# APPLICATION FOR FEDERAL ASSISTANCE SF-424

## 1. Type of Submission:
- [x] Application
- [ ] Preapplication
- [ ] Changed/Corrected Application

## 2. Type of Application:
- [ ] New
- [ ] Continuation
- [x] Revision
- [ ] Increase Award
- [ ] Other (specify):

## 3. Date Received:

## 4. Applicant Identifier:

## 5. Federal Entity Identifier:
- 5a. Fed Entity Identifier:
- 5b. Federal Award Identifier:
  - DE-EE0007952 (SF424 revision 1)

## 6. Date Received by State:
- 07/01/2017

## 7. State Application Identifier:
- TX-W-200

## 8. APPLICANT INFORMATION:

### a. Legal Name:
- State of Texas

### b. Employer/Taxpayer Identification Number (EIN/TIN):
- 742610542

### c. Organizational DUNS:
- 806781902

### d. Address:
- Street 1: P.O. BOX 13941
- City: Austin
- County: 
- State: TX
- Province: 
- Country: U.S.A.
- Zip / Postal Code: 787113941

### e. Organizational Unit:
- Department Name: Texas Department of Housing and Community Affairs
- Division Name: Community Affairs Division

### f. Name and contact information of person to be contacted on matters involving this application:
- Prefix: Mr
- First Name: Michael
- Middle Name: 
- Last Name: DeYoung
- Suffix: 
- Title: Community Affairs Division Director
- Organizational Affiliation: Texas Dept. of Housing and Community Affairs
- Telephone Number: 5124752125
- Fax Number: 5124753935
- Email: michael.deyoung@tdhca.state.tx.us
9. Type of Applicant:
   A  State Government

10. Name of Federal Agency:
    U. S. Department of Energy

11. Catalog of Federal Domestic Assistance Number:
    81.042
    CFDA Title:
    Weatherization Assistance Program

12. Funding Opportunity Number:
    DE-WAP-0002017
    Title:
    2017 Weatherization Assistance Program Funding

13. Competition Identification Number:

    Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):
    Statewide

15. Descriptive Title of Applicant's Project:
    Provide Statewide Weatherization Assistance
APPLICATION FOR FEDERAL ASSISTANCE SF-424

16. Congressional District Of:
   a. Applicant: Texas Congressional District 01  
   b. Program/Project: TX-Statewide

Attach an additional list of Program/Project Congressional Districts if needed:

17. Proposed Project:
   a. Start Date: 07/01/2017  
   b. End Date: 06/30/2018

18. Estimated Funding ($):
   a. Federal 315,430.00
   b. Applicant 0.00
   c. State 0.00
   d. Local 0.00
   e. Other 0.00
   f. Program Income 0.00
   g. TOTAL 315,430.00

19. Is Application subject to Review By State Under Executive Order 12372 Process?:
   a. This application was made available to the State under the Executive Order 12372 Process for review on:
   b. Program is subject to E.O. 12372 but has not been selected by the State for review.
   X c. Program is not covered by E.O. 12372

20. Is the applicant Delinquent On Any Federal Debt? (If "Yes", provide explanation)
   No

21. By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code Title 218, Section 1801)
   X I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:
Prefix: Mr  
First Name: Timothy
Middle Name: K.
Last Name: Irvine
Suffix:
Title: Executive Director
Telephone Number: 5124753296  
Fax Number: 5124753858
Email: tim.irvine@tdhca.state.tx.us

Signature of Authorized Representative: Signed Electronically  
Date Signed: 07/18/2017

Authorized for Local Reproduction

Standard Form 424 (Revised 10/2005)
Prescribed by OMB Circular A-102
# BUDGET INFORMATION - Non-Construction Programs

<table>
<thead>
<tr>
<th>1. Program/Project Identification No.</th>
<th>EE0007952</th>
</tr>
</thead>
<tbody>
<tr>
<td>2. Program/Project Title</td>
<td>Weatherization Assistance Program</td>
</tr>
<tr>
<td>3. Name and Address</td>
<td>State of Texas</td>
</tr>
<tr>
<td></td>
<td>P.O. BOX 13941</td>
</tr>
<tr>
<td></td>
<td>Austin, TX 78713941</td>
</tr>
<tr>
<td>4. Program/Project Start Date</td>
<td>07/01/2017</td>
</tr>
<tr>
<td>5. Completion Date</td>
<td>06/30/2018</td>
</tr>
</tbody>
</table>

## SECTION A - BUDGET SUMMARY

<table>
<thead>
<tr>
<th>Grant Program Function or Activity (a)</th>
<th>Federal Catalog No. (b)</th>
<th>Estimated Unobligated Funds</th>
<th>New or Revised Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Federal (c)</td>
<td>Non-Federal (d)</td>
<td>Federal (e)</td>
</tr>
<tr>
<td>1. 2017 WAP Formula Funds</td>
<td>81.042</td>
<td>$ 0.00</td>
<td>$ 5,480,562.00</td>
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<tr>
<td>2. STATE</td>
<td></td>
<td>$ 0.00</td>
<td>$ 0.00</td>
</tr>
<tr>
<td>3.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>4.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. TOTAL</td>
<td></td>
<td>$ 0.00</td>
<td>$ 0.00</td>
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</table>

## SECTION B - BUDGET CATEGORIES

<table>
<thead>
<tr>
<th>6. Object Class Categories</th>
<th>Grant Program, Function or Activity</th>
<th>Total (5)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>GRANTEE ADMINISTRATION</td>
<td></td>
</tr>
<tr>
<td></td>
<td>SUBGRANTEE ADMINISTR</td>
<td></td>
</tr>
<tr>
<td></td>
<td>GRANTEE T&amp;TA</td>
<td></td>
</tr>
<tr>
<td></td>
<td>SUBGRANTEE T&amp;TA</td>
<td></td>
</tr>
<tr>
<td>a. Personnel</td>
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<td>$ 0.00</td>
</tr>
<tr>
<td>b. Benefits</td>
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</tr>
<tr>
<td>c. Travel</td>
<td>$ 0.00</td>
<td>$ 0.00</td>
</tr>
<tr>
<td>d. Equipment</td>
<td>$ 0.00</td>
<td>$ 0.00</td>
</tr>
<tr>
<td>e. Supplies</td>
<td>$ 2,000.00</td>
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<tr>
<td>f. Contract</td>
<td>$ 0.00</td>
<td>$ 374,789.00</td>
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<tr>
<td>g. Construction</td>
<td>$ 0.00</td>
<td>$ 0.00</td>
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<tr>
<td>h. Other</td>
<td>$ 4,008.00</td>
<td>$ 0.00</td>
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<tr>
<td>i. Total Direct Charges</td>
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<tr>
<td>j. Indirect</td>
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<tr>
<td>k. Totals</td>
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<td>7. Program Income</td>
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# BUDGET INFORMATION - Non-Construction Programs

<table>
<thead>
<tr>
<th>1. Program/Project Identification No.</th>
<th>EE0007952</th>
</tr>
</thead>
<tbody>
<tr>
<td>2. Program/Project Title</td>
<td>Weatherization Assistance Program</td>
</tr>
<tr>
<td>3. Name and Address</td>
<td>State of Texas</td>
</tr>
<tr>
<td></td>
<td>P.O. BOX 13941</td>
</tr>
<tr>
<td></td>
<td>Austin, TX 787113941</td>
</tr>
<tr>
<td>4. Program/Project Start Date</td>
<td>07/01/2017</td>
</tr>
<tr>
<td>5. Completion Date</td>
<td>06/30/2018</td>
</tr>
</tbody>
</table>

## SECTION A - BUDGET SUMMARY

<table>
<thead>
<tr>
<th>Grant Program Function or Activity (a)</th>
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<th>Estimated Unobligated Funds</th>
<th>New or Revised Budget</th>
</tr>
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<tbody>
<tr>
<td></td>
<td>Federal (c)</td>
<td>Non-Federal (d)</td>
<td>Federal (e)</td>
</tr>
<tr>
<td>1.</td>
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<tr>
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<tr>
<td>3.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>4.</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>5. TOTAL</td>
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<td>$ 0.00</td>
<td>$ 5,480,562.00</td>
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## SECTION B - BUDGET CATEGORIES

<table>
<thead>
<tr>
<th>6. Object Class Categories</th>
<th>Grant Program, Function or Activity</th>
<th>(1) PROGRAM OPERATIONS</th>
<th>(2) HEALTH AND SAFETY</th>
<th>(3) LIABILITY INSURANCE</th>
<th>(4) FINANCIAL AUDITS</th>
<th>Total (5)</th>
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<tr>
<td>a. Personnel</td>
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<td>$ 0.00</td>
<td>$ 0.00</td>
<td>$ 0.00</td>
<td>$ 307,249.00</td>
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<tr>
<td>b. Benefits</td>
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<td>$ 0.00</td>
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<td>$ 76,813.00</td>
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<td>c. Travel</td>
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<td>$ 0.00</td>
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<td>$ 0.00</td>
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<td>d. Equipment</td>
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<td>$ 0.00</td>
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<td>$ 0.00</td>
<td>$ 0.00</td>
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<tr>
<td>e. Supplies</td>
<td></td>
<td>$ 0.00</td>
<td>$ 0.00</td>
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<td>$ 0.00</td>
<td>$ 4,004.00</td>
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<tr>
<td>f. Contract</td>
<td></td>
<td>$ 3,105,468.00</td>
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<td>$ 120,601.00</td>
<td>$ 17,600.00</td>
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<tr>
<td>g. Construction</td>
<td></td>
<td>$ 0.00</td>
<td>$ 0.00</td>
<td>$ 0.00</td>
<td>$ 0.00</td>
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<td>h. Other</td>
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<td>$ 0.00</td>
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<td>$ 4,958.00</td>
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<td>i. Total Direct Charges</td>
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<td>k. Totals</td>
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<td>$ 3,105,468.00</td>
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<td>$ 17,600.00</td>
<td>$ 5,480,562.00</td>
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<td>7. Program Income</td>
<td></td>
<td>$ 0.00</td>
<td>$ 0.00</td>
<td>$ 0.00</td>
<td>$ 0.00</td>
<td>$ 0.00</td>
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</tbody>
</table>
### IV.1 Subgrantees

<table>
<thead>
<tr>
<th>Subgrantee (City)</th>
<th>Planned Funds/Units</th>
</tr>
</thead>
<tbody>
<tr>
<td>Alamo Area Council of Governments (San Antonio)</td>
<td>$389,343.00</td>
</tr>
<tr>
<td>BakerRipley (Houston)</td>
<td>$584,340.00</td>
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<tr>
<td>Big Bend Community Action Committee (Marfa)</td>
<td>$82,022.00</td>
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<tr>
<td>Brazos Valley Community Action Program (College Station)</td>
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</tr>
<tr>
<td>Combined Community Action, Inc. (Giddings)</td>
<td>$116,209.00</td>
</tr>
<tr>
<td>Community Action Committee of Victoria Texas (Victoria)</td>
<td>$153,127.00</td>
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<tr>
<td>Community Action Corporation of South Texas (Alice)</td>
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<tr>
<td>Community Council of South Central Texas, Inc (Seguin)</td>
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<tr>
<td>Concho Valley Community Action Agency (San Angelo)</td>
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<tr>
<td>Dallas County Health &amp; Human Services (Dallas)</td>
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<tr>
<td>Economic Opportunities Advancement Corporation (Waco)</td>
<td>$145,368.00</td>
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<tr>
<td>El Paso Community Action Program, Project Bravo (El Paso)</td>
<td>$222,347.00</td>
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<td>Fort Worth, City of (Fort Worth)</td>
<td>$237,580.00</td>
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<tr>
<td>Greater East Texas Community Action Program (Nacogdoches)</td>
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<tr>
<td>Hill Country Community Action Association, Inc. (San Saba)</td>
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<td>Nueces County Community Action Agency (Corpus Christi)</td>
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<td>Panhandle Community Services (Amarillo)</td>
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<td>Rolling Plains Management Corporation (Crowell)</td>
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<tr>
<td>South Plains Community Action Association, Inc. (Levelland)</td>
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<td>Texoma Council of Governments (Sherman)</td>
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<tr>
<td>Travis County Health and Human Services and Veterans Services (Austin)</td>
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<tr>
<td>West Texas Opportunities (Lamesa)</td>
<td>$140,241.00</td>
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<tr>
<td><strong>Total:</strong></td>
<td><strong>$4,901,370.00</strong></td>
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<td><strong>439</strong></td>
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IV.2 WAP Production Schedule

<table>
<thead>
<tr>
<th>Weatherization Plans</th>
<th>Units</th>
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</thead>
<tbody>
<tr>
<td>Total Units (excluding reweatherized)</td>
<td>439</td>
</tr>
<tr>
<td>Rewetherized Units</td>
<td>0</td>
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</table>

Note: Planned units by quarter or category are no longer required, no information required for persons.

IV.3 Energy Savings

<table>
<thead>
<tr>
<th>Units</th>
<th>Savings Calculator (MBtu)</th>
<th>Energy Savings</th>
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</thead>
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<tr>
<td>439</td>
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<td>12863</td>
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<td>0</td>
</tr>
<tr>
<td>0</td>
<td>29.3</td>
<td>0</td>
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</table>

Method used to calculate savings description:

IV.4 DOE-Funded Leveraging Activities

N/A

IV.5 Policy Advisory Council Members

☐ Check if an existing state council or commission serves in this category and add name below

<table>
<thead>
<tr>
<th>Combined Community Action Inc.</th>
<th>Type of organization: Non-profit (not a financial institution)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Contact Name:</td>
<td>Kelly Franke</td>
</tr>
<tr>
<td>Phone:</td>
<td>(979)540-2985</td>
</tr>
<tr>
<td>Email:</td>
<td><a href="mailto:KJFranke@ecaction.com">KJFranke@ecaction.com</a></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Greater East Texas Community Action Program</th>
<th>Type of organization: Non-profit (not a financial institution)</th>
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</thead>
<tbody>
<tr>
<td>Contact Name:</td>
<td>Karen Swenson, Executive Director</td>
</tr>
<tr>
<td>Phone:</td>
<td>(936)564-2491</td>
</tr>
<tr>
<td>Email:</td>
<td><a href="mailto:kswenson@sbcglobal.net">kswenson@sbcglobal.net</a></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Health and Human Services Commission</th>
<th>Type of organization: Unit of State Government</th>
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</thead>
<tbody>
<tr>
<td>Contact Name:</td>
<td>Toni Packard</td>
</tr>
<tr>
<td>Phone:</td>
<td>5124384290</td>
</tr>
<tr>
<td>Email:</td>
<td><a href="mailto:toni.packard@hhsc.state.tx.us">toni.packard@hhsc.state.tx.us</a></td>
</tr>
<tr>
<td>Type of organization:</td>
<td>Indian Tribe</td>
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</tbody>
</table>
IV.6 State Plan Hearings (Note: attach notes and transcripts to the SF-424)

<table>
<thead>
<tr>
<th>Date Held</th>
<th>Newspapers that publicized the hearings and the dates the notice ran</th>
</tr>
</thead>
<tbody>
<tr>
<td>03/22/2017</td>
<td>Public Hearing for the 2017 DOE Plan will began at 3:00 pm. Public comment period will end 03/24/2017.</td>
</tr>
<tr>
<td>03/01/2017</td>
<td>Announcement of Public Hearing sent for publication 3/10/2017 in the Texas Register.</td>
</tr>
<tr>
<td>03/24/2017</td>
<td>WAPAC meeting will be held.</td>
</tr>
<tr>
<td>02/28/2017</td>
<td>The TDHCA Board of Directors authorized release of the draft plan for public comment.</td>
</tr>
<tr>
<td>03/01/2017</td>
<td>Draft plan and Notice of Public Hearing posted on the Department's website; public listserv announcement sent announcing availability of plan and public hearing details.</td>
</tr>
</tbody>
</table>

IV.7 Miscellaneous

**Recipient Business Officer**
- Michael De Young  
  Michael.deyoung@tdhca.state.tx.us  
  221 East 11th Street  
  Austin, Texas 78701  
  (512) 475--2125

**Recipient Principal Investigator**
- Michael De Young  
  Michael.deyoung@tdhca.state.tx.us  
  221 East 11th Street  
  Austin, Texas 78701  
  (512) 475--2125

**Policy Advisory Council**
The Policy Advisory Council ("PAC") is broadly representative of organizations and agencies and provides balance, background, and sensitivity with respect to solving the problems of low-income persons, including weatherization and energy conservation problems. Historically, the PAC has met annually after the public hearing for the DOE plan.

The low-income elderly population is represented by the PAC members from Combined Community Action and the Greater East Texas Community Action Association. The low-income persons with disabilities population is represented by the PAC member from the Health and Human Services Commission. The low-income Native American population is represented by the PAC member from the Ysleta del Sur Pueblo Housing Department.

**Liability Insurance**
The liability insurance separate line item includes pollution occurrence insurance in addition to the general liability insurance. Most regular liability insurance policies do not provide coverage for pollution occurrence. The Department strongly recommends the Subgrantees require their contractors to carry pollution occurrence insurance to avoid liability for any mistakes the contractors may make. Each Subgrantee should get a legal opinion regarding the best course to take for implementing the pollution occurrence insurance coverage.
V.1 Eligibility

V.1.1 Approach to Determining Client Eligibility

Provide a description of the definition of income used to determine eligibility

Applicants whose income is at or below 200% of the Federal Poverty Income Guidelines are eligible for the DOE Weatherization Program.

Describe what household Eligibility basis will be used in the Program

During the LIHEAP application process, households will be screened for DOE Weatherization benefits and determined eligible if their income is at or below 200% of the Federal Poverty Income Guidelines.

Describe the process for ensuring qualified aliens are eligible for weatherization benefits

The Welfare Reform Act, officially referred to as the Personal Responsibility and Work Opportunity Act of 1996, H.R. 3734, placed specific restrictions on the eligibility of aliens for "Federal means-tested public benefits" for a period of five years. As defined in a Federal Register notice dated August 26, 1997 (62 FR 45256) the Department of Health and Human Services (HHS) is interpreting "Federal means-tested public benefits" to include only those benefits provided under Federal means-tested, mandatory spending programs. HHS Information Memorandum LIHEAP-IM-25 dated August 28, 1997, states that all qualified aliens, regardless of when they entered the U.S., continue to be eligible to receive assistance and services under the Low-Income Home Energy Assistance Program (LIHEAP) if they meet other program requirements.

To ensure program continuity between LIHEAP and DOE Weatherization for the many Subgrantees operating both programs, the DOE Weatherization Assistance Program will follow the interpretation as adopted by HHS. A possible area of confusion resides in the types of local agencies that are exempt/nonexempt from "status verification requirements." Local agencies that are both charitable and nonprofit would be exempt, which comprise about three-quarters of the local agency network. However, those agencies which are designated as local government agencies operating the Weatherization Assistance Program and do not subgrant eligibility determination to a qualified nonprofit organization would not be exempt and, therefore, must conduct "status verification." WAP Subgrantees that are not exempt shall use the Systematic Alien Verification for Entitlements (SAVE) system to verify the status of qualified aliens that apply for weatherization services. The Department has provided training to those entities required to use the SAVE system.

The DOE and LIHEAP WAP are in compliance with LIHEAP-IM-99-10 issued June 15, 1999 states that weatherization in multifamily building is not a covered activity for status verification.

V.1.2 Approach to Determining Building Eligibility

Procedures to determine that units weatherized have eligibility documentation

Subgrantees maintain a client file for each unit weatherized, including documented proof that the dwelling unit is an eligible dwelling unit as defined in 10 CFR §440.22. The Department determines that weatherized units have eligibility documentation during monitoring reviews.

Describe Reweathering compliance

Texas limits reweatherization to 5% of all units weatherized. To ensure the cap is not exceeded, Subgrantees may not reweatherize a unit without prior approval from the Department.

Reweathering will be allowed on units that have received weatherization prior to September 30, 1994. A new energy audit must be conducted on each unit reweatherized.
Describe what structures are eligible for weatherization

<table>
<thead>
<tr>
<th>10 TAC §6.403 includes the following definitions which describe structures eligible for weatherization:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dwelling Unit-- A house, including a stationary mobile home, an apartment, a group of rooms, or a single room occupied as separate living quarters.</td>
</tr>
<tr>
<td>Multifamily Dwelling Unit-- A structure containing more than one Dwelling Unit.</td>
</tr>
<tr>
<td>Rental Unit-- A Dwelling Unit occupied by a person who pays rent for the use of the Dwelling Unit.</td>
</tr>
<tr>
<td>Shelter-- A Dwelling Unit or units whose principal purpose is to house on a temporary basis individuals who may or may not be related to one another and who are not living in nursing homes, prisons, or similar institutional care facilities.</td>
</tr>
</tbody>
</table>

Describe how Rental Units/Multifamily Buildings will be addressed

<table>
<thead>
<tr>
<th>In accordance with 10 CFR §440.22(b)(3), the Department requires that Subgrantees keep on file procedures that address protection of renters' rights, to ensure:</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Written permission of the building owner or his agent before commencing work.</td>
</tr>
<tr>
<td>• Cash-in-kind contribution from building owner when feasible.</td>
</tr>
<tr>
<td>• Benefits of the services accrue primarily to the low-income tenants residing in such units.</td>
</tr>
<tr>
<td>• For a reasonable period of time after completion, the household will not be subjected to rent increases (unless those increases are demonstrably related to other matters other than the weatherization work performed).</td>
</tr>
<tr>
<td>o There are adequate procedures whereby the Grantee can receive tenant complaints and owners can appeal, should rental increases occur.</td>
</tr>
<tr>
<td>• No undue or excessive enhancement shall occur to the value of the dwelling unit.</td>
</tr>
<tr>
<td>• To secure the federal investment and to address issues of eviction from and sale of property, per 10 CFR §440.22(c), Grantees may seek landlord agreement to placement of a lien (or other contractual restrictions) upon the property being weatherized.</td>
</tr>
</tbody>
</table>

The Department will abide by 10 CFR §440.22, ensuring that not less than 66% of the eligible building units (50% for duplexes and four-unit buildings, and certain eligible types of large multifamily buildings) are eligible units or will become eligible dwelling units within 180 days under a Federal, State or local government program for rehabilitating the building or making similar improvements. WPN 10-15 provides guidance on Department of Housing and Urban Development ("HUD") and Department of Agriculture ("USDA") multifamily buildings that have been pre-determined to meet income eligibility guidelines. WPN 11-09 provides guidance on the review and verification required for those buildings. Assessments and client file documentation for rental units and multifamily units are also detailed in the Multifamily Weatherization Best Practice posted on the Department's website at [http://www.tdhs.state.tx.us/community-affairs/wap/docs/WAP-BP-MFWeatherization.pdf](http://www.tdhs.state.tx.us/community-affairs/wap/docs/WAP-BP-MFWeatherization.pdf).

Because large multifamily buildings have different audit requirements, Subgrantees must obtain prior written approval through the Department to use the 50% eligibility, and DOE must approve the proposed activity. The Department will seek DOE approval.

Describe the deferral Process

<table>
<thead>
<tr>
<th>A Dwelling Unit shall not be weatherized when there is a potentially harmful situation that may adversely affect the occupants or the Subgrantee's weatherization crew and staff, or when a Dwelling Unit is found to have structural concerns that render the Dwelling Unit unable to benefit from weatherization. The Subgrantee must declare their intent to defer weatherization on an eligible unit on the assessment form. The assessment form should include the client's name and address, dates of the assessment, and the date on which the client was informed of the issue in writing. The written notice to the client must include a clear description of the problem, conditions under which weatherization could continue, the responsibility of all parties involved, and any rights or options the client has. A copy of the notice must be given to the client, and a signed copy placed in the client application file. Only after the issue has been corrected to the satisfaction of the Subgrantee shall weatherization work begin.</th>
</tr>
</thead>
<tbody>
<tr>
<td>If structural concerns or health and safety issues identified (which would be exacerbated by any weatherization work performed) on an individual unit cannot be abated within program rules or within the allowable WAP limits, the unit exceeds the scope of this program.</td>
</tr>
</tbody>
</table>

Should a client request a second opinion on a deferral or walk-away, the Subgrantee is encouraged to contact the appropriate local government inspector to request an inspection of the site. Should the client refuse to have a local government inspector inspect the unit, the crew will note the refusal in the client file, and
U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0007952, State: TX, Program Year: 2017)

no work shall be performed on the unit. If the inspector deems that work pending deferral cannot or should be performed, crews/contractors and contractors are encouraged to work with the inspector’s suggestions to make the improvements. However, the inspector does not make the final determination on the amount of work, cost of work, or measures applied to the unit. Should the Subgrantee deem the suggested measures to be financially or programatically out of the scope of weatherization, the Subgrantee may defer the weatherization work on the unit. Documentation of this determination, whether the weatherization is completed or not, must be included in the client file.

Crewmembers or contractors who work on a unit that could or should be a deferral or walk-away do so at their own risk.

V.1.3 Definition of Children

Definition of children (below age): 18

V.1.4 Approach to Tribal Organizations

☐ Recommend tribal organization(s) be treated as local applicant?
If YES, Recommendation. If NO, Statement that assistance to low-income tribe members and other low-income persons is equal.

The 70th Texas Legislature created the Native American Restitutionary Program (Oil Overcharge Restitutionary Act, Texas Government Code, Chapter 2305) for the purposes of providing oil overcharge restitution to the Texas Native Americans. In the Texas WAP, the Native-American Indian population is treated and served in the same manner as other applicants.

V.2 Selection of Areas to Be Served

The Texas WAP is available to eligible low-income households in all 254 counties of the state. Subgrantees are held responsible for all intake, eligibility, and weatherization activities. If the Subgrantees' performance record is satisfactory according to both state and federal regulations, then the Department may offer to renew the contract if the Subgrantee so desires. The Department's award committee may decline to recommend an award or place additional conditions on an award based upon its previous participation review as outlined in 10 TAC §1.302.

New or additional DOE subgrantees for counties that become unserved by the DOE WAP will be selected according to DOE regulations found in 10 CFR§440.15 and 10 TAC §1.302. If the Department determines it is necessary to permanently reassign a service area to a new subgrantee, the subgrantee will be chosen in accordance with 10 CFR §440.15. A new or additional subgrantee is defined as a CAA or other public or nonprofit entity that is not currently operating a Department-funded Weatherization Assistance Program. All counties are served by 22 existing entities.

(The Department may deobligate all or part of the funds provided under this contract as outlined in 10 TAC §6.405. A Subgrantee’s failure to expend the funds provided under this State plan in a timely manner may also result in the Subgrantee’s ineligibility to receive additional funding during the program year.)

Formula Distribution

The Department updates the budget allocation proportion by county and Subgrantee based on poverty income, elderly poverty, median household income (from the 2010 U.S. Census data), and climate data (from the National Climatic Data Center, Climate Normals, 2010), as outlined in 10 TAC §6.404.

The Department allocates funds to Subgrantees by applying a formula based upon the DOE allocation for program year; or if the allocation amount is not known, based on an assumption of level funding from the previous program year. Once the allocation amount is known, the formula is re-run. The allocation formulas reflect the 2010 Census data. If any carryover funds are available, they will be distributed by allocation formula and used to increase the number of units to be weatherized. The Department will adjust guidance to reflect the adjusted average expenditure limit per unit for the program year.

The fund allocations for individual service areas are determined by a 5-factor distribution formula as outlined in 10 TAC §6.404:

(1) Number of non-elderly poverty households per county;
(2) Number of elderly poverty households (601+) per county;
(3) Median income variance per county;
(4) Inverse poverty household density ratio per county; and
(5) Heating/Cooling Degree days per county.
V.3 Priorities for Service Delivery

The Department will ensure by contract that its Subgrantees give priority to weatherizing dwellings owned or occupied by low-income persons who are particularly vulnerable such as the Elderly, Persons with Disabilities, Families with Young Children, Households with High Energy Burden, and Households with High Energy Consumption. Applicants from these groups must be placed at the top of a Subgrantee's waiting list. The Department ensures that Subgrantees give proper attention to these requirements through monitoring/evaluation of the Subgrantee.

V.4 Climatic Conditions

The climatic conditions for the State of Texas are imbedded in the algorithms of the Weatherization Assistant (WA 8.9) energy audit software toll engineered by the Oak Ridge National Laboratory for the Department of Energy. As part of the energy audit modeling, the Department requires the Subgrantee Network to select the nearest weather station to the dwelling units. The Weather files imbedded in the WA 8.9 contains 30 year data of Heating and Cooling degree days for each weather station.

As described in the report prepared by the Pacific Northwest National Laboratory & Oak Ridge National Laboratory for the Department of Energy, the state of Texas has several IECC climate zones. [http://apps1.eere.energy.gov/buildings/publications/pdfs/building_america/ba_climateguide_7_1.pdf](http://apps1.eere.energy.gov/buildings/publications/pdfs/building_america/ba_climateguide_7_1.pdf) These climate zones are used as an aid in helping Subgrantees to identify the appropriate climate designation for the counties in which they are providing WAP services. In addition to prescribing appropriate mechanical equipment (example of climate specific measures would be evaporative cooling which may be prescribed in the Hot Dry climate of Texas and not in the Mixed Humid part of Texas) the IRC prescriptive thermal envelope of measures are different. The climate zones found in Texas are as follows:

1. Hot-Humid

   A hot-humid climate is defined as a region that receives more than 20 inches (50 cm) of annual precipitation and where one or both of the following occur:

   - A 67°F (19.5°C) or higher wet bulb temperature for 3,000 or more hours during the warmest six consecutive months of the year; or
   - A 73°F (23°C) or higher wet bulb temperature for 1,500 or more hours during the warmest six consecutive months of the year.

   IRC Prescriptive Thermal Envelope Measures:

<table>
<thead>
<tr>
<th>Zone 2A and 2B</th>
<th>Zone 3A</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ceiling R 30</td>
<td>R30</td>
</tr>
<tr>
<td>Windows U 0.65</td>
<td>U 0.50</td>
</tr>
<tr>
<td>Walls R-13</td>
<td>R-13</td>
</tr>
<tr>
<td>Floors R – 13</td>
<td>R 13</td>
</tr>
<tr>
<td>SHGC 0.30</td>
<td>0.30</td>
</tr>
</tbody>
</table>

2. Hot-Dry

   A hot-dry climate is defined as a region that receives less than 20 inches (50 cm) of annual precipitation and where the monthly average outdoor temperature remains above 45°F (7°C) throughout the year.

   IRC Prescriptive Thermal Envelope Measures:

<table>
<thead>
<tr>
<th>Zone 3A and 3B</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ceiling R30</td>
</tr>
<tr>
<td>Windows U0.50</td>
</tr>
<tr>
<td>Walls R13</td>
</tr>
<tr>
<td>Floors R 13</td>
</tr>
<tr>
<td>SHGC .030</td>
</tr>
</tbody>
</table>
3. Mixed-Humid

A mixed-humid climate is defined as a region that receives more than 20 inches (50 cm) of annual precipitation, has approximately 5,400 heating degree days (65°F basis) or fewer, and where the average monthly outdoor temperature drops below 45°F (7°C) during the winter months.

IRC Prescriptive Thermal Envelope Measures:

<table>
<thead>
<tr>
<th>Zone 3A</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Ceiling</td>
<td>R30</td>
</tr>
<tr>
<td>Windows</td>
<td>U 0.50</td>
</tr>
<tr>
<td>Walls</td>
<td>R13</td>
</tr>
<tr>
<td>Floors</td>
<td>R13</td>
</tr>
<tr>
<td>SHGC</td>
<td>.030</td>
</tr>
</tbody>
</table>

4. Mixed-Dry

A mixed-dry climate is defined as a region that receives less than 20 inches (50 cm) of annual precipitation, has approximately 5,400 heating degree days (50°F basis) or less, and where the average monthly outdoor temperature drops below 45°F (7°C) during the winter months.

IRC Prescriptive Thermal Envelope Measures:

<table>
<thead>
<tr>
<th>Zone 4</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Ceiling</td>
<td>R38</td>
</tr>
<tr>
<td>Windows</td>
<td>U 0.35</td>
</tr>
<tr>
<td>Walls</td>
<td>R13</td>
</tr>
<tr>
<td>Floors</td>
<td>R19</td>
</tr>
</tbody>
</table>

In addition to the 2015 IRC adopted by the State of Texas, several individual cities have adopted amendments to the code. The adoption and amendments to the 2015 IRC impact the WA 8.9 energy audits in that cities are required to evaluate user defined measures to meet the codes adopted by each individual City.

V.5 Type of Weatherization Work to Be Done

V.5.1 Technical Guides and Materials

Technical Guides and Materials

http://www.tdhca.state.tx.us/community-affairs/wap/guidance.htm

Weatherization Tools and Guides

- WAP Production Schedule/Tool (XLS) – Revised 12.30.16
- Weatherization Assistance (NEAT) – Student Guide (PDF) - Revised 11.9.15
- Single-Family Homes: Standard Work Specifications Field Guide (PDF)
- Manufactured Housing: Standard Work Specifications Field Guide (PDF)
- Weatherization FAQs Answered by TDHCA (PDF) – Revised 12.21.15
- DOE-WAP Timeline (PDF) Revised 10.30.15
- LIHEAP-WAP Timeline (PDF) Revised 10.30.15
- Exhaust Fan Flow Meter Quick Guide (PDF)
- International Energy Conservation Code (IECC) Requirements (energycode.pnnl.gov)
- Weatherization Reporting Instructions
- Weatherization Monthly Performance Report
- LIHEAP Performance Measures Module User Guide (PDF)
- Checking WAP Reports
## Program Administration Forms

- DOE Budget Amendment Form (XLS)
- LIHEAP Budget Amendment Form (XLS)
- WAP Inventory List: Tools and Equipment (DOC fillable)
- Quality Control Inspection (QCI) Form

## Assessment Calculators

- AC Replacement Calculator (XLS)
- Degradation Calculator (XLS)
- Refrigerator Replacement Calculator (XLS)
- Sidewall Density Calculation Sheet (XLS)
- ASHRAE 62.2 Calculator (www.residentialenergydynamics.com)

## Client and Field Assessment Forms

- QCI Final Inspection Certification Form (PDF)
- Health & Safety Client Questionnaire & Inspection Checklist (PDF)
- LIHEAP Priority List (PDF) – Revised January 2017
- Blower Door and Duct Blower Data Sheet (XLS)
- Unified Notification Form (PDF) – Revised July 2011
- Mold-Like Substance Notification and Release Form (PDF)
- Consumer Mold Information Sheet (PDF)
- Whole House Assessment Sheet (XLSX)
- Refrigerator Replacement Form (DOC fillable)
- Landlord Permission to Perform Assessment (PDF)
- Multi-Family Project Preparation/Completion Checklist (PDF)
- Wall/Attic Inspection Form (XLS)
- Building Weatherization Report (BWR) (XLS) – Revised January 2017

Further, the Department has several Weatherization Best Practices posted at: [http://www.tdhca.state.tx.us/communityaffairs/wap/wapbestpractices.htm](http://www.tdhca.state.tx.us/communityaffairs/wap/wapbestpractices.htm).

Best Practices are developed based upon repeat questions that require more clarity than simply an FAQ. These have proved highly effective in multiple ways: increased compliance, better understanding on how to assess and proceed, increased consistency across the Network, and reduction in calls for same issues. They often have multiple references and are based upon sound building science principles.

All Subrecipient agreements and vendor contracts active in PY 2015 and beyond contain language which clearly documents the SWS specifications for work quality outlined in WPN 154, Section 2. A signed contract shall confirm that the organization understands and agrees to these expectations. Each contract will include the following clause or exhibit:

## Materials and Work Standards

A. Subrecipient shall weatherize eligible dwelling units using only weatherization materials which meet or exceed the standards prescribed by DOE in Appendix A of 10 CFR Part 440.

B. All weatherization measures installed shall meet or exceed the standards prescribed by DOE in Weatherization Program Notice (WPN) 154 regarding Standard Work Specifications, as detailed in the Department’s Materials Installation Standards Manual.

C. All weatherization work must be performed in accordance to the DOE approved energy audit procedures, 10 CFR Part 440 Appendix A, State of Texas adopted International Residential Code (or that of jurisdictions authorized by State law to adopt later editions).
V.5.2 Energy Audit Procedures
Audit Procedures and Dates Most Recently Approved by DOE

| Single-Family | NEAT: DOE Approved June 2, 2016 |
| Manufactured Housing | MHEA: DOE Approved June 2, 2016 |
| Multi-Family | NEAT: 5-24 individually heated and cooled units - DOE Approved June 2, 2016 |

V.5.3 Final Inspection

The Department has provided the Subgrantee with sufficient T&TA funding to obtain and/or maintain required QCI and MF-QCI certifications by an IREC certified training provider. The Department tracks Subgrantee compliance with unit inspection requirements of WPN 15-4.

The Department has four certified QCI staff, who maintain their certifications. The Department annually requires all Subgrantees to report the following for determining the number of units that the Department will inspect for compliance at each agency:

- Option 1 (at minimum 5% compliance final inspection required)= With multiple QCI staff, this Subrecipient will NOT allow the QCI staff member who conducts the Final Inspection on any/every DOE-funded/reported unit to perform any other aspect(s) associated with that same unit.
  Example: Initial Assessment; NEAT Audit; Work Order; etc
- Option 2 (10% compliance final inspection required)= With limited QCI staff, this Subgrantee will have a QCI staff member conduct the Final Inspection on any/every DOE-funded/reported unit AND will also perform other aspect(s) associated with that same unit.
  Example: Initial Assessment; NEAT Audit; Work Order; etc
- Option 3 (5% compliance final inspection required) = Other, so please explain (typically an independent third-party QCI contractor)
- NOTE: As scheduling permits, compliance will conduct 10% final inspections on completed units for Options 1 and 3, as well.

Five Subgrantees have multiple QCI Staff with separation of duties, fifteen have limited QCI, and two are using third-party QCIs. All units are inspected by a certified QCI. In addition to final inspections, a completed QCI Final Inspection Certification Form is required. QCI Final Inspection Certification Form (PDF).

The Network is required to follow work standards as per the SWS guidelines. This requirement is within Subgrantee contracts, and the SWS guide is posted on the Department Program Guidance Webpage.

All units must meet DOE requirements and pass a QCI inspection. Any unit that fails to be brought into compliance results in disallowed costs and a finding for the reason(s) of the disallowed cost is issued in the monitoring report. The initial T&TA response to any findings is email guidance providing resources to resolve the findings by the training team. This is then followed by individualized T&TA, or a referral to the appropriate Tier 1 training provider, as deemed appropriate.

V.6 Weatherization Analysis of Effectiveness

Pursuant to 10 TAC, Chapter 1, Subchapter C, §1.302, a review of a Subgrantee’s compliance history in Department programs must be approved by the Department’s Executive Award and Review Advisory Committee (“EARAC”) and provided to the Department’s Board of Directors in order that the Board may consider the compliance history and make and document its award decisions with full knowledge of these matters. Prior to the award of DOE funds to any Subgrantee, EARAC reviews:
1. Summary information regarding findings identified during the last three years; and
2. If the Subgrantee is subject to the requirement of an annual single audit:
   A. A report of any required single audit or single audit certification form that is currently past due; and
   B. If such single audit has been submitted and the most recent single audit report contained findings, a copy of that single audit.

The Subgrantee Monitoring section, the section of the Compliance Division that monitors the WAP, submits information regarding its monitoring activity to the EARAC for review. If EARAC finds that a Subgrantee has outstanding issues related to any of the criteria listed above that the Subgrantee’s review may not be approved by EARAC, or may be approved with conditions that will be written into the Subgrantee’s WAP contract.

Issues identified during this review point to areas in a Subgrantee that require attention, both from a monitoring standpoint and a T&TA standpoint. The reviews not only hold the Subgrantee accountable, they also give the monitoring and T&TA sections guidance in planning future activities.

On a more direct level, the T&TA staff meets with monitoring staff every other week in order to keep an updated evaluation of each Subgrantee. In those meetings, monitoring staff relay issues they find related to individual Subgrantee’s as well as overall trends they identify. The T&TA staff applies this information when determining the needs for agency-specific T&TA (for instance, if a Subgrantee has failed inspections) and to plan the curriculum for the regional trainings.

Further, Subgrantee performance is reviewed periodically and at the end of the program year. The Department tracks Subgrantee performance over time by reviewing their monthly production and expenditure reports. Each T&TA staff member reviews the reports submitted by a certain number of Subgrantees and plans activities and the provision of T&TA when necessary. Analysis of reports includes the following:

- Number of homes completed;
- Number of applications pending;
- Number of homes in progress;
- Contract amount;
- Total funds expended;
- Balance of funds; and
- Special comments

V.7 Health and Safety

Attached to SF-424

V.8 Program Management

V.8.1 Overview and Organization

The Department is the state's lead agency responsible for affordable housing and community assistance programs. The Department annually administers funds derived from mortgage revenue bond financing and refinancing, federal grants, and federal tax credits.

In 1991, the 72nd Texas Legislature created the Department. The Department's enabling legislation combined programs from the Texas Housing Agency, the Community Development Block Grant Program from the Texas Department of Commerce, and the Texas Department of Community Affairs.

On September 1, 1992, two programs were transferred to the Department from the Texas Department of Human Services: the Low Income Home Energy Assistance Program and the Emergency Nutrition and Temporary Emergency Relief Program. Effective September 1, 1995, in accordance with House Bill 785, regulation of manufactured housing was transferred to the Department. In accordance with House Bill 7, effective September 1, 2002, the Community Development Block Grant and Local Government Services Programs were transferred to the newly created Office of Rural Community Affairs. Effective September 1, 2002, in accordance with Senate Bill 322, the Manufactured Housing Division became an independent entity administratively attached to TDHCA. As a state agency, the Department is under the authority of the Governor of the State of Texas.

The Department's services are offered through four program divisions: HOME and Homeless Program, Single Family Operations, Multifamily Finance Production, Single Family Finance Production, and Community Affairs, which administers the WAP.

The Department subcontracts with a network of Subgrantees that provide the WAP services. The network is comprised of community action agencies (CAAs), regional Councils of Government (COGs), and organizations in the other public or private nonprofit entity category (PPNPs). All network Subgrantees are provided a draft copy of the yearly weatherization state plan, a notice of the state public hearing, and invited to participate in the public comment process.
Historically, the regular weatherization program year ran from April through March. Starting PY 2015, the weatherization program year has run from July through June.

The Department will continue to administer the program through Subgrantees in accordance with 10 CFR §440.15 provisions and State regulations. If existing Subgrantees are successfully administering the Program, the Department will offer to renew the contract if the Subgrantee so desires and if grant funds are available. When the Department determines that an organization is not administering the program satisfactorily, it may take the following action:

- Correction of the problem(s) with training or technical assistance;
- Re-assignment of the service area (or service area portion) to another Department existing Subgrantee; or,
- Solicitation or selection of a new or additional Subgrantee in accordance with 10 CFR §440.15 provisions.

A new or additional Subgrantee is defined as a CAA or other public or nonprofit entity that is not currently operating a DOE Weatherization Assistance Program.

Consolidation/downsizing: Any downsizing will occur through normal attrition, through a Subgrantee's determination that it can no longer administer the program efficiently/effectively, or through the Department's determination that a Subgrantee can no longer administer the program efficiently/effectively.

Reassignment of service areas for just cause: In the event that a service area can no longer be served by a Subgrantee, the Department reserves the right to reassign services areas. If it appears necessary to permanently reassign the service area, a new Subgrantee may be chosen in an open, competitive solicitation process in accordance with 10 CFR §440.15 or the reassignment may become permanent.

Client Education
The Department will continue to require WAP Subgrantees to provide client education to each WAP client. Subgrantees will be required to provide (at a minimum) educational materials in verbal and written format.

V.8.2 Administrative Expenditure Limits

The Department will use 5% of its grant funds for state administration. An additional 5% will be distributed for local WAP field operations under contract. Contract funds are intended for local administration, liability insurance coverage, local fiscal audit, materials, labor, program support and health and safety measures. To help ensure that Subgrantees comply with the full and proper use of all the contract funds, written definitions are to be provided to Subgrantees on budget categories as deemed necessary. The Department has elected to provide the maximum allowable funds for Subgrantee administration to Subgrantees receiving less than $350,000, so it has not included procedures for deciding which Subgrantees will receive additional funds. This decision is based on the following factors:

- Subgrantees often have to rely on other programs for WAP outreach and other administrative support;
- Subgrantees have had to adjust budgeting to keep pace with cost-of-living increases -- staff salaries, fringe benefits, rent, postage, travel, etc.;
- The State of Texas is 877 miles from Northern to Southern tips, 834 miles from Eastern to Western tips, and is comprised of a total of 266,807 square miles. The extra geography that Subgrantees have to cover to serve all the area's clients equitably requires additional staff, staff time, postage and phone costs, and vehicle wear and maintenance. (Source of Mileage Data: Texas Department of Transportation);
- Salaries, space, utilities, telephone, and similar costs associated with program support personnel should be charged to program support; and
- The increasing cost of maintaining appropriate qualified staff is challenging.

For Subgrantees receiving over $350,000, the administrative allowance will be 5% of each subgrant. For Subgrantees receiving less than $350,000, the administrative allowance will be 10% of each subgrant.

V.8.3 Monitoring Activities

The Department will monitor the Weatherization Assistance Program (“WAP”) with the Monitoring staff included in the budget. Subgrantee is defined as an organization with whom the Department contracts and provides WAP funds.

Names and credentials of Department staff dedicated to monitoring DOE activities follow. Monitoring staff are paid out of Grantee Administration and the Grantee T&TA (see the Budget Explanation, Personnel line item, for detailed information on the percentages allocated from each budget category.
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(Grant Number: EE0007952, State: TX, Program Year: 2017)

- Rosy Falcon – over 6 years of weatherization monitoring; BPI certified; has attended DOE sponsored conferences.
- Chad Turner; over 11 years of weatherization experience as a Texas WAP Subgrantee. QCI certified, RSNET certification, BPI Certified and Lead Certification
- Kevin Glienke – over 6 years of weatherization monitoring experience; BPI Certified; has attended DOE sponsored conferences; QCI certified.

(All staff listed above conduct fiscal/administrative and technical assistance monitoring activities)

There is also staff in the T&TA section of the Department that are QCI certified. It is not anticipated, but possible, that some of those staff members could assist with the unit inspections of homes weatherized through funds provided through this State Plan.

The Department will monitor each of the DOE Subgrantees during the contract period which will be July 1, 2017 through June 30, 2018. Many of the DOE Subgrantees also receive funds through the Department of Health and Human Services Community Service Block Grant and Low Income Home Energy Assistance Program. Whenever possible, all three programs will be monitored during one visit to the Subgrantee.

(See attached PY2017 Tentative Monitoring Schedule)

The Department understands DOE’s expectation and will conduct at least one on-site visit annually to each Subrecipient for technical and fiscal/administrative monitoring.

Financial and Administrative monitoring will include, at minimum, a review of the Subgrantee’s General Ledgers and policies and procedures (including procurement) as well as support documentation for reported expenditures. These documents will be reviewed to ensure compliance with DOE, Department and other applicable rules and regulations. Through sampled client monitoring, the Department will ensure that program beneficiaries are eligible low-income families. Through sampled unit inspections, Department staff will ensure that installed measures are allowable and meet or exceed DOE requirements. The Department will review whether charged measures were installed properly and determine compliance with health and safety procedures, client eligibility, energy audit procedures, client education procedures and compliance with the SWS.

The Department will inspect 5% of all completed weatherized units. In order to achieve the 5% inspection rate, and comply with the requirements of WPN 15-4, the Department is requesting that Subgrantees with a QCI on staff do not have that staff member involved with the weatherized unit prior to final inspection. The Department defines prior involvement as performing the audit, creating the work order or performing any weatherization work on the weatherized unit. The Department has created a QCI Final Inspection Form, for Subgrantees which will allow TDHCA to determine if a QCI employed by the Subgrantee had prior involvement with that unit. The Department will review each QCI final inspection document to ensure compliance with the requirement to inspect 5% and will increase the required inspections if necessary.

The Department recognizes that there may be a need to perform additional unit inspections towards the end of the contract period to comply with the requirements of WPN 15-4 if there were not enough units available to sample during the full monitoring review.

(More frequent monitoring visits (Fiscal/Administrative and/or Technical) may be conducted at subgrantees with significant identified risk)

Monitors will complete evaluation instruments to determine a Subgrantee’s compliance. The instruments cover Financial and Administrative requirements, health and safety procedures, client eligibility, energy audit procedures, client education procedures, and compliance with the SWS. Compliance Monitors also review the hard copy of the NEAT or MHEA audit which is required to be in the client file to assure that the scope of the work was directed by the audit.

Monitors typically scan documents as support if there will be findings noted. The following list provides additional monitoring details that may occur during the monitoring review.

- Monitors may request copies of fiscal records/support documentation and perform a desk review to gauge the fiscal condition of the Subgrantee prior to onsite monitoring.
- In addition, as needed, monitors may perform a desk review of records requested but not provided during the onsite review and records requested to clarify issues identified during the onsite monitoring visit. The Department recognizes the requirement to issue monitoring letter within 30 days of the review. The Department does not consider the review complete until receipt of information needed to ascertain compliance. Monitoring letters will be issued within 30 days of receipt of all necessary information.
- On occasion, while onsite monitors overlook findings that are identified through a management or peer review of the report and working papers. In these
instances, Department staff will strive to call the Subgrantee to discuss the matter prior to the report being issued.

The Department will issue monitoring reports within 30 days of completion of the review. Subgrantees are provided a 30 day corrective action period to respond and provide evidence of correction. On a case by case basis, the Department may grant an extension to respond to the report if there is good cause and the request is made during the corrective action period. The Department will review each response and determine if the Subgrantee has resolved the compliance issue. If the Department determines that the issue is not resolved, the Subgrantee will be notified and required to submit an additional response(s) until the compliance issue is resolved. In certain circumstances, the Department may “close” a compliance issue when there remain no additional actions that can be taken to resolve the issue. At the conclusion of this process, any unresolved compliance issues will be reported to DOE (instances of suspected fraud or serious program abuse will be reported immediately to DOE and the Texas State Auditors Office).

The Department will review the annual financial audits of each Subgrantee agency. The Department requires each Subgrantee to complete an Audit Certification form within 60 days of the end of the entity’s fiscal year. This is used to determine if a Single Audit is required. All single audits and management letters must be uploaded to the Federal Clearing House with copies submitted to the Department within nine (9) months of the Subgrantee’s fiscal year end. Upon receipt of the Single Audit, a review is completed to determine if the packet submitted is complete and all opinions are provided. If the audit contains findings, they are reviewed and discussed by the Director if Internal Audit, the Chief of Compliance and staff to determine the appropriate steps to ensure the entity corrects the issues identified in the audit report or management letter. The Department issues correspondence to the entity, identifying that corrective action measures must be performed and requiring that support documentation to be provided. The entity is provided a time frame to complete the corrective action and to respond to the correspondence. At a maximum, the entity must correct all identified issues within six (6) months of the Single Audit being submitted to the Federal Clearing House.

The Department’s Compliance Monitor(s) keep abreast of the required timeframe for the entity to complete the corrective action and to provide the response. When the response is received, the Department reviews the documentation to determine if the corrective action requirements have been met. If the issues have not been corrected, the Compliance Monitor and/or Community Affairs Monitoring Manager will notify the Chief of Compliance. The Chief of Compliance may determine if the matter should be referred to the Department’s Enforcement Committee in accordance with Department Rules and standard operating procedures. During the next monitoring visit to the entity, the Department will determine if the selection of expenditures or materials reviewed reflect compliance with the respective requirement.

The Texas WAP has a successful and compliant history. However, in the event that TDHCA identifies a Subgrantee with significant and unresolved noncompliance will be referred by the Compliance Division to the Training and Technical Assistance Team. Those Subgrantees will be required to meet assigned milestones. Failure to meet milestones may result in contract sanctions, up to and including administrative penalties, debarment, placement on a modified cost reimbursement method of payment, contract suspension, or contract termination.

1. Program Oriented Management Training – Prior to continuing any weatherization-related program activity, all Subgrantee staff that performs any action related to the WAP will be required to complete Program Oriented Management Training ("POM"). POM will include:

A. Review of WAP statutes and rules
B. Review of state program requirements
C. Review of financial and administrative best practices
D. Review of program best practices

2. Intensive Training and Technical Assistance – Once POM is completed, Subgrantee staff will receive training on critical program components. At each stage of Intensive T&T, TDHCA team members will provide one-on-one guidance to Subgrantee staff to ensure the correct completion of each component. At the end of Intensive T&T, Subgrantee staff will have completed another step toward completion a weatherized unit.

A. Client file documentation
B. Payment and reimbursement documentation
C. Accompanied unit assessment
D. Accompanied Audit completion
E. Accompanied Interim construction walk-through
F. Accompanied Final inspection
3. Staged Program Operation – When Subgrantee staff has completed Intensive T&TA, the Subgrantee will complete a pre-determined number of client intakes. Once the client intakes are completed, TDHCA team members will review the ensuing steps of the weatherization process in the following steps:

   A. Review of the client file documentation
   B. Review of unit assessments
   C. Review of audit input and completion to work order
   D. Accompanied final inspection

Once the Subgrantee has completed the determined number of units and the units have passed TDHCA monitoring, the Subgrantee will resume normal operations for the remainder of the program year. The Subgrantee will be reviewed at the end of the program year for determination of continued funding.

If it is determined that the Subgrantee is not able to administer the weatherization program, the Department will follow the requirements in 10 TAC §2.202 Contract Closeout.

V.8.4 Training and Technical Assistance Approach and Activities

The Department provides Subgrantees with sufficient T&TA funding to obtain and/or maintain required certifications; such as: QCI, MF-QCI, Building Analyst/Energy Auditor, Lead Safe Renovator, Lead Safe Worker, and OSHA 10 or 30. All training provided will include requirements for compliance with QWP specifications. The Department will conduct trainings based upon the following:

- Grant Requirements or as directed by DOE monitor or audit reports.
- Subgrantee Request. The Department has an online request system, with a T&TA menu list, or section for the Subgrantee to make a specific request or ask specific questions. The Department will contact the requestor and customize training to meet the need. [https://tdhca.wufoo.com/forms/request-for-ca-program-assistance](https://tdhca.wufoo.com/forms/request-for-ca-program-assistance)
  - In addition, submitted questions or requests are reviewed for creating FAQs or to identify topics for regional trainings, workshops, or individualized training.
- Monitor Reports. The Department’s compliance team shares monitoring issues with the training team. The training team will initially provide resources and guides to address any findings, and follow up with T&TA as required.
  - Trends across the Network will be addressed in regional trainings or workshops.
- Management Request. Management may make a specific request and dictate the type of training needed.

Tier 1 Training:

Tier 1 training will be provided by accredited IREC training providers. Tier 1 Training will continue along with ongoing training to maintain skills and certifications. When federal requirements dictate Energy Auditor (EA) certifications they will be required. The Department will be requiring all Subgrantees to ensure their contractors receive other Tier 1 trainings, as needed. Each subcontractor for whom DOE funds are used to provide training for the certification, will be required to enter into a retention agreement with the Subgrantee.

The Department has four certified QCI staff who monitor and/or train weatherization Subgrantees on quality weatherization work, proper diagnostics, documentation, and compliance. The Department has a certified BPI Proctor who administers exams for QCI and MF-QCI. The Department continues to provide T&TA to assist Subgrantees in preparing for and obtaining required certifications. The Department created an online Web-page dedicated to Quality Work Plan requirements that contains guidance and resources: [http://www.tdhca.state.tx.us/community-affairs/wap/quality-work-plan.htm](http://www.tdhca.state.tx.us/community-affairs/wap/quality-work-plan.htm)

In 2016, the Department provided a Network ASHRAE and HVAC sizing workshop. Following this workshop, a regional series was conducted to provide additional hands-on training covering: final inspections and assessments; with specific detail to diagnostics; CAZ testing, Duct testing, and ASHRAE ventilation requirements. The Department began procurement for a Mobile Home insulation series, and expects this to be completed prior to the 2017 contract start date. In PY2017, the Department continues to focus on JTA aligned training for agency staff and subcontractors, and maintenance or attainment of required certifications.

NOTE: New Mexico Energy Smart Academy recently partnered with a local Subrecipient to provide IREC certified courses in Texas. The first course (MF-QCI) was held the first week of February 2017, in Austin.

Tier 2 Training:
Tier 2 training will be provided by Department training and technical assistance staff or its designee. With experience as Program Officers and Trainers, the staff has experience in Subgrantee monitoring, unit assessments, audits, materials installation, inspections, and the training and technical assistance that support each. The staff consists of:

- Marco Cruz – 20+ years experience in the WAP. Certified QCI and MF-QCI, LeadSafe Renovator, OSHA30, and attended DOE sponsored conferences.
- Laura Sainty – 10+ years experience in the construction industry and 6+ years experience in the WAP. Certified QCI, LeadSafe Renovator, OSHA 10, BPI Building Analyst Professional, BPI Certified Proctor, and attended DOE sponsored conferences.
- Jason Gagne- 1+ year experience in the WAP and attended DOE sponsored conferences. Scheduled to obtain BPI Building Analyst in April 2017, to be followed by QCI later this year.
- In 2016, compliance certified QCI staff provided one-on-one training to weatherization staff across the Network on proper diagnostics and determinations during final inspections.
  - Chad Turner – 20+ years experience in the construction industry and 12+ years experience as a Texas WAP Subgrantee. Certified QCI, MF-QCI, RESNET certified, BPI Certified and Lead Certification, and attended DOE sponsored conferences.
  - Kevin Glienke- 7+ years in weatherization monitoring and training. BPI certified, QCI, MF-QCI, and attended DOE sponsored conferences.

Training Schedule 2017:

Quarterly Phone Calls. Agendas will be evaluated for topics based upon need and identified areas of concern. Topics may include:

- Program Ramp-Up
- Production Schedules
- Upcoming training dates
- Relevant topics for the quarter
- Topics identified by compliance
- FAQs needing clarification
- Closeout and Reporting

Dates for Network Calls:

- August 24, 2017
- November 16, 2017
- February 22, 2018
- May 24, 2018

Online trainings opportunities are passed onto the Network via the state association e-newsletter, along with other notifications regarding outside conferences or workshops.

The Department has established an annual Energy Audit Workshop, scheduled for March of each year. In addition, individualized T&TA will be provided upon Subgrantee request or compliance reports.

The Department proposes a Regional Series, hosted across the state, which will address the top three identified topics. For 2017, the Department has chosen to focus on the following:

- Zonal Pressure Diagnostics (ZPD): maximizing air sealing efforts
- ASHRAE 2016
- Quality Work: In-process inspections and final-inspections
- In addition--Reinforcement of Mobile Home insulation: attic insulation, duct testing/pressure pan diagnostics.

Regional Training locations:

- Austin
- Dallas
- Houston
- San Antonio
El Paso

Subgrantees are required to submit a Production report on the 15th of each month. Individualized TA is provided, as indicated each month, to ensure full expenditure. The Department reinstated the DeObligation/ReObligation of Awarded Funds rule, in 2016, as laid out in TAC §6.405. Letters are issued for any missed benchmarks, and the Subgrantee is required to submit a written Mitigation Action Plan. The Department reports increased performance and expenditures in 2016, and continues to project improvement for 2017. Based upon monthly submitted performance and expenditures, the Department will identify Subgrantees for who financial management control training or technical assistance is needed. Such T&TA may include: a course on production oriented management, proper reporting, procurement, and/or other appropriate topics.

Evaluation of Training Activities

In order to evaluate compliance with the quality work specifications and the efficacy of its training activities, the training staff or its designee will review its training activities semiannually and compare those to the Subgrantee monitoring reports. Additionally, Subgrantees will be given the opportunity to provide feedback through online Training Evaluation. These evaluations are reviewed to make improvements to future provided T&TA. Training staff or its designee will conduct periodic surveys to solicit input from Subgrantees as to their training needs.

More specific training will be designed for each Agency based on the information prompting the request. TA will be documented by using the online training and technical assistance database. Additionally, for onsite T&TA visits, a report will be produced indicating Subgrantee staff present, materials and documents presented to the Subgrantee, and expected outcomes.

Should a Subgrantee hire a new weatherization coordinator, the Subgrantee will be required to notify the Department in writing within 30 days of the date of hiring the coordinator and request training. The Department will contact Subgrantees within 30 days of the date of notification to arrange for training. The Department hosts a quarterly “New Manager/Executive Director” course for all new staff who oversees WAP staff/crews.

Program Evaluation

The Department utilizes an online contract system to collect expenditure and performance data from Subgrantees. Each Subgrantee is assigned to a trainer that monitors Subgrantee performance and expenditure on a quarterly basis utilizing dashboards. The Department developed a production tool to monitor expenditure and completed units on a monthly basis. Each month Subgrantees submit a monthly production report that is reviewed by a trainer. Trainer contacts Subgrantees regarding expenditure and performance each month.

Another method of evaluation is provided by the compliance division. The Department’s compliance staff provides the Subgrantees assigned trainer with a copy of the agency’s most recent monitor report, which is used to assess performance/expenditures and individualized training needs.

Client Education

The Department will continue to require WAP Subgrantees to provide client education to each WAP client. Subgrantees will be required to provide (at a minimum) educational materials in verbal and written format. Client education may include temperature strips that indicate the temperature in the room and energy savings materials, instructions for equipment operation and/or maintenance.

V.9 Energy Crisis and Disaster Plan

n/a