, I expect that we're
4 going to get these requests, we're going to continue to
5 get these requests. And given HUD's new maybe change in
6 direction, it would be really good for me to know if that
7 is the direction of HUD moving forward, again, we have
8 interpreted our rule to mean all surplus cash, and are we
9 being specific in this case and you still want to see
10 these types of requests. They're going to come to you, I
11 believe, just because they're going to be evaluated on a
12 case-by-case basis.

13 DR. MUÑOZ: Let me exercise some discretion
14 here. Let's deal with this issue and this project, and
15 those questions I would direct you to take them up your
16 chain of command to the executive director, who will wait
17 for some guidance as to how to manage whether or not those
18 potential requests come forward in the future. I don't
19 want to speculate as to whether they will or won't. But
20 you clearly have some specific questions about it.

21 MR. GANN: I think if that's the case, can we
22 get on the record that I think one of the keys on this is
23 the short-term payoff on this particular loan is
24 significant, that it's such a short-term payoff.

25 MS. BINGHAM ESCAREÑO: Thank you.

1 DR. MUÑOZ: Okay. So there's a motion to grant
2 the restructuring of the loan with the 75 percent cash
3 flow as part of it, and a second from Mr. Goodwin.

4 MR. GOODWIN: Clarification. I heard you say
5 you were going to also pledge your GP return? Did I
6 misunderstand that?

7 MR. SHACKELFORD: It was an alternative that
8 the developer offered --

9 DR. MUÑOZ: Identify yourself.

10 MR. SHACKELFORD: I'm sorry. John Shackelford
11 on behalf of Lancaster Pollard.

12 It was either put up one year reserve, which
13 with all due respect to Ms. Morales, is not required, but
14 put up one year reserve, or they would pledge the GP's
15 interest in the additional 25 percent surplus cash.

16 MR. GOODWIN: Not both?

17 MR. SHACKELFORD: Not both.

18 DR. MUÑOZ: Thank you.

19 Motion and second. All those in favor?

20 (A chorus of ayes.)

21 DR. MUÑOZ: Opposed?

22 (No response.)

23 DR. MUÑOZ: The motion passes.

24 MR. ECCLES: With the condition.

25 MS. MORALES: So the second transaction under

1 5(a) is Sunrise Townhomes. Again, the request is similar,
2 they're asking us to re-subordinate our subordinate HOME
3 loan to a new first lien. This transaction is different
4 in that it is a HOME only transaction, there is no other
5 equity other than the owner's own equity in the deal.

6 Sunrise was awarded in 2013. They were awarded
7 a direct loan of HOME funds in the amount of \$1.8 million.

8 It was for the construction of 36 new units in
9 Fredericksburg. The HOME loan is also secured by a second
10 lien on the property, zero percent interest, 35-year
11 amortization, a 15-year term.

12 When we last evaluated this transaction at HOME
13 loan closing, the first lien was a \$1.9 million loan at a
14 5 percent interest rate. The new loan will increase by
15 \$630,000 above our subordinate HOME loan. The interest
16 rate will be reduced and the loan term will be extended to
17 35 years. The debt service in front of ours will also be
18 increased.

19 Now, this transaction is different and actually
20 staff is recommending approval of this request for
21 specific reasons, among those, again, that it's a HOME
22 only deal, there is no other equity other than the owner's
23 equity in this transaction, construction costs did
24 increase over the construction period, but in this case
25 the developer fee did not increase like in the last

1 transaction. The owner has also offered as an
2 extraordinary mitigation to the increase debt in front of
3 ours and the debt service a personal guarantee of the
4 entire direct loan, and so because of that, staff felt
5 comfortable that mitigation was sufficient to garner
6 staff's recommendation of their request to modify their
7 loan terms.

8 DR. MUÑOZ: Any questions from the Board?

9 (No response.)

10 DR. MUÑOZ: I'll entertain a mortgage.

11 MR. GANN: I move staff's recommendation.

12 MR. GOODWIN: Second.

13 DR. MUÑOZ: There's been a motion and a second.

14 Comment?

15 MR. MacDONALD: Mr. Chair, Board members and
16 staff, my name is Justin MacDonald, president of MacDonald
17 Housing Development, the GP on this transaction.

18 I think staff laid out the case pretty well in
19 the Board writeup and in their presentation, but I'm here
20 to answer any questions if have them. I've also got Randy
21 Mason from Mason Joseph Company, our lender, available to
22 answer questions as well. But otherwise, I'd just like to
23 ask your favorable consideration.

24 DR. MUÑOZ: Thank you.

25 Are there any questions from the Board?

1 MR. GANN: I'm not used to the MacDonalds
2 coming up here in ties. We'll accept him.

3 MR. MacDONALD: I just wanted to match.
4 (General laughter.)

5 DR. MUÑOZ: All right. I don't see any
6 questions. Thank you.

7 MR. MacDONALD: Thank you, sir.

8 DR. MUÑOZ: Okay. There's been a motion by Mr.
9 Gann and a second by Mr. Goodwin to approve staff's
10 recommendation. All those in favor?

11 (A chorus of ayes.)

12 DR. MUÑOZ: Opposed?

13 (No response.)

14 DR. MUÑOZ: Hearing none, the motion passes.
15 Congratulations.

16 Okay. At this time I'd like to take a break.
17 Let's see what time we have on deck; let's come back at
18 11:00 and we'll reconvene.

19 (Whereupon, at 10:40 a.m., a brief recess was
20 taken.)

21 DR. MUÑOZ: Thank you. We're going to
22 reconvene our meeting from break. I will go on the record
23 as noting that my gavel is significantly smaller than J.
24 Paul's. I don't want anything read into that.

25 (General laughter.)

1 DR. MUÑOZ: Okay. 5(b), Raquel.

2 MS. MORALES: 5(b) is presentation, discussion
3 and possible action to consider a waiver of 10 TAC
4 10.101(b) related to specific mandatory unit amenities for
5 three transactions.

6 We have three 4 percent housing tax credit
7 deals that were awarded in 2014: Lakes of El Dorado which
8 is 14409 in McKinney, Texas; Fountains of Rosemeade which
9 is 14410 in Carrollton; and Ash Park Apartments which is
10 14411 in Euless. All of these are in Region 3 which is
11 the Dallas-Fort Worth area.

12 In their tax credit applications for each of
13 these developments, the rules required specific mandatory
14 unit amenities that are described in 10 TAC 10.101(b)(4),
15 and specifically related to provided Energy Star rated
16 dishwashers and refrigerators in the units.
17 Rehabilitation for all three of these developments, and in
18 the process of compiling their documentation to get ready
19 to submit their cost certification to us, the owner
20 identified that the appliances that were recently
21 installed in these rehab units were not Energy Star rated.
22 Because of that, the owner has requested a waiver to
23 having to provide the Energy Star appliances because they
24 just installed new appliances, even though they're not
25 Energy Star rated.

1 We went back and did talk to the owner about
2 this request and they were able to provide some additional
3 documentation from their appliance distributor, kind of
4 explaining what happened, why they didn't install the
5 Energy Star rated appliances, and according to that
6 distributor, there were some changes in the Energy Star
7 thresholds during the time that the units were being
8 rehabbed, and because of that, the Energy Star rated
9 refrigerators and dishwashers were not readily available.

10 Also, the owner stated that because the properties were
11 fully occupied at the time of rehab, he was concerned with
12 having timely and consistent delivery of appliances for
13 the convenience of the residents as soon as those units
14 were done with the rehab.

15 The owner did contact an Energy Star rating
16 lab, a company called Intertek, to compare the models the
17 of the refrigerators and the dishwashers that were
18 installed to the Energy Star thresholds, and that company
19 was able to conclude that based on the energy consumption
20 values for the appliances that were installed that they
21 did meet Energy Star thresholds, they're just not Energy
22 Star rated. And I honestly couldn't speak to how you go
23 about getting an Energy Star rating on your appliance, but
24 at least through this company the owner was able to
25 document that they do meet that threshold.

1 So the owner is requesting a waiver of this
2 requirement, citing that it would be cost prohibitive to
3 have to go and replace these appliances with Energy Star
4 rated appliances, not to mention they wouldn't know what
5 to do with the new ones that they just installed.

6 Staff believes that the owner has provided good
7 cause, they've provided sufficient information. If this
8 had come up at the time of construction inspection, the
9 documentation that they provided from this Intertek would
10 have been sufficient to clear that kind of a deficiency,
11 so staff is recommending approval of the waiver.

12 DR. MUÑOZ: Thank you.

13 Any questions for staff?

14 MR. GANN: I move for approval.

15 MR. GOODWIN: Second.

16 DR. MUÑOZ: There's been a motion and a second.
17 Is there any comment?

18 MS. DULA: Tamea Dula with Coats Rose, here for
19 the developer.

20 We're really only here to answer questions, but
21 I noticed that Raquel didn't mention that the developer
22 has offered to install a thermostat in each of the units
23 in order to assist with the energy conservation in order
24 to get over this issue with regard to the Energy Star
25 rating, and I wanted to make that apparent. Thank you.

1 DR. MUÑOZ: Thank you.

2 MS. MORALES: Thank you. And you're right, I
3 did forget to mention that. I also didn't mention that it
4 was part of the owner's request that as soon as these
5 appliances need to be replaced, the owner has committed to
6 replacing with Energy Star rated appliances as needed.

7 DR. MUÑOZ: Thank you, Raquel.

8 There's been a motion by Mr. Gann and a second
9 by Mr. Goodwin to approve staff recommendation to grant
10 the waiver. All those in favor say aye.

11 (A chorus of ayes.)

12 DR. MUÑOZ: Opposed?

13 (No response.)

14 DR. MUÑOZ: Hearing none, the motion passes.

15 Marni, 6(a).

16 MS. HOLLOWAY: Marni Holloway, director of the
17 Multifamily Finance Division.

18 On your agenda item 6(a), we are pulling that
19 at the request of borrower. They will be bringing forward
20 additional information for us to consider in the future.

21 If you'd like, I'll continue with 6(b).

22 DR. MUÑOZ: Yes, please.

23 MS. HOLLOWAY: 6(b) is presentation, discussion
24 and possible action on revisions to the 2016 State of
25 Texas National Housing Trust Fund allocation plan and

1 directing that it be published in the *Texas Register*.

2 On September 8 of 2016, you approved the
3 original final version of the allocation plan for
4 submission to HUD. This was a final step before the grant
5 agreement for the annual allocation of the National
6 Housing Trust Fund. That allocation plan was submitted to
7 HUD on September 14. On October 27, HUD disapproved the
8 Department's allocation plan, and as we reported last
9 month, staff has been in communication with HUD, working
10 since that time to draft a plan that will be acceptable.

11 Through that communication process, staff has
12 concluded that rehabilitation using National Housing Trust
13 Fund is not possible under HUD's current requirements.
14 HUD is requiring that all NHTF rehabilitation units
15 undergo a very specific inspection prior to preparation of
16 a scope of work that addresses all of the items in that
17 specific inspection.

18 In contrast, for all of our other
19 rehabilitation deals, TDHCA requires a property condition
20 assessment, a PCA, that considers all the facets of the
21 development be conducted by a professional inspector and
22 that the budget for the rehabilitation meet the estimates
23 in the PCA and that the property pass inspection when
24 completed.

25 So for example, the first page of HUD's

1 inspection protocol includes a section for parking lots.
2 That section does not include does the parking lot need to
3 be re-striped. So a PCA would pick up a parking lot needs
4 to be re-striped and that would be part of the scope of
5 the rehabilitation.

6 Because NHTF units are restricted to 30 percent
7 of AMI, they must be layered with other fund sources to be
8 sustainable for their full affordability period. In order
9 for TDHCA to meet HUD's requirements, NHTF units would
10 have a different standard than the other units in a
11 rehabilitation deal. The different standard would make
12 these projects very difficult to manage and further slow
13 the implementation of the National Housing Trust Fund
14 plan.

15 If HUD should change its rehabilitation
16 standard requirement for future NHTF allocations, staff of
17 course will examine those changes for compatibility with
18 TDHCA policy and may recommend adding rehab back in as an
19 eligible activity at that time.

20 We have also removed homeownership and
21 refinancing as eligible activities, at HUD's suggestion,
22 as we do not anticipate including them in the NHTF NOFA
23 for this allocation.

24 We've added some additional information to
25 support the use of the HOME maximum per unit subsidy, at

1 HUD's request, but that proposed standard has not changed,
2 we've just put in a little more information in the plan.

3 Because of these changes, the NHTF allocation
4 plan must be published for public comment for 30 days. We
5 will start the comment period on March 1 and anticipate
6 bringing the second final revised allocation plan back for
7 your approval in April prior to submission to HUD. We
8 would also hope to bring the proposed NOFA for these funds
9 to the April meeting in order to expedite awards of the
10 funds as soon as we can get to a grant agreement with HUD.

11 Staff recommends that revisions to the 2016
12 NHTF allocation plan be approved for publication in the
13 *Texas Register* and released for public comment, along with
14 corrective edits to the consolidated plan and the 2016 one
15 year action plan. I'll be happy to take any questions.

16 DR. MUÑOZ: Thank you, Marni.

17 Any questions?

18 (No response.)

19 DR. MUÑOZ: Is there a motion to accept the
20 revisions to the NHTF allocation plan?

21 MS. BINGHAM ESCAREÑO: So moved.

22 MR. GOODWIN: Second.

23 DR. MUÑOZ: Moved by Ms. Bingham, seconded by
24 Mr. Goodwin. All those in favor?

25 (A chorus of ayes.)

1 DR. MUÑOZ: Opposed?

2 (No response.)

3 DR. MUÑOZ: Hearing none, it's accepted. Thank
4 you.

5 All right, everyone, give me a minute while I
6 read this. The Governing Board of the Texas Department of
7 Housing and Community Affairs will closed into closed
8 executive session at this time. The Board may go into
9 executive session pursuant to Texas Government Code
10 551.074 for the purposes of discussing personnel matters,
11 pursuant to Texas Government Code 551.071 to seek and
12 receive the legal advice of its attorneys, pursuant to
13 Government Code 551.072 to deliberate the possible, sale,
14 exchange or lease of real estate, and/or pursuant to the
15 same Code to discuss issues related to fraud, waste and
16 abuse with the Department's internal auditor, fraud
17 prevention coordinator or ethics advisor.

18 The closed session will be held in the anteroom
19 of this room, the Rick Williamson Hearing Room in the
20 Greer State Highway Building. The date is February 28 an
21 the time is 11:12, and we will reconvene from executive
22 session at 11:30.

23 (Whereupon, at 11:12 a.m., the meeting was
24 recessed, to reconvene this same day, Tuesday, February
25 28, 2017, following conclusion of the executive session.)

1 DR. MUÑOZ: Thanks, everyone. We're going to
2 reconvene. The Board is now reconvened in open session at
3 11:30. During the executive session the Board did not
4 adopt any policy, position, resolution, rule, regulation
5 or take any formal action or vote on any item.

6 I'd like to invite Brent back up to the podium,
7 and ask if any further discussions have been had related
8 to the Fenix project.

9 MR. STEWART: Yes, sir. We've had some
10 conversations, we've received some additional information.
11 We believe we can finish the underwriting report fairly
12 quickly. The applicant has agreed that the next Board
13 meeting, March 23, given that we've got a way to get
14 there, that they've agreed to go on the 23rd for approval.

15 MR. IRVINE: So we basically finish up our
16 underwriting as quickly as we can, take it through EARAC
17 as quickly as we can.

18 MR. STEWART: That's right. The EARAC approval
19 would be very important for them in terms of proceeding,
20 knowing that that decision has been made one way or the
21 other.

22 MS. BINGHAM ESCAREÑO: Mr. Chair, I would move
23 then to further table this item until the next Board
24 meeting, with the understanding that it will go through
25 the underwriting process and the EARAC process.

1 DR. MUÑOZ: Okay. There's a motion to continue
2 to table this item until our next Board meeting. Is there
3 a second?

4 MR. GOODWIN: Second.

5 DR. MUÑOZ: Second by Mr. Goodwin. Any
6 additional questions?

7 (No response.)

8 DR. MUÑOZ: A motion has been made to continue
9 to table this item until our next Board meeting, seconded
10 by Mr. Goodwin. All those in favor signify by saying aye.

11 (A chorus of ayes.)

12 DR. MUÑOZ: Opposed?

13 (No response.)

14 DR. MUÑOZ: The motion passes.

15 All right. We're at the conclusion of our
16 agenda and so we'd like to invite anyone that would like
17 to offer any kind of public comment that might be
18 incorporated or considered at our next Board meeting,
19 please come up.

20 Mr. Executive Director?

21 MR. IRVINE: I just have one item. I really
22 appreciate the two applicants that came up and provided
23 information regarding the subordinate debt structure
24 issues, and we will work to dig in and further refine our
25 understanding of this and the way that our state statute

1 and our state rules intersect with the HUD MAP guidance,
2 which actually, I don't think is either a statute or a
3 rule, it's just guidance. But we'll try to reconcile
4 those issues and bring back our thoughts as to how the
5 Board might refine its policy on the handling of these
6 matters going forward.

7 DR. MUÑOZ: Thank you, Mr. Executive Director.
8 Board members, any final comments,
9 observations, affirmation, congratulations?

10 MR. IRVINE: Good job.

11 (Applause.)

12 DR. MUÑOZ: Okay. Well, I'll just conclude
13 with just few comments and remind us of our former
14 chairman, J. Paul. It's a good thing that we do and it's
15 a difficult thing, and we appreciate everybody's patience
16 and insights and professionalism. We are all committed to
17 the same principle and to affirmatively advance affordable
18 housing for Texas, and so we do that with a great deal of
19 integrity and character, and we all appreciate all of your
20 work.

21 And so unless any other comments, we're
22 adjourned.

23 (Whereupon, at 11:34 a.m., the meeting was
24 adjourned.)

C E R T I F I C A T E

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3 MEETING OF: TDHCA Board
4 LOCATION: Austin, Texas
5 DATE: February 28, 2017

6 I do hereby certify that the foregoing pages,
7 numbers 1 through 86, inclusive, are the true, accurate,
8 and complete transcript prepared from the verbal recording
9 made by electronic recording by Nancy H. King before the
10 Texas Department of Housing and Community Affairs.
11
12
13
14
15

16 /s/ Nancy H. King 3/6/2017
17 (Transcriber) (Date)
18

19 On the Record Reporting
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23