TEXAS DEPARTMENT OF HOUSING AND COMMUNITY AFFAIRS

HOUSING AND HEALTH SERVICES COORDINATION COUNCIL MEETING

Rooms 1420-1430
Health and Human Services Commission 4900 N. Lamar Boulevard Austin, Texas

December 5, 2011 10:05 a.m.

COUNCIL MEMBERS PRESENT:

TIMOTHY IRVINE, Chair
PAULA MARGESON, Vice Chair
BILL CARPENTER for NICK DAUSTER
KENNETH DARDEN
MARC GOLD
MIKE GOODWIN
SHERRI GOTTHART-BARRON
AMY GRANBERRY
JIM HANOPHY
JEAN LANGENDORF
PAIGE McGILLOWAY
JONAS SCHWARTZ
DON VAN RYSWYK
MARK WYATT

I N D E X

AGENDA ITEM	PAGE
CALL TO ORDER, ROLL CALL ESTABLISHMENT OF QUORUM	3
Public Input on 2012-2013 Biennial Plan	5
Approval of Meeting Minutes from September 14, 2011	19
Presentation of HHSCC Budget for FY2012	21
Presentation of Medicaid 1115 Waiver Update	36
Update on CMS Real Choice Grant	50
Discussion of Feedback from Online Discussion Forum	58
Discussion of 2012-2013 Biennial Plan Creation Creation of Council Subcommittees for FY2012	62
Discussion of Next Steps and Staff Assignments	75
ADJOURN	80

1	PROCEEDINGS
2	MR. IRVINE: We're ready to start. Good
3	morning. My name is Tim Irvine. Welcome to the December
4	5 meeting of the Housing and Health Services Coordination
5	Council.
6	If I might, I would like to call roll quickly
7	to establish that we have as quorum. Mark Wyatt?
8	MR. WYATT: Here.
9	MR. IRVINE: Paige McGilloway?
10	MS. McGILLOWAY: Here.
11	MR. IRVINE: Jonas Schwartz?
12	(No response.)
13	MR. IRVINE: Jim Hanophy?
14	MR. HANOPHY: Here.
15	MR. IRVINE: Marc Gold?
16	(No response.)
17	MR. IRVINE: Bill Carpenter?
18	MR. CARPENTER: Here.
19	MR. IRVINE: Sherri Gotthart-Barron?
20	MS. GOTTHART-BARRON: Here.
21	MR. IRVINE: Doni Van Ryswyk?
22	MS. VAN RYSWYK: Here.
23	MR. IRVINE: Jimmy Carmichael?
24	(No response.)
25	MR. IRVINE: Michael Goodwin?

1	MR. GOODWIN: Here.
2	MR. IRVINE: Amy Granberry?
3	MS. GRANBERRY: Here.
4	MR. IRVINE: Paula Margeson?
5	(No response.)
6	MR. IRVINE: Felix Briones?
7	(No response.)
8	MR. IRVINE: Kenneth Darden?
9	MR. DARDEN: Here.
10	MR. IRVINE: Jean Langendorf? I know Jean is
11	here, she just have just stepped out for a minute. There
12	she is.
13	We have a quorum so we are in business, and we
14	are moving on to the first item which is public comment.
15	If you have not yet had an opportunity to sign up with a
16	witness affirmation form, that is requested.
17	Also, before we get into the public comment,
18	just so you know who you're talking to, might I have
19	people on the phone call identify themselves?
20	MS. LeoGRANDE: This is Robin LeoGrande from
21	North Texas.
22	MR. IRVINE: Okay. Anyone else?
23	(No response.)
24	MR. IRVINE: Okay, great. Jason Howell would
25	like to speak, and I ask that anybody as you speak, first

of all, come up and sit at the table, make sure the mike is working so we can get you on the record. Just state your name and for whom you are speaking, please.

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MR. HOWELL: My name is Jason Howell. I'm executive director of a non-profit called SoberHood, we have a statewide coalition of housing here in Texas, and I'm also on the board of the National Association of Recovery Residences. I'm an advocate for individuals with disabilities, and under the Americans With Disabilities Act and Fair Housing Act, this specifically includes people in recovery from substance use. Moreover, many individuals with major mental and medical illnesses, as well as developmental and physical disabilities are at higher risk for chemical dependency.

It's important to remember that recovery happens and that it's enriched housing that is highly correlated with recovery outcomes. That's the whole reason why the founder and executive director of SoberHood, which I mentioned, oversees a statewide coalition of housing providers called the Texas Recovery Housing Network. It's through this statewide, and the national perspective, being on the board of NARR, that I can say that the greatest threats to enriched housing in Texas is a shallow understanding to the spectrum of housing needs as well as fair housing discrimination on

the part of state and local governments.

People with disabilities have the right to dignity, the right to be seen as individuals, and the right to self-determination, and as such, they have a right to a spectrum of housing that includes family life, congregate living and peer-based group homes. People with disabilities are a very large and broadly defined population protected under the Federal Fair Housing Act and its amendments. People with disabilities make up at least 18 percent of the U.S. population and include individuals with physical or mental impairment which substantially limits one or more major life activities, a record of having such impairment, or even being regarded as having such an impairment.

If enriched housing is defined as integrated, affordable and accessible housing models that offer the opportunity to link residents with on- and off-site services and support that foster independence for individuals with disabilities and persons who are elderly, we must consider the full spectrum of housing models that are required to meet this diverse population's individual needs and their desires.

Granted, funding streams understandably focus on priority populations, but looking through a long-sighting, there will never be enough money to go around.

That's the whole reason why we have priority populations like people with severe mental illness or histories to include chronic homelessness, but most people with disabilities are not a priority population, and if we provide them with this spectrum of enriched housing, hopefully they never will become a priority population.

Oftentimes individuals with disabilities choose to live together in group homes to gain the peer support that they need for better outcomes, and to possibly costeffectively receive the services they need to live a happier and healthier life. Many of these group homes are peer run and self-funded. To meet the demand, we need grassroots group homes like this in every residential neighborhood. For example, recovery residences are nationally certified server homes that provide people in recovery with peer-based support and a community culture of recovery. Rather than relying on outside funding, residents are expected to work, pay rent and volunteer. Peer mentors and coaches connect residents with supports and services.

Recovery residences are the preferred enriched housing model for people early in their recovery, so please, mindfully frame the enriched housing discussion as a spectrum of housing models that includes disabled group homes like recovery residences to prevent and remove

policy barriers, and the most glaring policy barrier is around fair housing issues. People with disabilities have the right to fair housing, the right to integrate into neighborhoods, and the right to congregate living under the Federal Fair Housing Act and its amendments.

The greatest threat to their fair housing rights are state and local government actions misguided by prejudicial assumptions, unfounded fears, and Not In My Back Yard political pressures. This is a civil rights issue. Disabled group housing and their residents received the brunt of 40 documented tabloid accusations that research does not support, and stigmatizing rhetoric from neighborhood bullies.

Even though the Texas Fair Housing Act prohibits disability-based housing discrimination in much the same way that the Federal Fair Housing Act does, the Texas Legislature passed HB 216, what's known as the Boarding House Bill, in 2009. HB 216 is an unmandated law that empowers municipalities to regulate group homes for individuals who are disabled or who are elderly. Such regulation is blatantly illegal under the Federal Fair Housing Act.

And HB 216 has sparked this wildfire of housing discrimination activities across Texas. The City of El Paso has already passed an illegal HB 216 ordinance, here

in the City of Austin they're busy drafting an illegal regulatory program, and the newspaper reports out of Dallas and San Antonio indicate that there's political pressure towards housing discrimination. And please don't take my word for it, let's listen to the fair housing experts like the Department of Justice and Housing and Urban Development. They clearly state that regulations and licensing requirements for group housing are themselves subject to scrutiny under the Federal Fair Housing Act.

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Central requirements based on health and safety concerns can be discriminatory themselves or be cited sometimes disguised discriminatory motives behind attempts to exclude group homes from a community. Regulators must also recognize that not all individuals with disabilities living in group housing settings desire or even need the same level of services or protection. For example, it my be appropriate to require heightened fire and safety measures in group homes for people who are unable to move around without assistance, but for other groups of persons with disabilities who do not desire or even need such assistance, it would be inappropriate to require fire safety measures beyond those normally imposed on the size and type of the residential building involved.

The Housing Judiciary Committee's statements

around the Fair Housing Act amendments in 1988 highlight while state and local governments have the authority to protect the safety and health and regulate use of land, that authority cannot be used to prohibit individuals with handicaps to live in communities. This has been accomplished by such means as the enactment or imposition of health, safety or land use requirements on congregate living arrangements among non-related individuals with disabilities. Since these requirements are not imposed on families and groups of similar size of other unrelated people, these requirements have the effect of discrimination against persons with disabilities.

The Judiciary Committee also states that another method of making housing unavailable to persons with disabilities has been the application or enforcement of otherwise neutral rules and regulations on health, safety and land use in a manner which discriminates against persons with disabilities. Such discrimination often results from assumptions about the needs of handicapped people as well as unfounded fears.

We should also note that local governments that receive HUD funding are obligated to further fair housing for all protected classes which includes persons with disabilities. According to the HUD guide, this affirmative duty is just not limited to HUD-funded

programs but also extends to all housing and related activities. Violations can result in hefty fines, millions of dollars of payback, as well as the loss of future funding.

Local government decisions pertaining to funding the location and operation of housing must not have a discriminatory intent or a discriminatory impact on persons with disabilities. Discriminatory intent can be established when an action treats a protected class differently than other persons regardless of motive.

Local governments cannot limit the number of unrelated residents in a group home more than they can for biological families. This means that there's countless zoning laws here in Texas that are illegal or unenforceable. Density restrictions should be linked to square footage. Regulating group housing is illegal.

There are ways that we can improve the availability and quality of housing and that's through certification programs and accreditation programs.

Out of respect of time, please advocate for fair housing, especially for people with disabilities.

Stop state and local government from discriminating against persons with disabilities in this world of scarcity. Please help us open up more good homes before we ever start talking about closing any one "bad" home.

Thank you. If you have any questions.

MR. IRVINE: Thank you. This is a very important topic, the whole issue of how fair housing laws are administered. HUD has just published a proposed rule regarding its treatment of actions which have a discriminatory impact, whether intentional or unintentional, and I urge everyone who wants to stay involved in this and effect a better world to go to the HUD website, see the draft rule, understand it and weigh in with some comments and participation.

I also think, just on a personal level -- this is not anybody but Tim Irvine speaking -- that fair housing is ultimately all about choice. If you give someone assistance but don't give them choice, you've maybe helped them bridge an intolerable, otherwise untenable moment in their life but you really haven't empowered them to be what they're capable of being. If you give somebody a choice then they're going to make something of themselves, so I think it's very important.

MR. HANOPHY: I just had a question just to clarify. I get the sense through your comments that part of the feedback also, since this relates to our biennial plan, is that the issue of congregate living arrangements, are you saying that that's one of the areas of omission from our biennial plan? Are you looking to strengthen

that? What's your thoughts on that? Because you mentioned that several times.

MR. HOWELL: Sure. I would hope that if you're looking at enriched housing and you're really wanting to serve this really broad population with just a lot of different needs, that you need to look at a spectrum of housing which would include group housing.

MR. HANOPHY: So congregate housing would be part of that enriched housing.

MR. HOWELL: In that spectrum. You've got affordable housing, supportive housing, you've got various group housing models, and within group housing models you've got a lot of different populations, so what those peer-run group housing models would look like would depend on what population you're trying to serve.

MR. HANOPHY: Okay. Thank you.

MS. LANGENDORF: And I did have some questions related to, I guess, the peer housing. In your mind is that generally a temporary environment, or oftentimes would the peer really become a permanent?

MR. HOWELL: Specifically with recovery residences, sober housing, those peer-based models, there is a requirement for the individual to have a minimum stay. In other words, this is about creating a culture and community family within the house, and if an

individual is not willing to at least sign up for three months, then they're not a right fit. They need to join the community and help cultivate that community, so there's a minimum.

Now, on the high end, no, they can stay there for as long as they choose to stay. You know, we like seeing people stay because when the new men and women come in, they have a mentor to help create that culture. Eventually, individuals may want to move out of a group home setting on to their own, and so looking at how you create support services and housing options for them, oftentimes they probably have poor credit, they may have a criminal background, and so it's really difficult for them to get housing in just the open market. In a lot of Texas cities, it's a very competitive market.

So again, looking at the spectrum, it's a very complex issue, so once someone moves out of group housing, how do we support them to their next step.

MS. LANGENDORF: And for me, a lot of my decision or where I fall on the congregate or not congregate has a lot to do with whether it's permanent or temporary housing, overall, but I understand some of that. Some of that what might be temporary for me is a lot longer for someone else. It is a matter of not necessarily a year or a year and a half, it is what that

individual needs to then go become reintegrated into what would be regular, normal housing within the community.

Now, on House Bill 216, my understanding of that bill, the driving force behind it was when people turn over their benefits to someone else, that it was more of getting at the operators, who are in many communities taking incredible advantage of people with disabilities, and so I know a lot of the motivation behind that legislation was in the area of those boarding houses that basically took their SSI check and said, I'll provide you everything.

MR. HOWELL: And the bill is very unfortunately worded. I wish that whoever was writing the bill had reached out more in a little bit of fair housing, and I understand that they were trying to narrowly focus on a very, very specific population, but they used terms like persons with disability which is this huge population, and a one-size-fits-all model is not workable.

MS. LANGENDORF: I would like us to get a little bit more analysis on that, if we could. I remember when it was going through the process, but I think if it is now supporting, which I understood it was, a framework for cities to establish boarding assistance.

MR. HOWELL: It's a framework for cities to illegally discriminate against people with disabilities,

and unfortunately, that's how it's done.

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MS. VAN RYSWYK: I think you do raise a really important point about congregate housing and also a continuum of care, and it does seem like there's a disconnect between different Medicaid waivers when it comes to recognizing accepted models of supported housing, and I remember early on we had an extended conversation about integration, what does that mean, does that include or exclude assisted living. I've gotten a copy of TAC 10.1.15, the integrated housing rule, and that specifically excludes assisted living.

I agree with Tim. In my mind, it all comes down to choice. My personal bias, my personal preference is smaller, community-based family. But with that said, there are a lot of people who choose to live with people who may have similar experiences or abilities, some people without disabilities choose to live in frat houses and Amish communities, and people with disabilities under the community-based alternatives or the Star+Plus waivers, they can go into assisted living facilities, and although Medicaid doesn't pay for the housing per se, it does pay for the supports.

And what's been really interesting to me, as a relocation contractor, is about 90 percent of the consumers with whom we work lack housing, and when all of

the housing options are put on the table, 40 to 45 percent choose assisted living and that's been really surprising to me. I thought that the vast majority would be interested in apartments of their own or housing of their own. And yet, when we look at the HCS waiver which primarily services persons with intellectual and developmental disabilities, the waiver will not pay for in-home supports in facilities with more than four individuals.

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I know Robin LeoGrande is on the line. She has organized a number of parents and she's conducted a survey of housing needs and preferences, and I believe she's gotten over 700 responses. What's interesting is that about 40 to 60 percent of the parents, primarily of young adults with intellectual and developmental disabilities, choose assisted living, and the integrated housing rule seems to take that off the table: we will not pay for land, we will not invest in housing that is not integrated. And at the same time, that same bias seems to exist with the Medicaid waiver that provides those support services.

So again, I have a bias in terms of smaller and less, but it seems like true consumer direction and person-directed care is saying what do you want, and although I may have biases for small or family-based, why

do I have the right to say you have no right to choose larger facilities as a housing option. That seems odd to me.

MS. LeoGRANDE: This is Robin LeoGrande. Thank you for summarizing the survey results.

I am in total agreement with Tim on the comment about giving choices to the community. As a parent of a young man with Down's Syndrome, the socialization aspects of his life and the life of his 20,000 friends up here in North Texas is as important as the services that he his provided as an individual, and I think that's one of the reasons why so many families are choosing assisted living type settings is because they realize that in this day and age our children have friends in the community and want to live with those friends, and those friends become their extended family over time just as a typical person might view their friends.

And that's one of the reasons why it's so compelling to have an assisted living philosophy. The rate of illness is lower around people with friends, the depression is lower when people have friends around them, and I have always said that the biggest testament to this housing effort for me is when my son is able to mourn with his friends when his father and I die. And that is a realistic view of my goals for him and all of the people

with their friends, they have said they want to live with 2 their friends. 3 The notion that these people don't know what 4 they want and that other people have to speak for them, 5 that notion is going away as these young adults and these 6 older people who have been in the community all of their 7 8 lives have been socialized with the community, have not 9 been put aside to a farm or to a place where they don't 10 come in contact with the world. So options are very, very 11 important. I just wanted to reiterate that concept. 12 MR. IRVINE: Thank you very much. 13 Any more discussion on this point? 14 (No response.) 15 MR. IRVINE: Thank you very much for that presentation and your testimony. 16 Thank you very much. 17 MR. HOWELL: MR. IRVINE: Very valuable. 18 Okay. We would now entertain a motion to 19 approve the minutes of the last meeting. 20 MS. VAN RYSWYK: So moved. 2.1 22 MS. GOTTHART-BARRON: Second. 23 MR. IRVINE: We have a motion and a second. Any discussion? 24 2.5 (No response.)

around him -- not all -- but many of them want to live

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1	MR. IRVINE: All in favor say aye.
2	(A chorus of ayes.)
3	MR. IRVINE: Any opposed?
4	(No response.)
5	MR. IRVINE: Motion passes, the minutes are
6	adopted. Moving too fast for me, I can't keep up.
7	MS. LeoGRANDE: May I ask a question?
8	MR. IRVINE: Sure.
9	MS. LeoGRANDE: Is there anyone else in the
10	room that hasn't been introduced?
11	MR. IRVINE: I'm sorry. Yes. We've introduced
12	all of the members of the council present. There are a
13	number of people in the audience. Would you all be
14	comfortable with going around the room and introducing
15	yourselves?
16	(Audience members introduced themselves; Mr.
17	Irvine repeated their names and affiliations for the
18	record.)
19	Marilyn Hartman with the National Alliance on
20	Mental Illness.
21	Sara Tillman with the Texas Veterans
22	Commission.
23	Mitchell Gibbs with Front Steps.
24	Mack Marsh with the Texas Association of
25	Centers for Independent Living.

Steve Ashman with DADS.

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MR. IRVINE: We've got Ashley Schweikart,
Elizabeth Yevich, Rita Gonzales-Garza. And also let the
record reflect that Paula Margeson joined us during public
testimony. That's who's here.

Next we have a presentation of the budget. At our last meeting there was some discussion about the budget and a desire to have a better understanding, especially as it relates to the biennial planning process, and Ashley will now come forward and make that presentation.

MS. SCHWEICKART: Ashley Schweickart, council coordinator.

So the council does have funding which can be allocated towards the 2012-2013 biennial planning process and as I mentioned at the last council meeting, there is a portion of 2012 council funds that could be used towards the online clearinghouse activity that's proposed within the CMS grant, Real Choice Systems Change grant, so TDHCA and DADS are now working with the information technology staff at 2-1-1 to implement the clearinghouse and we're awaiting final word from 2-1-1 for their cost estimate for implementation, so I don't have that exact amount for the council at this time.

But that being said, besides that cost and

besides the fixed costs that are involved with salaries, travel for council members, printing and supplies, and also the potential for public hearings later on in the fiscal year, the council has approximately \$100,000 for fiscal year 2012 and \$100,000 for fiscal year 2013 that could be utilized towards the biennial planning processes.

So basically, we wanted to put forward at this time a solicitation of the council members for possible activities or projects to fulfill the council's statutory obligations and could be part of this biennial planning process that may need the utilization of funding.

So an example project, to throw something out there for you guys, one of the council's statutory duties in SB 1878 was to develop a database to identify, describe, monitor and track the progress of all service-enriched housing projects developed in this state with state or federal financial assistance, and we've done a lot to get towards meeting that goal.

But one new thing that has come up is that TDHCA, we're in the process of releasing a rural and farm worker housing study for which we hired a vendor that inventoried all affordable housing properties in rural Texas, so now we have that information at out disposal, basically all affordable housing in the rural areas of Texas. And one of example of something we could do in

terms of utilizing council funds for this fiscal year is
to contract with a vendor to inventory the remaining
affordable housing properties in urban areas and then
provide that on our website in some way.

One example of a way that we could provide
that, I know the council has thought about some type of

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that, I know the council has thought about some type of interactive mapping, and so that could be a potential way that we show that inventory is through some interactive mapping on our website, and so that would be something that we could hire a contractor to do.

So I want to throw out an example for you guys but also to provide time to get your input as to how funds could be utilized for the biennial planning process or any outstanding statutory obligations.

 $\mbox{MR.}$ GOODWIN: Can I ask a dumb question?

MS. SCHWEICKART: Sure.

MR. GOODWIN: In the context of that proposal, would you define affordable housing?

MS. SCHWEICKART: Oh, you mean in the context of what we have gained from the study?

MR. GOODWIN: What we're going to map or inventory.

MS. SCHWEICKART: So what would I consider affordable housing. Well, in the statute it's just saying affordable housing that's received state or federal

financial assistance.

MS. LANGENDORF: When I saw this on the agenda, my anticipation was that we would actually have a budget. Is that something we will be able to get, a budget for the funds that are allocated for the council? I mean, it's legislated, the amount.

MS. SCHWEICKART: Right, yes.

MS. LANGENDORF: Since I'm serving on this, quite frankly, I get so much criticism from people, with all the cuts that were experienced -- I mean, I'll be very frank about this, with all the cuts that were experienced this last legislative session, I've had people: Well, you're serving on that council, how is it that you got all this money -- you, as if I had something to do with it; I personally stayed away from it -- and I can't say how the money is being spent. So I mean, as a council member, I would very much appreciate having an idea of how the money that the legislature has put and that I am serving on this that I would actually be able to see a budget.

MS. SCHWEICKART: Sure. And I think that with the 2-1-1, awaiting 2-1-1's cost estimation for the online clearinghouse that may be part of the CMS grant, we're really hoping to get that as soon as possible.

MS. YEVICH: That's why we don't have like a handout and a spreadsheet, we're still in flux on that,

and we were hoping to have that by today but we simply don't.

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MS. LANGENDORF: I'm not asking for expenditures, I'm asking for a budget, to me it's a plan, so we have a plan how much we're going to put out for certain things. I mean, correct me if I'm wrong, but I do budgets all the time and I dream a lot in my budget, but I have a budget whether or not I get the funding. We have a concrete, or this council has a certain amount of money that the legislature allocated to us. I'd like to know how it's been budgeted because we didn't take any action on it, at least not when I was here.

And I'm not meaning this probably as irritated as I sound, I just had a bad morning.

(General talking and laughter.)

MS. LANGENDORF: I'm getting a little irritated, quite frankly, as a member. I've had so many comments from advocates like: I can't believe they funded that and they cut our housing and they cut our Medicaid. I mean, everybody was so angry after the last session, which I don't blame them. But I'm kind of like, yeah, okay. So I thought, well, at least I'll have a budget.

MR. IRVINE: So we want a budget for the next meeting.

MS. LANGENDORF: Yes, please.

MS. GRANBERRY: I think that was what I 1 anticipated too after our questions at the last meeting 2 was that we would have a budget, and I understand that 3 4 there's some things in flux. 5 MS. YEVICH: We'll get that to you. 6 MS. GRANBERRY: As an appointee, which I think 7 we probably take a little more flack than a state agency representative would, that would be helpful to have. 8 9 MR. GOLD: I think part of that argument then 10 is so you can demonstrate what the products are being 11 delivered. 12 MS. LANGENDORF: What we're planning for, what 13 we're thinking about. MS. SCHWEICKART: Yes, absolutely. 14 15 MS. LANGENDORF: To a lot of people all that matters is money in the bottom line. 16 Going back to your question, you 17 MR. HANOPHY: had mentioned the dollar amount could include strategies 18 for outreach for public forums and conferences. Right? 19 20 MS. SCHWEICKART: Right. MR. HANOPHY: Something to consider, and I 21 22 don't know the mechanics of it, but some sort of 23 methodology to either prior to or following any sort of forum to come speak being some sort of online format where 24

we could collect information or get feedback or to

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increase the amount of feedback we could get, be it topical, be it as online methodology for following up.

For example, we had a session, there were 20 people giving public comment, and here were the areas that came out most frequently, then some sort of online forum for us to do further outreach to people to see what they think of what those people said, or something like that too. I don't know that we could collect enough information.

MS. SCHWEICKART: So that sounds more like you're saying kind of an open, ongoing thing, that it would be almost like a blog.

MR. HANOPHY: Or it doesn't have to be, it could be very strategic, some methodology. For example, we had comments today, very robust discussion on congregate housing and the value of it and how that brushes up against public policy. A followup to that electronically, sort of timed to be sent out to a larger group of people to get their input on that could yield some good information.

So it wouldn't necessarily be an ongoing but it would be sort of strategic releases either prior to or following up public comment to get further input on that, because we'd get a fairly diverse level of input on that.

I'm not sure of the mechanics of it but I'm sure you could contract for that, and it seems to me we could create a

fairly robust email blast that would get feedback.

MR. GOODWIN: We just did that over the last eight weeks with the online discussion.

MR. HANOPHY: Right.

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MR. GOODWIN: The format is there.

MR. HANOPHY: A way to build on public comment received to get more information. It's just a thought.

MS. SCHWEICKART: Okay. And obviously that's an agenda item that's further down the list is the responses from the online discussion forum that we had opened and we had given a specific window of time on that so that we could compile the responses for this meeting. So that forum is no longer active but there were several ways that we conducted outreach to try to get members of the public to participate in that.

And that forum, the council was sent all of the questions that we were going to post and pose to the members of the public, and so we can certainly talk about building off of that format maybe as like a post-meeting type of thing saying: Here's what was discussed at the December 5 council meeting, if you would like to add to this discussion.

MR. HANOPHY: Or here's the themes of public comment, here's the issues, what do you think. Because I thought the responses here were great.

MR. GOLD: The thing is, Ashley, I want to come back to the previous conversation. Ultimately what people want to know is after all this discussion and gathering information, it's like so, what are you doing, and again, what are the real products coming out of here and thank you for listening, but that just goes so far.

I'm looking into intricacies of my problems with the City of Austin, but there's a personal issue and we're doing this and I'm going to public meetings, and I see people like me sitting up on a dais, and it doesn't matter. And that's almost more frustrating and I think ultimately that makes people more angry. So I've gone to these meetings, I've given the testimony over and over and over for years and years and years.

So some way that there has to be some sort of feedback to when people provide comment, the idea that someone has actually looked at it or discussed it, and I think almost a response. And I realize you can't maybe respond to ever single one but maybe a thematic response, saying: Okay, we heard all these comments about this subject and here's kind of where we're at. So people do really hear what's happening and we're more than just bureaucrats listening and taking input and stuff like that.

MS. SCHWEICKART: Sure. Two things, just

before Jean, on that. I just wanted to say that I provided verbatim all of the responses to the online public forum to you today and also electronically last week, and if we do want to provide a response, I wanted to allow there to be time to provide response, I would not want to submit response myself, I would want to have it as the council's collective response. So that's why I made that very clear when I launched the forum that there wouldn't be responses at that time within the forum, but there could be a way that the council could respond after they met and discussed what was said.

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MS. LANGENDORF: That's what I hope we'll do.

I've got some recommendations. I mean, I think it's going
to be a healthy discussion when we get to that because
there's a lot of meat in those comments and things that we
might look at doing.

MR. IRVINE: Absolutely. And it's interesting to me to compare the way the council functions with the way an agency typically functions. When agencies take policy actions, they almost always express them in rules, and rules are put out for public comment and got through comment and reasoned response process. And we don't really have anything that lends itself to that unless we kind of collectively come together and coalesce around some idea.

And it seems to me that the most basic expression of what we do is a combination of both our budget and our policy stances that we've taken, and perhaps it would be appropriate for us to go through a process along those lines for the budget where we roll out a staff draft that will be considered at the next meeting and then vet that for comment, and then have input and reasoned responses to the comments, and then based on what the public things we say: Yep, that's what we're going to do with the limited money we've got and here's why.

MS. SCHWEICKART: And this is the time for you guys to give me what you would like the budget to be used for and that way I can draft some type of draft to give to you at the next meeting.

MR. GOLD: And precisely. Again, I'll go back to the state's Promoting Independence Plan, every two years we put that out. That's precisely the way I pull that together, we provide all the budget information. But every year the Promoting Independence advisory committee puts out 20-30-some-odd recommendations that then go to the big box in this building and then it goes on to the governor and the legislature and there's about 24-25 recommendations. Then the report comes out afterwards saying: And this is what happened, yes, no, maybe, no funding was allocated, but it's keeping part of the plan.

So the ideas remain alive, however, there was no action because there was no policy direction or there was no thing.

And it's a short paragraph and it just sort of gives people an idea: Well, you made all these comments, you made all this effort, here's kind of a status update of what we're all about. At least that way it sort of completes that circle of information. If I'm going to be willing as the public to provide you information, then at least do me the courtesy of making a response. And it doesn't have to be a long dissertation, three to four sentence sort of thing saying: Great recommendation, there was no funding by the 82nd Legislature, there's no policy direction, there's just so much that we can do under our authorization.

MS. SCHWEICKART: And that, I think, definitely fits in with this 2012-2013 biennial planning effort because we put our policy recommendations and coordination recommendations in the 2010-2011 plan, and I think that we should have a piece where we say this is the status on these recommendations that we put out in 2010-2011, and I think that's a great piece to add.

MR. GOLD: You can look at the way we do it with the Promoting Independence Plan just as a template or a model; it doesn't have to be that way, obviously, it's

just one way of approaching it that seems to have worked well. I mean, we're not always happy with the results but 2 it is the reality of what's going on. 3 MS. VAN RYSWYK: And I think there should be a 4 lot of synergies between this group and the CMS Real 5 Choice group as it prepares an application for 811 grant 6 funds. I think to the extent that we can involve 7 recommendations from this group and kind of look at 8 9 innovative projects, that's one way that the group's 10 efforts can be translated into something very practical. 11 MS. SCHWEICKART: I agree. And I think that 12 given that Mr. Schwartz is not here, we could move to a 13 different agenda item because I know he was going to present. 14 15 MR. GOLD: He's coming; we were in the same meeting and so he is coming. 16 17 MS. SCHWEICKART: Okay. MR. GOLD: Can I offer you one piece of good 18 news? 19 20 MS. SCHWEICKART: Sure. MR. IRVINE: Let the record reflect that Marc 21 joined us right as Ashley was beginning her presentation. 22 23 MR. GOLD: And I apologize. We had a thing with CMS and CMS and CMS. Anyway, I do apologize, tried 24 25 to get over here as soon as we could.

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I have a piece of good news. To our ongoing wonderful relationship with TDHCA, and we're very appreciative with the working relationship that we have with DADS and TDHCA and DADS as it represents the Health and Human Services Commission and the enterprise with Jim here and everybody else, that the Money Follows the Person demonstration has just been perhaps the only source of real income in the 811 grant as a result of MFP and it goes across so many different areas here. We just found out, Steve Ashman and I, this morning that we just got awarded another \$12.2 million, and part of that request included the Texas Department of Housing and Community Affairs.

So TDHCA will be getting some additional, when we talked about real staff or real people for real product, that this helps them so they can use other resources to work on and to do other sorts of activities. So we're very proud of certainly that relationship and certainly this coordinating council helps make that argument when I do go hat in hand to CMS that they know that we're really working hard.

And we really are a model for the rest of the country in terms of I hear people in other states saying how do you get it, I say it's been a lot of hard work for me since 2005 and working with you and developing those

relationships and learning to speak each other's languages. So that's a little bit of good news in a time when we don't always have a lot of good news to share.

MR. IRVINE: Thank you.

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MR. GOLD: Well, we certainly appreciate the working relationship and the understanding.

MS. SCHWEICKART: That's great news.

And I don't want to move ahead of ourselves because I can talk about the CMS grant, the Real Choice Systems Change grant, but I do want to again give you guys an opportunity to say what activities that would be beyond what myself as staff could conceivably undertake, you would want to pursue that would be potential use of council funding, either something that's toward the biennial planning process or something towards our outstanding statutory obligations.

MR. HANOPHY: The only other thing that came to mind when Jason was talking and the followup questions, and I know you did this when the council first came together, and that was the research component of it. You know, if part of what we're supposed to be doing is giving solid recommendations during legislative session or prior to, partially because I don't dance in this arena as much as other folks at this table, but I'm not aware of the plethora of policies and legislative issues that apply,

bills, to begin to look at some of those things and see 1 2 where an apparent bill filed with the right intentions is now at cross-purpose. That could also be a forum for 3 4 getting feedback but also doing the research on that. I realize that that requires staff time that may or may 5 6 not be budgeted. 7 MS. SCHWEICKART: Great. Anything else? MR. HANOPHY: Talk about an entrance, perfect 8 9 timing. 10 MR. SCHWARTZ: Couldn't figure out where I was. 11 MS. SCHWEICKART: You're right on time. 12 MR. IRVINE: Neither can we, Jonas. 13 MS. SCHWEICKART: Tim, I don't know if you want to introduce this. 14 MR. IRVINE: Let the record reflect that Jonas 15 Schwartz has joined the meeting and will now provide us 16 with an update on the Medicaid 1115 waiver. 17 MR. SCHWARTZ: Well, good morning, everyone. 18 The Health and Human Services Commission 19 submitted what's called an 1115 research and demonstration 20 waiver to CMS back in the early spring. The purpose is to 2.1 22 do two things with our Medicaid managed care program that 23 serves many, many Medicaid beneficiaries in our state. The first thing that this 1115 waiver is 24

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intended to do is to basically allow us to continue to

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carve in hospitals as part of our managed care program.

There's a federal prohibition that when the state goes to managed care, we weren't allowed to continue doing that under our current Medicaid authority that we were operating our managed care program under, so by moving to an 1115 program, we are able to continue to carve hospitals in to provide services and it's paid as part of our regular managed care funding.

The other thing that the 1115 waiver does is it expands the delivery of Medicaid managed care services to the Rio Grande Valley. Prior to this point, there was a prohibition in state law around Medicaid managed care not being a delivery mechanism in the Valley. The state has been participating in the Medicaid managed care delivery format since 1999, so the other thing that we will do is expand the delivery of Medicaid managed care services to the Rio Grande Valley and our timeline for that is March 1 of 2012.

So with this 1115, the majority of the Medicaid services provided in our state will be provided through the managed care service delivery option. The rural areas will still be operated in a fee-for-service format. So that's what we have proposed to CMS that this waiver will do. We are negotiating the waiver with them right now, as we often do, and we expect approval of that waiver shortly

is all I can say. We don't have approval yet.

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The other thing that folks might be interested in, as part of the Affordable Care Act and health care reform that was passed in March of 2010 there were some long-term services and supports provisions included in that law, and there were three provisions. One is extension of the Money Follows the Person Program which our state has operated for many years and done very well. The other provision was the state option for something called Community First Choice which would basically allow us to have personal assistant services in our medicaid waivers that serve individuals with developmental disabilities and intellectual disabilities. And then there's a third option called the Balancing Incentives Program that basically looks at how the state can begin to move their system to a no wrong door kind of approach or single point of entry for long-term services and supports.

Our state is currently looking at all three of those options and evaluating whether or not those options are feasible for us to implement and what the cost projection of implementing those features would be. And there will be more to come on that in the near future, but I just wanted folks to know that we are very aware of those provisions in the Affordable Care Act and we are working internally to see what it would take for our state

to implement it both from a fiscal perspective as well as a programmatic and infrastructure perspective. So I'll bring you more information as I have.

MR. GOLD: Can I just add one addendum to that? Managed care is not only moving into the Rio Grande Valley which is obviously going to be a huge piece of it, but also the El Paso and Lubbock areas on March 12. So as Jonas said, from DADS and the fee-for-service perspective, a very significant part of the individuals with disabilities regardless of age will be served under managed care, under the Star+Plus program.

MS. SCHWEICKART: And Jonas and Marc, just to give some perspective to those of us who maybe aren't as experts and as gifted in the field of health and human services, could you explain how this is a change from the previous way that things existed and how perhaps this would affect the council in terms of their recommendations on Medicaid waivers?

MR. GOLD: Well, the beauty of Star+Plus -which began as a small little pilot program in the Houston
area in 1998, and then there was this major expansion in
2007 and now this really big expansion in 2012 -- for the
individual it still should be kind of seamless. There's
two things that are beautiful about Star+Plus -- and this
will really get into the weeds of the conversation -- is

individuals who are at the Social Security income level of \$674 SSI, they get waivered services immediately, meaning that they can remain in the community for a longer period of time without going on what we call an interest list — we use that versus wait list in the State of Texas because we don't do a pre-eligibility issue.

So that's really significant because you have more people are getting the community and hopefully not losing their community resources faster. Individuals who are at 3 percent of SSI or medical assistance only, they still have to remain on an interest list. So I think the significant thing here is maybe some people they still stay in their house, but I think overall the mission of this council remains the same, it's still an issue of affordable, accessible and integrated housing for all individuals who are at this very, very low level of need who are really between 17 and 19 percent of average median income for whom housing remains and continues to be an issue.

And not only that issue, is that as people are spending down resources, an acute issue occurs in their life, and all of a sudden they need some attendant services, they're not quite on Medicaid, they may be at 30-40 percent of income, there's still taxes to be paid, there's still infrastructure, things that need to be

supported, as those resources spend down, then people come more and more in jeopardy of losing the family home or their residence, and so then what happens for those individuals.

So from my perspective, the mission remains the same, things really aren't that much different. For the most part it will be relatively seamless, people are still getting services. Under managed care you get also a service coordinator which has really been helpful because it sort of coordinates the acute and long-term services. But overall, I think the mission, the issues about housing continue to remain the same, certainly in this time of economic issues when families don't have perhaps as many resources available, children don't have as many resources to share to keep elderly parents in the community. That real danger of individuals becoming almost homeless in a sense unless they have some additional funding, I think that remains the same.

Jonas, what's your point?

MR. SCHWARTZ: I agree with everything that
Marc said, and I will say that with the expansion of
managed care, I think for the individual receiving those
services is going to be, I think, better for them in the
long run because the managed care organization that they
will choose then will assist them in coordinating those

services, and you haven't always had that kind of in the fee-for-service world. So I think there will be some real benefits for individuals.

MR. GOLD: Which means an increased need for housing stock because people live longer, people are going to need services longer. I know a lot of our focus is usually with individuals with physical disabilities, developmental disabilities, but I can't begin to tell you what a huge discussion this is. Individuals with developmental disabilities, even in the last 10-15 years -- and we have a draft report right now -- are living maybe 20-30 percent longer than even ten years ago, which means more and more individuals are staying there and as parents leave, their choices are because a lot of people want that residential component and I don't know if we have enough group homes in the State of Texas to fund all that sort of activity.

But those are the challenges, and I think part of the council's mission is not only to identify the current issues but where are we as a state going to be three, five, ten years down, and is that housing stock going to be available, and is it going to be, again, affordable, accessible and integrated so people can really live and remain in that community-based system because discussions that everyone has been hearing both on the

state and national level are very, very true: how do we sustain the system.

And again, if the desire, both on a national and state level, is to keep people in the community because that's what we all want, it's quality of life issues, too, it really actually is a cost-saver for the State of Texas and for the federal government, then where is the housing stock going to be?

MS. MARGESON: You know, from a service provider standpoint and speaking for the Dallas area with the expansion of Star+Plus, what it's proven to be is something that theoretically looks really good but in actuality there's a vast need for, I guess, some efficiency improvement. Because just the response in working with the different providers, there's a lot of lag time, there's a lot of not calling back, there's a lot of delay in processing.

And I'm willing to say right now, because we're still new to the system -- and I don't know, Doni, if you've experienced what we experience but I suspect you probably have -- it's very frustrating because we're in initial stages, I guess, we've only had it for a couple of years now. But heck, I've been trying to reach someone in administration for the major provides for the past week and can't even get a call back, so I'm thinking if

consumers are dealing with what I'm dealing with, they're just probably pulling their hair out.

MR. GOLD: Well, then, Paula, I certainly not only urge but we really request you do, we don't know unless we know, and if you're finding significant problems, then you need to call HHSC, the managed care division, and let people know what your experiences are, and that's the only way they can go back and address those problems. We want to make sure that those efficiencies and those systems are working as well as they possibly can, but that feedback has to get back to the right people so they can make that change.

MR. SCHWARTZ: Paula, call me directly and I'll make sure that your concerns get to the right person and that your issue is handled.

MS. MARGESON: Okay. As long as you're talking to me directly, Jonas, I was wondering when you mentioned no wrong door, are you in essence referring to what when we were trying to pass Mi Casa and being able to use the money for the person, without having to follow the person, but using that process up front? Is that what you're referencing there?

MR. SCHWARTZ: From what I've read, that's what it looks like, yes. I mean, they're looking for a system that has a single point of entry for individuals.

MR. GOLD: But if you're asking about diversion money, that's another issue. The idea is how do we get some basic services to individuals in the beginning, certainly, to keep them in the community, but the BIP, the Balancing Incentive Program, is really to help get that infrastructure and that flow so you really perhaps do talk to people early on and maybe get them on some state plan amendment programs before even sort of waiver services actually get done.

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And for the State of Texas it will be an extra 2 percent, and those extra 2 percent, those funds have to go back into services, not infrastructure. But as Jonas stated very clearly, everything is up in the air right now, everything is being explored, there's the pros and cons of all this stuff, and you always have to look for unintended consequences from implementing anything.

MS. MARGESON: Is the mechanism in place within the health care act to do that without having to pass separate legislation?

MR. GOLD: One would think that the legislature is very interested. There's this Legislative Oversight Committee and I can't imagine the State of Texas state agencies just going forward in a direction without certainly legislative direction that yes, this is part of what we're wanting to do. The Legislative Oversight

Committee, they haven't had their first meeting yet, have they?

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MR. SCHWARTZ: They haven't had their first meeting, and to my knowledge, at least as of last week, the Legislative Oversight Committee had not been appointed, but Senate Bill 7 that passed this past session directed the state to look at an 1115 waiver, which we're doing, and establishes a Legislative Oversight Committee, and we're also supposed to look at how long-term services and supports will be impacted by the Affordable Care Act and we'll make reports on a regular basis to that Legislative Oversight Committee.

MR. GOLD: And don't get confused between the different 1115s. Just FYI, an 1115 -- and we're not going to have a Medicaid 101 conversation here because that would drive all of us insane -- when we usually talk about waiver programs, those are the 1915(c) and those are the standard. An 1115, what it does, in a nutshell, allows you to throw out all the rules and regulations, create your own system, obviously CMS has to buy off on it but create your own system.

And so that's kind of the beauty of what Jonas was talking about, this current thing, 2005 we carved out the hospital system because of a thing called upper payment limit, and again, if I start talking about that,

you would take an icepick and go up your nose and remove your frontal lobes.

(General laughter.)

MR. GOLD: But what this 1115 then does is allow us to bypass those sort of regulations and it really allows you to create your own system, again, with CMS approval. So there's UPO-1115 and think of it that way, and then there's these other 1115s in terms of perhaps, who knows, redoing the entire system, looking at different components of ACA and see how they all sort of fit in.

The bottom line is a lot of things are in flux right now, but no doubt there's going to be a lot of changes in the next several years because of how do we sustain the system, how do we deal with demographic growth, how do we deal with the baby boomer issue, how do we deal with the fact that we are in a time of restricted resources, how do you develop a system that will provide those basic health and welfare issue protections, but knowing that this is just growing, whatever the sort of service need is out there. So that's all on the table.

MS. VAN RYSWYK: With folks with intellectual and developmental disabilities, if the life expectancy is increasing, a lot of folks are experiencing accelerated aging, and so one of the issues is that we've got different waivers that tend to specialize with different

population groups and you've got the Star+Plus or CBA waiver that kind of focuses on folks with physical disabilities and you've got the HCS and the CLASP that kind of focus on folks with cognitive impairment who may need habilitation services.

And so I'm excited by CMS allowing folks to kind of propose their own waivers or hybrids because there are more and more people who have needs that kind of go beyond an individual waiver, and our system, as it exists now, is somewhat segmented and that really works against folks who may have a combination of physical and mental disabilities.

MR. GOLD: And on an immediate level what this council expects part of the mission is, even some simple things, although I know it's not simple and it's not always inexpensive, is how do you retrofit homes, how do you deal with home modifications, how do you allow those things that are already in existence, you know, we can't build everything from bottom up, then how do we do some retrofitting here, if that's possible.

And home modifications are going to be huge in terms of allowing individuals to remain in their home, age in place, and be able to sustain that. Every day you hear about a person falling, and falls are like the number one issue where people end up in an institutionalized setting.

We just heard about Senator McGovern, he fell and he's in the hospital sort of thing. It's just so significant. So how do we get the homes that make sense with the grab bars and the lower counters and the whole nine yards, and I think, again, one of the things for this council to consider. And I know part of the mission is how we collapse monies and look at different monies and different other sort of funding structures, but the home modification piece is huge.

MS. VAN RYSWYK: Although it would be fairly easy to get to that issue with a bottom-up approach if we could just get builders to adopt universal design. It doesn't cost that much more to build an accessible home, but to retrofit, then it gets much more expensive.

MR. GOLD: It is, but for some people who are currently in their home, they don't want to give that up, and the moving and all the chaos that that creates. It's all going to be part of a big plan, and absolutely, universal design and building homes that make sense for the future is part of that conversation.

MR. SCHWARTZ: So I think to just wrap this up a little bit, there's only one 1115 waiver that's been proposed now, and we're looking at making some changes to long-term services and supports, but nothing has been decided, no decisions have been made, and we have not made

any proposals to CMS yet. And we will be required to seek public input and to have an open process when the state determines that we're going to move in this direction.

MS. SCHWEICKART: Great. Thank you.

(Discussion about sound system noise.)

MR. IRVINE: Can you give us a couple of quick updates, one on the CMS Real Choice Grant, and also on the online discussion forum?

MS. SCHWEICKART: Yes. So moving on to the CMS Real Choice Systems Change Grant, you all have three handouts in your packet regarding the grant. The first one is just a very quick overview of the grant, the next one is the grant oversight, and the third is the changes to the Section 811 program, given the Frank Melville Act, which we did discuss at our last meeting.

So I don't know how much everyone knows. I know there are several members of this council that are also working on this CMS grant in various capacities, but I'll give just a very quick overview of the grant and then explain the role of the 811 Team and the role that the council can play.

So DADS which was the designated Medicaid agency for the state, along with TDHCA as the state housing finance agency, we applied to CMS and were awarded about \$330,000 for the Real Choice Systems Change Grant

which we propose doing three things with that funding based on the parameters of the grant. The first one was to take steps to apply for future HUD Section 811 funding, a new funding source, project-based rental assistance for people with disabilities that can state agencies are eligible for.

The second is to create and implement a housing and services partnership academy which is bringing in local groups from across the state to Austin for a daylong academy that can provide them information about funding to apply to the state for, housing funding as well as services funding, and can educate them as to the different options for community-based living for people with disabilities and how they can promote that in their communities.

And then the third thing is building and maintaining a housing and services for people with disabilities online clearinghouse, and so that is a portion that currently we're working with Two on One to find out if we can house this clearinghouse on their website, and so it would be specifically community-based housing and community-based services for people with disabilities, locating that in a clearinghouse format.

So that's a very quick overview of what the grant proposes to do.

To talk about specifically the way that we're going forward in implementation, we created what's called the 811 Team which has representatives from TDHCA, DADS, DARS, DSHS, DFPS, HHSC to get together with representatives from three interagency organizations, the PIAC, Promoting Independence Advisory Committee, the DAW which is the Disability Advisory Workgroup that TDHCA has, and this council, so we have representatives from those three organizations, and then we also have Medicaid consumers that sit on this 811 Team. So jointly, the 811 Team meets monthly to work through how to successfully implement this grant and the three activities that I mentioned.

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And if anyone wants to add anything that's on that 811 Team, Jean is the representative for the Disability Advisory Workgroup, Doni is the representative for the PIAC, and Mike is the representative for the council. So we have good representation. We also have Jonas and Mark as the state agency reps for their respective state agencies. So we have a lot of people working on this grant that are also on the council.

So basically, the 811 Team will provide that guidance as we go forward and its next meeting is actually this Thursday, I believe. The 811 Team has met once, this is going to be their second meeting. But we wanted to

provide the council an update on how things are going because we had mentioned in our grant proposal that this council was the basis for one of the ideas that we proposed which was the online clearinghouse, and that this council can provide feedback in the form of their representative to the 811 Team, as well as just when I do these updates for you guys to provide any feedback on the grant activities, any opinions that you have, or you can give those opinions to your representative on the 811 Team which is Mike.

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I know that was pretty fast. Are there any thoughts? Just wanted to let you guys know where we are right now.

MR. GOLD: Could you maybe express for people when we think the NOFA is going to come out for the 811 itself?

(General talking and laughter.)

MS. SCHWEICKART: So Technical Assistance
Collaborative, TAC, did a webinar recently right before
Thanksgiving about the changes to the Section 11 Program.
Their understanding was that the NOFA should be coming out
any day now, and that was similar to the information that
we received from HUD is that the NOFA should be coming out
any day now, and that that NOFA will provide details as to
this agreement that the state's Medicaid agency, which has

been designated to be DADS, and TDHCA, what kind of agreement those two agencies need to have in place when applying for the new Section 811 funding because we have to work together to show that we are going to be providing affordable housing that has connections to services and supports. So that NOFA will hopefully give us guidance on how to do that, on how to make that agreement between DADS and TDHCA happen.

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MR. GOODWIN: They may have trouble getting that out, in my opinion, because it may not be the first one but this NOFA is going to come out about how to get funding from a program for which no rules have yet been written because the rulemaking process has not occurred yet. And so the NOFA will have to be modified and surveyed and whatever you want to call it around whatever final rules are written on it. So you're asking about how you put out a NOFA without rules.

MS. SCHWEICKART: Right. And that was a question that we had. There was a call for those who received this CMS grant funding early on, and Ben Metcalfe from HUD was on that call, and he agreed with you, he said that this first NOFA for this first round of new 811 funding is probably going to be very different from the NOFAs that come out moving forward because there are not established final rules -- we haven't even seen proposed

rules for this new 811. So I agree with you. We will have to, I guess, as we go along try to create the best program that we can create here in the State of Texas and be successful moving forward. But you're right, we don't have rules to go off of.

MR. SCHWARTZ: Did they happen to mention in the call when they thought proposed rules might be out for comment?

MS. SCHWEICKART: Yes. They stated that the proposed rule would come out early 2012 but that it wouldn't be until the Spring of 2012 that that rule would be finalized.

 $$\operatorname{MR.}$ GOODWIN: They have a 60-day comment period and then 30 days after that.

MR. GOLD: If it operates at all like CMS, we get a notice of public rulemaking, it could be three years later we get the final rule.

MR. SCHWARTZ: That's true.

MR. GOLD: If three years.

MR. GOODWIN: But the potential for the grant, in my opinion, what we've been doing for years now could come to some form of fiscal culmination because this thing, supposedly, in 2012 is going to produce something. It's going to produce vouchers tied to a apartments specifically for persons with disabilities. It is my

understanding that there will be no Section 811 development buildings in 2012, that there's no grant for sticks and bricks. All the money is going to go into vouchers or be administered by the housing finance agencies.

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MS. SCHWEICKART: And what we focused on is that portion of the funding which is project-based rental assistance.

MR. GOODWIN: Right. It's all going to be project-based rental assistance this year.

MR. GOLD: And project-based meaning the bricks and sticks?

MR. GOODWIN: Well, it will be rental assistance only, and what the goal is is to get, for lack of a better word, a conventional developer who will take a portion of his units and set aside those units for persons with disabilities which would then be supported by a project rental assistance contract through the state housing agency. And who knows what that means, but I've approached a couple of people about: Hey, you build housing, you do tax credits, you do bonds, you do this, what about this? And the answer is: Is it going to have HUD ties? And don't know. I don't know if having a project-based rental assistance through TDHCA is going to bring in all of the other stuff.

MR. GOLD: So how do you feel about all this?

Do you think a voucher program is better than the bricks and sticks? Is the HUD ties, just people are concerned because of their regulation?

MR. GOLD: The building grant that gives you physical apartment buildings, the ones I was involved with, we were doing 22 and 24 units which were sustainable in and of themselves. The latest ones were down to 15-16 units which really makes it difficult to provide what I will call the management and physical operation of the facility. It doesn't affect the ability of services available, but to have an onsite management, onsite maintenance and really take care of this building becomes difficult in a one-off. And you've got a huge NIMBY issue that goes away about six months after a project is built because it turns out to be the nicest thing in the neighborhood.

But these would be integrated in, for example, 100-unit properties. You would have 15 to 20, up to 25 percent, but I'm saying 15 to 20. From a developer's standpoint it sort of makes sense if I don't have these overbearing compliance rules because it gives me anywhere from 15 to 25 percent guaranteed occupancy, and that's a no-brainer. And the income, that's a no-brainer.

MS. SCHWEICKART: And as stated on the handout

that's about the changes in the Section 811 Program, the stated reasoning behind allowing this project-based rental assistance for state housing agencies to be eligible for these funds is to be able to leverage other capital financing sources that the state housing agency has available at its disposal with the Section 811 as the rental assistance component, so it's being able to tie a rental assistance component to the capital financing.

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MS. MARGESON: Can it be applied to existing projects, or will they need to be new projects?

MS. SCHWEICKART: That is another point of clarification by HUD that we would hope to have with the NOFA and rules, so at this point, we do not know.

Any other questions about the grant? (No response.)

MS. SCHWEICKART: Okay, so moving on to the online discussion forum feedback, we're at the big one.

So the last handout in your packet is the feedback we received, so just to give you guys a refresher, to prepare for our 2012-2013 biennial planning process, the council wanted to solicit this feedback about ongoing barriers and challenges to the creation of service-enriched housing in the State of Texas, people with disabilities and people who are elderly. So we opened this forum for one month from Friday, October 21 to

Friday, November 18, and we publicized it through TDHCA's email list, the council's email list, we also had some participating council members such as TSAHC provided it on their email list, as well as emailing specific stakeholders that the council felt were relevant to provide feedback, we also did an email blast to those relevant stakeholders. So we tried to get out as many ways as possible. It was posted on the council's web page as well.

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And so then, given the council's generated postings, we had people respond to the questions that we posed, and I split the responses into five broad categories just based on the responses. So barriers to consumers was the first, financial barriers is the second, administrative and regulatory barriers is the third, coordination barriers is the fourth, and then HHSCC's future efforts was the last.

And then on the very last page of the document, if you wall want to turn to that last page in that document, I summarized -- just in case you guys don't want to read verbatim all of the comments, I summarized those comments on the last page under potential subcommittees that those comments could be worked on. So basically, I just did a very, very simple breakdown of the main housing issues and the main service issues.

And so under the main housing issues, the feedback around housing issues centered around affordability, and I think that that affordability, a lot of times people think of the affordability to the consumer, which is definitely one field that was touched upon in the feedback, but we have people who are on SSI or SSDI which is people below 30 percent of area median income, many times very much below 30 percent, and how do we provide housing units that are affordable to that population, how do we provide just more affordable housing in general, how do we up the housing stock in Texas.

But then there's also the affordability and feasibility for the developer, so that was also something that was touched upon in feedback was a developer cannot create a financially feasible development that deeply subsidizes rents to the level of those who are at the SSI or SSDI level without some type of operating subsidy. And that is the main case that we saw at the last council meeting when we presented the financial feasibility case studies report to you all. That was also a comment made by those developers is the need for some type of layered financing that includes the financing subsidy in order to afford those deeply subsidized rents. So that came up in the feedback.

Another thing that came from the feedback is

people are very interested in this new Section 811 funding that we just talked about, people are going to want to see where the state goes with that funding, and so I think it does behoove us to, as Doni said, showing that the council is involved in that new innovative process and new project.

And then on the services side under the service issues, the things that were touched on in the feedback were providing a greater array of housing options for specifically persons with mental illness and persons with intellectual or developmental disabilities were mentioned. So having person-centered planning for those services that are provided in that housing setting was a key issue that was brought up.

Also, when discussing persons with mental illness, there was a lot talked about in terms of Medicaid waiver services and persons with mental illness not being able to get those services, and so providing more comprehensive service funding. And then also, just basically what kind of community-based work should be done, so a lot of people talked about prevention and early intervention services as being key community services that were needed. People also talked about providing greater education to property managers, to the public about mental illness to combat discrimination and also to provide that

education to legislators so that they can understand how to provide legislation that accurately assists persons with mental illness.

So that's the feedback that we received, and I know that at the last council meeting it was asked that I provide some type of recommendation as to the subcommittees that could be created based on that feedback and the feedback we heard today so that when we start this biennial planning process, we'll have major issues that each committee can talk about.

So as I'm throwing this out, people can disagree or agree, but we could try to tackle it as having the housing experts, having people who are in the housing field, like Paige, like Mike, like Jean, tackle some of the housing issues that have been brought forward, and having people who are the service experts, like Jonas and Marc and others, be on a service committee and tackle those issues. So that would be different than the way that we did things last biennial plan, and so I don't know how people feel like about that, and I'm open to suggestions.

MR. GOLD: Sounds great. You did a great job in summarizing; truly, you did a tremendous job.

MS. SCHWEICKART: Thank you.

MS. McGILLOWAY: Ashley, can I ask a question?

ON THE RECORD REPORTING (512) 450-0342

MS. SCHWEICKART: Yes.

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MS. McGILLOWAY: It says here that we got 31 responses, so then I'm assuming people just chose what question to respond to if they felt like they had something to say.

MS. SCHWEICKART: Right.

MS. McGILLOWAY: Did you feel that we got responses from an array of different individuals and organizations in this?

MS. SCHWEICKART: No. I think that, unfortunately, even though we were trying to do as much outreach as we possibly could, I think that there were several individuals who responded to many questions so that we did have the same respondents over multiple issues that were posed. And I will say that also when you think about the populations that we're trying to help with this council, there was a greater focus on persons with mental illness and persons with intellectual and developmental disabilities more so than the other targeted populations.

MS. McGILLOWAY: That's what I got from it as well, so it's good to know the source of where this information is coming from so that we know that these may just be a select group of people that are concerned about these issues, although many of these, of course, have been a repeated theme over and over since I've been working in

affordable housing.

Thank you.

MS. SCHWEICKART: Yes.

And this is also a time that we can talk about if we want to provide responses to those individuals that provided feedback in the forum.

MR. GOLD: Well, again, I think you take thematic ways of doing that. I mean, I would never suggest question by question, it would drive you crazy, and I'm not sure what utility, but some thematic things, perhaps, so people know at least we're listening.

MR. HANOPHY: Or even keeping people in the loop, you know, here's the next step. The next step is to take this group and this group and they're going to tackle these issues, we expect those issues to be addressed by, and then another followup, here's what the group did.

MS. SCHWEICKART: Right. So the next step is to have the subcommittees hash these out and then their ultimate recommendations will be put into the next biennial plan.

MR. IRVINE: This is something I've wrestled with for years and years and years, and that's thematically how we're approaching this. We talk about addressing needs of specific communities but really the objective is to address the needs of the one community but

finding the most effective ways, holistically, to make limited resources available to some people who live in that one community so that they can realize their fullest potential. And I am always disturbed by the fact that you get feedback from people who have different abilities and different challenges and different needs and that while those voices are important and they're powerful and everything, they kind of get lost in the rest of the community.

It would really seem to me that the incredible focus that's going on right now on fair housing is an opportunistic moment for us to take this dialogue out of this room and into a larger community, and I would really like to see us use fair housing as an issue where we can present to cities, counties, larger areas, not just little sectors within those types of communities but to the larger community what the state is trying to accomplish here and how important it is and how beneficial it is.

The benefits of integrated housing are not just benefits to persons who might be excluded from it, they're benefits to the people who might otherwise have never experienced the richness of a diverse society. And I really think that we need to give Texas communities a primer on what fair housing means on a really practical level. We need to tell people you can do this, you can't

do that. We need to be very detailed, very understandable.

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This whole thing, this whole issue of how we provide housing and services to all members of our communities is just so opaque because it's so detailed, and people just recoil, they say, This is so complex, I just am not going to give the effort to understand it.

And I really would like to see us have a way that we can kind of cut through that clutter and produce something that tells the city: Yes, here's what you can do, and here's what the law says you should be doing, and here are all the neat reasons why you should be doing it, and here we're also helping bring together and marshal resources and put together tools to help finance that, to help arrange for it.

How's that for a big diatribe?

MR. GOLD: Excellent.

(General laughter.)

MS. SCHWEICKART: And maybe to build off of that comment, perhaps the way to put your emphasis into the practices of the council moving forward in writing this new biennial plan is perhaps working with TDHCA's group.

MR. IRVINE: I think this needs to be a front and center issue in the updating of the analysis of

ON THE RECORD REPORTING (512) 450-0342

impediments of fair housing choice. And I would really like to see a subcommittee of this group work specifically with that activity and that effort.

MS. LANGENDORF: Because realistically, we could do all kinds of things on getting a new 811 and working with a developer that says we're going to develop 200 units and be very public -- somebody help me out here with the math -- it would be 50 of them could serve people with disabilities and we're moving right along and we've got a great deal, and then it gets killed down at the city level because the neighbors don't want those people in their neighborhood -- which happens continuously, as we all know.

So I think it's a real good point, I think it's something we need to be running in tandem, for sure, because we all know there's a lot of NIMBYism and we somehow have to address that.

But I also think, be it by committee or however we do it, there are some things that I think we could improve opportunities. I read all these barriers again, and I was like: How many times are we going to have to hear? We know the big issue are those that are 30 percent below, and nobody is developing that housing. 811s, yes, other than that, nobody is developing.

How do we really promote that? What kind of

things can we do? One of the things I really want to do or see happen is the state has funding, under the HOME Program we have this overriding up to 5 percent can be used for people with disabilities when the need is much greater than that, we need to somehow work to get that 5 percent removed so truly where somebody wants to live there's going to be housing no matter where that person wants to live, or a voucher to go along with them no matter where they want to live, and we're not dealing with this 5 percent situation that we currently have.

The other is when I keep reading this and we all know this, and then I know if I want to go in and apply to develop 30 percent units for people with disabilities, TDHCA is going to require me to spend money up front in doing a market study to tell us, yet again, that yes, there's a need for 30 percent units. I mean, maybe there's an opportunity to waive some of these requirements when, after 500 million times we hear we know there's a need.

I can tell you we're doing the tenant-based rental program, or trying to, anyway, with HOME funds and we put out applications and we have 80 people within two months, 80 families, 80 individuals with disabilities who need housing -- I mean, are living in cars. It's really brutal out there and it's getting even worse.

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So I just want to be on a committee that somehow we come out with concrete recommendations -- pardon the pun -- some way that we really change something somewhere and say, Okay, there's a barrier. There are some things here, page 3 or 4 or 5, the guy talking about he had the TBRA program and it's not a partnership. It needs to be a partnership with the funding source to really serve people. It's more discouraging than encouraging when you're trying to get somebody services.

What can we do as members to really say, Okay, we've changed that or we've made this recommendation. So put me on any committee where we can make recommendations and see something change.

MR. HANOPHY: Not to throw cold water on any of that discussion, the challenge I have or the question I have in my mind is scope. This council exists for a specific reason and I realize, through however many degrees of separation, we can attribute any number of topics to that, but as I read, the purpose was to increase state efforts to offer service-enriched housing through increased coordination of housing and health services. I think anything we have to do has to be within that context or we run the risk of diluting what we're doing to the point where we're just another face in the crowd.

I think a lot of nonprofits over the years that

were created around a specific disability population or cause, and because of need or impact or whatever, now say we serve everybody or we do this. I think anything we take on should be in the context of this.

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MS. MARGESON: Oh, Jim, what the heck, the legislature has diluted its now concept.

MR. GOLD: But he makes a very good point, we have a jurisdiction.

MR. HANOPHY: If we want to have impact. I mean, I thought the testimony we've had this morning was about what you might be leaving out or how to think about service-enriched housing in areas to expand upon. And it clearly touches into the fair housing realm, but let's keep it within that context of what we're supposed to be doing.

MS. LeoGRANDE: But isn't it important to consider that there needs to be some sort of awareness about what you're trying to accomplish? So maybe in terms of fair housing, in terms of your creating awareness across the state of what you're doing, an element of that is a brief education on fair housing. Because I think really most cities have fair housing or some similar phrasing in their strategic plans, so in a lot of cases, an education on fair housing per se has already taken place, but the update to the fair housing laws or the 811

laws or some of the other regulations that are coming down from Austin, that is very, very timely and does feed into some of these plans that your committee has in place. So I think there is an opportunity to fill both of those objectives under your charter in the form of an awareness briefing.

MR. HANOPHY: Correct. What I'm saying is that although it could be tempting to sort of take on fair housing as a topic in and of itself, I think we have more credibility of we say within the context of service-enriched housing which means this, there's a key issue here that's a barrier to service-enriched housing, and that are these fair housing issues. I just think framing it within the context of what our mission is gives us more credibility, and by that, raises the issue of fair housing.

MS. SCHWEICKART: So what I'm hearing, we definitely are talking about having a subcommittee that maybe focuses on the issue of service-enriched housing, the issue of fair housing as it relates to service-enriched housing, or however you want to say that.

MR. IRVINE: I guess the way I would phrase it -- and I absolutely agree, you need to focus on your statutory charge -- is you have a subcommittee that's dealing with service-enriched housing but it's got to be

done in a way that's very mindful that this isn't just an unfettered, whatever you want approach, this is something that must comply with fair housing.

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MR. HANOPHY: And certain issues, as were raised this morning, are getting in the way of this, and they clearly -- well, not clearly, but could potentially be violations of fair housing.

MR. HANOPHY: And that is a key factor in implementing service-enriched housing.

MS. SCHWEICKART: So that seems like one definite group that could be meeting and discussing issues going forward. Are there any other thoughts as to the other pressing issues as related to service-enriched housing that were talked about in this feedback that we want to move forward with another subcommittee to tackle to address?

MR. HANOPHY: I liked your original idea, and I think what we just agreed to fit within that concept of taking service providers to talk about the service-related issues, and people with the housing expertise to talk about those housing comments. I know a lot about services and person-directed planning and all that good stuff, but housing is not my strength, but other folks really do.

MS. SCHWEICKART: Okay.

MS. LeoGRANDE: And I think it's very important

ON THE RECORD REPORTING (512) 450-0342

to get the families involved in this process.

MR. IRVINE: Yes.

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MS. LeoGRANDE: Because they are the voters and they are the ones with the responsibility for their children, so we want to make sure that we get a broad representation of their needs as well.

MS. SCHWEICKART: Definitely.

MR. IRVINE: And I think that by getting broad involvement of families, you also sort of automatically will address communities that say: Oh, we don't want those people. Well, those people are already in your community. I have a young adult with disabilities living with me in a very nice neighborhood that is known as sort of NIMBYist Central in Austin, so I'm sorry, he's already there.

(General laughter.)

MS. SCHWEICKART: And so one suggestion that

Jonas actually brought up with me when we were at the 811

Team meeting was the possibility of kind of doing a little

bit of the opposite of what we did the last time we went

through this process. Because the last time we went out

and we visited four different cities around the state to

gather input before we created any documents for the plan,

and so we discussed maybe doing the drafting of the

documents for the plan, so the subcommittees would meet,

1	discuss the issues, make recommendations, and then after
2	that language is on paper, going out for public hearings
3	after that. I see people shaking their heads like it's a
4	good idea.
5	MR. GOLD: I think it's a great idea.
6	MS. GRANBERRY: Timeline-wise, wouldn't that
7	put public hearings in the summer?
8	MS. SCHWEICKART: It would.
9	MS. GRANBERRY: And how successful are those?
LO	MS. SCHWEICKART: That's a good question. I've
11	only done a couple of public hearings in the summertime
L2	and they were on disaster recovery so everyone was there.
L3	Any thoughts on timing?
L4	MS. McGILLOWAY: Maybe if we just stress I
L5	mean, I think that's a perfect time for people to provide
L6	comment as we will be entering a session. Right? Am I
L7	off?
L8	MS. GRANBERRY: Right. But all of this has to
L9	be finished before session. Right? I mean, it has to be
20	finished and turned in by August 1. So you'd be looking
21	at May, early June for public hearings?
22	MR. GOLD: You know what, people are always
23	taking vacations.
24	MR. HANOPHY: You can't plan around it.

ON THE RECORD REPORTING (512) 450-0342

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MR. GOLD: You just can't. Things happen in

the summer, people do work in the summer, people are home in the summer, some people are off that week, some people aren't. That's just the way it works.

MS. McGILLOWAY: But my point is, and I understand that, but if we put it in the guise that a session is coming and the more support we have behind our recommendations, the more likely that someone is going to be willing to take up the charge. I mean, it's sounding like what Jean is proposing, most of what we're going to think about is stuff that needs to be legislatively mandated to we state agencies, and we need to kind of create a buzz and an awareness and get that public comment before we go and we try to take someone to take up our charge.

I mean, I know it's going to be impossible and maybe it's going to be a failure, but we can't not do it or try it. But I think it's a great way to approach it. It's more proactive than reactive, in my opinion.

MS. SCHWEICKART: Okay. So given that we're looking at a timeline of trying to have some draft language to give to the general public by mid May, I think we definitely need to, as soon as we can, get these subcommittees, get the people who are on them on them. And last time the way that we did things to kind of lessen the burden of people who are out of Austin having to

travel, we did conference calls, I think those worked fairly well as long as we can set up a time frame for the calls that work for everyone.

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So I think what I'm going to do is I'm just going to send you all an email that has proposed subcommittee structure and which one you're on and give you some options for dates and times for upcoming conference calls and see how people feel. Does that work?

MR. GOLD: Can we get that as soon as possible, though, to secure dates and times?

MS. SCHWEICKART: Yes. I will post-haste.

MR. GOLD: It's crazy time already, and really, LAR preparation begins next month.

MS. SCHWEICKART: Are there any other comments on the biennial planning framework moving forward?

MR. IRVINE: I have one. I've been to an awful lot of public hearings over my life and they're usually in a nice room like this and it's a small group of people who just happen to be interested in the idea, and I think that's testimonial to the people who show up but it's not a very effective way to run public hearings. I would like to explore finding large diverse groups that are already meeting and seeing if they would be willing to partner with us. For example, hooking up with a large PTA meeting or a Little League meeting or something like that that's

going to get broad involvement from larger cross-sections of communities.

MS. LeoGRANDE: Well, I would be glad to volunteer the community up here.

MR. IRVINE: Where's the community up there?

MS. LeoGRANDE: This is in the North Texas, the

Community for Permanent Supported Housing. We have an

extensive active community and a very large email list,

and we are the organization that has the 700 people on our

survey, and we would love to host a forum for you to

present your plan, our plan.

MR. IRVINE: That would be great.

MS. GRANBERRY: I would think too, or I would like to see, I know we went to major cities last time but if we could move that around a little bit and not necessarily just repeat the cities we went to. We didn't go further south last time. Corpus, Rio Grande Valley, that area would be happy to host that as well.

And then I agree, public hearings can be very difficult. I know Texas Interagency Council is hosting some in conjunction with the Homeless Coalition which at least brings in some more people.

MS. SCHWEICKART: That's right. And TICH is coordinated through TDHCA and they have been doing a lot of great things and trying to get public hearings in

1 places that people are already meeting, so I think that's 2 a good suggestion. 3 MS. LeoGRANDE: If we could start getting those 4 scheduled just so that we can reserve locations, that would also be very helpful and that would kind of commit 5 us to a date for this draft. 6 7 MS. SCHWEICKART: Sure, yes. I can look into dates for meetings in May. 8 9 MR. IRVINE: Anything else? 10 MR. HANOPHY: What we should probably do, too, 11 is we should probably look and see what we're aware of 12 within the context of our agencies or responsibilities that might be going on in April or May, if there's an 13 autism conference or something coming up that we're aware 14 15 of that perhaps we could tap into the group there either by having an opportunity for a focus group if they'd let 16 us carve out some time or at least have a chance to give 17 out a survey or something. 18 19 MS. SCHWEICKART: Okay. 20 MR. GOLD: The third Thursday is PIAC. 21 MS. SCHWEICKART: The PIAC meeting is the third 22 Thursday of May. 23 MR. GOLD: Of April. 24 MS. SCHWEICKART: Of April.

ON THE RECORD REPORTING (512) 450-0342

MR. GOODWIN: Would a TAAHP seminar be a good

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79 1 community? MS. SCHWEICKART: Did you say TAAHP? 2 MR. GOODWIN: Texas Association of Affordable 3 Housing Providers. 4 5 MS. SCHWEICKART: Do they have something in that time frame? 6 MR. GOODWIN: I don't know. As a fair housing 7 presenter, what you have, in theory, is all the tax credit 8 9 developers. 10 MS. LANGENDORF: They do their annual conference in July. 11 12 MS. SCHWEICKART: Well, we'll think about that window of time because we definitely want to make sure 13 that not only the council members have gotten to see the 14 drafts and the public have gotten to see the drafts that 15 we incorporate those kinds of reports too. 16 That's a great idea, and I'll send out an email 17 to remind everyone to look at any of the stakeholder 18 19 groups that you work with or groups that you attend 20 yourself or someone from your agency or organization attends, and just remind you to look on your calendar and 2.1

Is there anything else?

That's definitely a good idea.

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MR. IRVINE: We're done.

ON THE RECORD REPORTING (512) 450-0342

see if there's anything that we can potentially partner

1	MS. SCHWEICKART: Let me just make sure that
2	everyone knows that our next meeting is Monday, March 5,
3	so everyone can get that on their calendars. Monday,
4	March 5. Typically we try to do them at 10:00 a.m. If
5	you guys have any spaces you'd like to have met I know
6	that Paige has volunteered TSAHC before we can
7	definitely use that.
8	MR. IRVINE: I really like the TSAHC facility.
9	MS. SCHWEICKART: All right; we're coming to
10	you.
11	MS. McGILLOWAY: That's great. Come to East
12	Austin.
13	MS. SCHWEICKART: Thank you.
14	MR. IRVINE: Thank you. We're adjourned.
15	(Whereupon, at 12:05 p.m., the meeting was
16	concluded.)

CERTIFICATE

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MEETING OF: Housing & Health Services Coordination

Council

5 LOCATION: Austin, Texas

DATE: December 5, 2011

I do hereby certify that the foregoing pages, numbers 1 through 81, inclusive, are the true, accurate, and complete transcript prepared from the verbal recording made by electronic recording by Nancy H. King before the Housing and Health Services Coordination Council.

(Transcriber) 12/11/2011 (Date)

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