

TEXAS DEPARTMENT OF HOUSING AND COMMUNITY AFFAIRS

HOUSING AND HEALTH SERVICES
COORDINATION COUNCIL MEETING

Room 4105
Brown Heatly Building
4900 N. Lamar Boulevard
Austin, Texas

April 16, 2014
10:11 a.m.

COUNCIL MEMBERS PRESENT:

TIMOTHY IRVINE, Chair
PAULA MARGESON, Vice Chair
STEVE ASHMAN
MARTHA BAGLEY
SUZANNE BARNARD
MEGAN CODY
KENNETH DARDEN
MIKE GOODWIN
DONI GREEN
AMY GRANBERRY
JAMES HILL (via telephone)

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P R O C E E D I N G S

MR. IRVINE: I'm Tim Irvine. The time is 10:11, and I'm calling to order the April 16 of the Housing and Health Services Coordination Council.

A couple of preliminary items. One, anybody here is welcome to participate fully. All that we ask is that you come up and speak where you can be heard at a microphone if you're coming from the outside part of the room, and that you identify yourself so that our court reporter can appropriately record who you are and on whose behalf you are speaking.

So the first order of business is to seek approval of the January 8 minutes. Do I hear a motion?

MS. Green: Move approval.

MR. IRVINE: Doni.

MR. GOODWIN: Second.

MR. IRVINE: Mike seconds. Any discussion?

(No response.)

MR. IRVINE: Hearing none, all in favor say aye.

(A chorus of ayes.)

MR. IRVINE: Any opposed?

(No response.)

MR. IRVINE: The minutes are adopted as presented.

1 I'll turn it over to Terri for discussion of
2 developing the biennial plan.

3 MS. RICHARD: Thank you, Tim.

4 Thank you all. You should have received the
5 rough draft of the biennial plan that was developed after
6 we had our final work group call, and just as a reminder,
7 we divided into the three work groups. The council
8 members wanted to have recommendations that were based on
9 our technical assistance collaborative comprehensive
10 analysis report, so we chose the three themes, or the
11 three recommendations which were additional resources and
12 incentives, for developing service-enriched housing,
13 developing in rural areas, and creating incentives.

14 So we opened the work group calls and had a
15 disparate groups of people who participated on those
16 calls, so we had some additional input outside of the
17 council. And then what I did was after the third and
18 final call we had a list of recommendations, I took those
19 and used the statute, the council duties statute as a
20 guide and came up with this rough draft.

21 And my goal was for this one to try to be
22 cogent and to make something that was short, sweet and to
23 the point, and so I really kind of went back and focused
24 on the statute and the definition. That came up on one
25 of the work group calls -- actually several of them.

1 People don't really know what service-enriched housing
2 is, so I really tried to focus on that, so hence the
3 cover, you'll see the cover, great big Service-Enriched
4 Housing and sort of a truncated definition so that people
5 could focus on that.

6 And what I thought today, some of you may not
7 have had a chance to look at it, my thought was we could
8 just go through it section by section, unless somebody
9 has other ideas, comments, thoughts before we even get
10 started, or another process for walking through it or
11 not.

12 Do you want to just start with the cover, any
13 thoughts, comments on the cover, or even the whole idea
14 of kind of keeping it short, sweet and to the point? Is
15 everyone agreeable to that?

16 So the introduction was just a short
17 introduction about the council, who you are. I included
18 hyperlinks in there so that if somebody is reading it
19 online and you want to go look at the specifics, who the
20 17 members are, you can leap over to the website. And
21 then just told the readers here's what you're going to
22 see in the report and just laid it out.

23 Any other ideas on the introduction or
24 anything else that I need to include, or is everyone okay
25 with that? Okay.

1 And then part of that was like in any state
2 document when you talk about state programs, there's lots
3 and lots of acronyms, and so we had a recommendation, a
4 couple of recommendations to put the acronyms at the
5 beginning of the report. And so there's advantages and
6 disadvantages to that, but what I did was I put the list
7 of acronyms in the report. We already found a couple, I
8 had a duplicate for Public Housing Authority, and I've
9 already fixed that.

10 We do have one that it's the same acronym
11 that's used for two different meanings, Texas
12 Administrative Code and the Technical Assistance
13 Collaborative, so I tried not to use that acronym
14 throughout the report. What I did was after that I
15 spelled out the acronym the first time and then from then
16 on just used the acronym so it wouldn't be so distracting
17 to have to spell it out.

18 MR. IRVINE: Just a suggestion about the
19 acronym table. As a user of services, I find it's really
20 hard to navigate acronym soup, and I think it would be
21 really cool if we could add someday, not necessarily as
22 part of this report, but just as an informational tool, a
23 third column that briefly describes what these things do
24 and just make it available to the general public to help
25 them navigate services.

1 MS. GREEN: It might also be helpful to insert
2 Star+Plus which is the biggest Medicaid waiver. There is
3 a reference to Community Based Alternatives, but that
4 will go away as of September of this year.

5 MS. RICHARD: That's right. Thank you. Good
6 catch.

7 Other thoughts on Section 1?

8 MS. BAGLEY: Terri, I read this this morning
9 and I really didn't have any substantive comments, but I
10 had a couple of little things that I found, and rather
11 than spend time on that, I thought I'd just send that to
12 you.

13 MS. RICHARD: Perfect. And I was going to let
14 everyone know that what I would like for you to do, I
15 thought we would kind of go through and have some
16 discussion, but then I would like for you to give me any
17 other comments, feedback, and I'd like that by April 30.
18 I'll send out a friendly reminder if you could get that
19 back to me by April 30. We'll talk then after we go
20 through it about the next steps of what we're going to do
21 with the report.

22 So the second section, after we've said here's
23 what it is -- I'm sorry -- the first section was the
24 introduction, and then we went into what is service-
25 enriched housing, and so I took the council's definition,

1 I also looked at supportive housing is used a lot, so I
2 put some examples in there of how the definition that you
3 all are using as a council is similar and has some
4 overlap. So we looked at the SAMHSA evidence-based
5 practices kit and how they describe supportive housing,
6 looked at permanent supportive housing for homeless
7 populations, also the Governor's Committee for People
8 with Disabilities, they also have a similar definition,
9 so just trying to lay out what it is and the definitions.

10 I also mentioned in integration, and that is
11 part of service-enriched housing is the integration part
12 of it. And so that was sort of the goal of Section 2 is
13 telling everybody what it is. Any other thoughts,
14 suggestions for that section?

15 (No response.)

16 MS. RICHARD: I'm going to move on, so just
17 stop me whenever you need to.

18 So the next one was, okay, why is it
19 important, why do we need to know about service-enriched
20 housing, why are we all here trying to increase state's
21 efforts to expand service-enriched housing. So I wanted
22 to use some stories and tell about real people. And then
23 I also wanted to, some of the recommendation on the call
24 was also about dollars.

25 So the goal for that section was to try to

1 talk about how it's important for people and their
2 quality of life, it's also important for the nation,
3 states, local communities to look at the fiscal side of
4 service-enriched housing, how it is more advantageous,
5 more fiscally -- you know, it costs less to serve people
6 in the community. So trying to make the point that not
7 only does it improve quality of life but, hey, it can
8 also save money. So that was sort of the goal of that
9 section.

10 Do you have a comment, Mike?

11 MR. GOODWIN: There were two things in that
12 section -- I'm sorry but I didn't bring those pages
13 because I'd already read them, and I thought I had
14 brought it with some notations -- one, when you talked
15 about costs, I didn't get the chance to go in and look
16 and see what made up the lower number when you went from
17 institutionalized to in the community, but are we
18 confident that that is absolutely all-inclusive of rent,
19 utilities, transportation, medications, food, everything
20 that goes into maintenance?

21 MS. RICHARD: No, I don't think it is. If
22 it's what I'm thinking of, it was 2010 Medicaid data, and
23 Medicaid does not pay for room and board, so it was just
24 Medicaid payments, and so it doesn't include room and
25 board and those kinds of things.

1 MR. GOODWIN: A tenfold decrease just didn't
2 sound right.

3 MS. RICHARD: It didn't. Okay.

4 MR. GOODWIN: And then the other one is when
5 you were talking about the Texas rule on points for
6 service-enriched housing in large and small properties,
7 it seemed to be backwards. Wrong time to address it
8 probably, if we're trying to not have concentrated
9 properties with persons with disabilities or elderly, the
10 percentage doubled when you went from a large to a small.

11 MS. RICHARD: Oh, the integrated rule, 18
12 percent for large.

13 MR. GOODWIN: And 36 for small, which as a
14 percentage of the population does what we don't want to
15 do under all of the federal lawsuits and everything, as
16 far as concentration. You get less integrated when you
17 concentrate.

18 MS. RICHARD: Other comments, thoughts on
19 Section 3?

20 MS. GREEN: I have a comment about the
21 personal stories. I really liked including those. I
22 think it provides a face for the program. At the same
23 time, I think some of the consumer comments
24 oversimplified the process and kind of gave credit to a
25 relocation contractor without recognizing that the

1 relocation contractor was funded by DADS, and the
2 consumer said, Oh, the Center for Independent Living
3 bought me furniture and paid for everything I needed.
4 And again, I'd like that consumer voice, but I think it
5 might be helpful to clarify at some point that the system
6 is funded by DADS, that DADS pays for relocation
7 contractors who provide intense case management. There
8 are two transition grants that can help support consumers
9 who are relocating, just so credit is given to those who
10 deserve it. And I'm sure in the consumer side, if it was
11 Coastal Bend Center on Independent Living, they were just
12 kind of the conduit for these other benefits.

13 MS. RICHARD: And is that the TAS, Transition
14 Assistance Services, you're talking about?

15 MS. GREEN: Well, chances are that person
16 received those TAS which is managed by the managed care
17 organization, and then TLC.

18 MS. RICHARD: TLC, okay.

19 MS. GREEN: But both of those are funded under
20 Money Follows the Person, so maybe just another section
21 in the Money Follows the Person, 3.2, just clarifying the
22 supports.

23 MR. IRVINE: You know, that's actually really
24 sort of the theme of this council, and that is to the
25 consumer you want it to be as seamless as possible, but

1 in reality it is a patchwork.

2 MS. GREEN: It requires a lot of coordination
3 behind the scenes.

4 MR. IRVINE: And I really think that perhaps a
5 significant lead-in paragraph talking about that and say
6 that the council believes that coordination among
7 affected parts of this provider network are working
8 beautifully together, as evidenced by these stories,
9 would be useful.

10 MS. GRANBERRY: I think I like it better as a
11 beginning paragraph than after you get past the stories,
12 because once you've read the stories you're not going to
13 look at that.

14 MS. RICHARD: Thank you. That's great
15 feedback.

16 Any other comments on the stories, or any
17 other thoughts? Do we have the right number of them, are
18 they diverse enough?

19 MS. GREEN: Well, I think you did a nice job
20 of providing a couple of scenarios where folks with
21 primarily physical difficulties relocated, then you've
22 got also somebody with intellectual and developmental
23 disabilities, so I think that shows good balance. I did
24 have one comment on page 10, the first full paragraph,
25 last sentence, just clarification. The sentence reads

1 that the MFP program allows individuals to bypass the
2 waiver interest list and enroll in a waiver once they've
3 secured housing, but people can enroll in the waiver
4 program at any time, and we don't want them to wait to
5 apply for the waiver once they have housing because then
6 they typically lose the housing, so the intent is to have
7 those processes kind of running on parallel tracks.

8 MS. RICHARD: Okay. Appreciate that. And
9 then maybe even I don't capture it all, Doni, if I can
10 just touch base with you later to make sure I captured
11 everything.

12 MR. ASHMAN: And then I've got to look at
13 these numbers on page 10 also because I don't know -- and
14 I guess I'll have to go back and look at Mathematica's
15 report, if that's what that is, but we transition 200
16 people a month and this says 200 between January and June
17 2013.

18 MS. RICHARD: It was directly from that
19 Mathematica report.

20 MR. ASHMAN: It may be an error.

21 And then the numbers have changed because of
22 our enrollment, so the total of the grants is about \$541
23 million and it's about \$100 million in new money, so I'll
24 give you some new numbers.

25 MS. RICHARD: Okay. Thank you, Steve,

1 appreciate that.

2 Any other thoughts on the importance of
3 service-enriched housing?

4 MS. GREEN: Once Steve confirms those numbers,
5 it might be helpful to just kind of build on the cost
6 data on page 11 where you cite a savings of \$16,282
7 annually. To the extent you can estimate cost savings for
8 the people who have relocated, that might be compelling.
9 And that may be specific to folks with mental illness,
10 I'm not sure, so you may not be able to run the numbers
11 that way.

12 And, Steve, is DADS collecting data on the
13 number of MFP consumers with mental health issues?

14 MR. ASHMAN: No. The only ones we'd be doing
15 that on are for the behavior health pilot.

16 MS. RICHARD: So then the next section I
17 really tried to just capture activities to date, so tried
18 to summarize those, and again, I laid it out according to
19 the statute, so trying to look at activities as they
20 relate to the statute directive. We talk about the
21 Qualified Allocation Plan, the integrated housing rules,
22 talked about some changes in the 2014 Qualified
23 Allocation Plan that's directly related to policy,
24 developing and implementing policy. Looked at the
25 Project Access Program and how we're working with our

1 health and human services partners in the Project Access
2 Program.

3 Included the capacity-building initiative,
4 Steve, I included that from some documents you gave me
5 before. And talking about limitations on funding, so I
6 included in here the Section 811 for 2013 rental
7 assistance, and then I don't think I knew at the time
8 about the 2013 Section 811, so we talked about putting
9 that in there, if we want to add that we are applying for
10 the next round of Section 811. Then also talked about
11 the DSRIP, Delivery System Redesign Incentive Payment.
12 So really just trying to pull together activities that
13 were related to housing and services that occurred over
14 the last several years since the creation of the council.

15 I really tried to put a little bit of a bigger
16 picture on the activities that have occurred, more of a
17 statewide -- that was my attempt, anyway. Summarizing
18 the 83rd Legislative Session infusion of additional funds
19 for several for the state agencies. Talked about Housing
20 and Services Partnership Academy.

21 MR. IRVINE: In terms of the funding for all
22 the different agencies, I know it's all different kinds
23 of funding, but would it be desirable, and if it would,
24 would it be feasible to have a roll-up number? You know,
25 the State of Texas appropriate X dollars to address this

1 universe of challenges. Anybody have thoughts on that?

2 MS. GREEN: I think to the extent you can
3 include cost data, it makes a really compelling argument.

4 MS. BARNARD: Would you also include the
5 number of persons served, or is that going to be even
6 harder to collect?

7 MR. IRVINE: I think that would be way harder
8 to collect because they're not served on a uniform basis.
9 I mean, providing housing and providing certain services
10 can be very much apples to oranges.

11 MS. GREEN: And I meant to say cost savings,
12 because I think including the total investment is
13 helpful, but if you can come up with some solid estimates
14 of cost savings.

15 MS. RICHARD: Okay. I'll see what I can do
16 about that.

17 So also talked about looking at the different
18 opportunities that we have for cross-education and
19 interagency/intra-agency efforts. Talked about the State
20 Independent Living Council, the Community Resource
21 Coordination group, the Reentry Task Force, Promoting
22 Independence Advisory Council -- that most of us will be
23 attending tomorrow too -- so really trying to talk about
24 all of those kinds of committee meetings or councils are
25 opportunities for us to cross-educate one another and

1 share information.

2 MS. GREEN: I'd love to see the Area Agencies
3 on Aging included. They're not state-staffed, they're
4 contractors, but benefits counseling is a required
5 service of the Area Agencies on Aging, and one of the
6 most common needs among benefits counseling consumers is
7 affordable housing, and there's a very comprehensive
8 curriculum that's been developed for benefits counseling
9 certification but it does not include any housing
10 content, and most of the staff do not feel equipped to
11 provide consumers the kind of housing information that
12 they need.

13 MS. RICHARD: So help me, Doni, would that be
14 as --

15 MS. GREEN: It would be separate.

16 MS. RICHARD: -- activity to date, or is that
17 more of a recommendation?

18 MS. GREEN: Under 4.5 where you've identified
19 several entities that may be interested in training.

20 MS. RICHARD: Okay, great. Thank you. I'll
21 add that.

22 Anything else on the activities to date,
23 additions, comments?

24 (No response.)

25 MS. RICHARD: Okay. Well, I'll move right

1 along to the recommendations, Section 5. As I mentioned,
2 I took the recommendations that we put together that came
3 out of the work groups. So we start with describing how
4 we got to the recommendations, so I put in a little bit
5 of information about the process of how we did that, and
6 then public input that we received getting there. And
7 then started with, again, laid it out by statute, so
8 looking at developing and implementing policies.

9 We talked about the Qualified Allocation Plan
10 that came up on the work group that not very many people
11 with disabilities or advocates for people with
12 disabilities participate in that process. There was a
13 comment by one of the callers that it was because it's
14 difficult and complex and we need to simplify it, so one
15 of the recommendations is maybe look at some other
16 states' qualified allocation plans, looking at ways that
17 we can streamline and make ours a little less complex.

18 Then also, incentivizing developers, so there
19 were a number of recommendations about how to increase
20 points for developing service-enriched housing, so I laid
21 those out. And then went on to pursuing additional
22 funding, we talked about that, and there were a number of
23 resources.

24 The Section 202 housing, I think, Paula, that
25 was one of your comments on the call was let's not just

1 look at Section 811 but what other funding sources are
2 out there to kind of keep our eyes open and look at other
3 opportunities. So additional vouchers for veterans, the
4 HUD VASH, Veterans Administration Supportive Housing
5 vouchers, I know Texas was awarded a number of new
6 vouchers for that. We mentioned DSHS rental assistance
7 program. So we mentioned a number of opportunities
8 there.

9 And I know we have Carmen here to talk about
10 the Home and Community-Health Program, continuing to work
11 closely with DSHS on the rental assistance program. So
12 just kind of walked through the opportunities that we
13 have. Continue to encourage public housing authorities
14 and DADS to join the Aging and Disability Resource
15 Centers, so DADS look to expand the Aging and Disability
16 Resource Centers. I know at one point I went and looked
17 at all the websites and I think of the 14 there were only
18 two of the website where I couldn't find anything about
19 housing, but most all of the others had links or
20 mentioned their public housing authorities that they work
21 with. So ways that we might be able to encourage that.

22 And then continue with the capacity-building
23 initiative. That's going to continue. Is that right,
24 Steve? I think it was one of the recommendations to
25 continue that capacity-building initiative. Is that

1 going to continue?

2 MR. ASHMAN: Yes. They've moved on to
3 Arkansas. You guys would know better than me, but I
4 think there are eight regions in the HUD region, so
5 they're hitting some of the other ones, but they left it
6 open for us to go another round.

7 MS. RICHARD: Okay, great. I did include that
8 in here as a recommendation to continue that, so if you
9 want to look over that part of the report.

10 MS. GREEN: But in terms of funding for ADRCs,
11 funding has been made available to all to work on housing
12 issues.

13 MR. ASHMAN: Yes. We were approved, we had a
14 pilot where four ADRCs acted as housing navigators for
15 us. Based on the success of that program, we received
16 funding for 23 ADRCs to hire housing navigator staff,
17 about \$1.175 million through 2016.

18 (General talking and laughter.)

19 MS. RICHARD: So then I went through to
20 continue the efforts that we are on the interagency work
21 groups, and then also put in there that we're going to
22 continue to look at the performance measures, like we
23 talked about, developing performance measures. We talked
24 about that at the last council meeting, working towards
25 developing those. And then just did a real short

1 summary, basically, you know, we've come a long way,
2 there's still more work to do, and kind of ended at that.
3 And of course, I'll have a table of contents, executive
4 summary and references, I just gave you the bulk of it.

5 Other thoughts, comments, anything else?

6 MR. IRVINE: Nice work.

7 MS. RICHARD: Okay. Well, great.

8 MS. GRANBERRY: I do think Doni is right, as
9 much cost data as you can put and as much return on their
10 investment as you can put. The number that the state
11 spends is large, but what are they getting out of that in
12 return, and not only how many people are served but how
13 much are we saving in future costs, that number gets very
14 large very quickly and makes a difference.

15 MS. RICHARD: Sure. That last number that you
16 gave me, Steve, I think was about 30,000 people would
17 have moved thought the MFP program since 2001. Would
18 there be some data that we could get to talk about?

19 MR. ASHMAN: And I didn't get our questions
20 in. It was 46,000.

21 MS. RICHARD: Oh, 46,000. I'm sorry. You
22 just sent me that new number.

23 MR. ASHMAN: It was 46,411, but we just say
24 over 45,000.

25 MS. RICHARD: Okay.

1 MS. GREEN: And DADS has good estimates of
2 cost savings through the waiver.

3 MS. MARGESON: Is that since the initiation of
4 Money Follows the Person?

5 MR. ASHMAN: Well, I'm sorry, say that again.

6 MS. MARGESON: I said is that since the
7 initiation of Money Follows the Person.?

8 MR. ASHMAN: Yes, that since September 1,
9 2001. And the only thing I can say about the cost
10 savings is what we published in our LAR or our budget and
11 we identify what the average monthly cost is for a
12 nursing facility versus the various waivers.

13 MS. GREEN: So you don't necessarily track it
14 on a consumer basis for MFP.

15 MR. ASHMAN: We just use the average cost.

16 MS. GREEN: But even so, those are good
17 numbers.

18 MS. RICHARD: And I don't think I had a chance
19 to put that in this rough draft, but I went to the DADS
20 Blue Book, and that's where I saw the average cost.

21 MR. ASHMAN: That's where I would go also.

22 MS. RICHARD: Okay. And I had planned to put
23 that in here. It has the average cost to serve someone
24 in a nursing home versus serving them in a home health
25 situation. However, I don't know how much I could get it

1 broken down back to Mike's comment, what all does that
2 include. It's what Medicaid pays, and so that will be a
3 challenge.

4 MR. ASHMAN: You're right, because when we
5 look at it, we don't look at the acute care side. When
6 we look at waiver services and the average cost, that
7 isn't taking into consideration the acute care and family
8 practice, things like that, it's just the waiver
9 services, it's not total Medicaid cost.

10 MS. RICHARD: Right, and I don't think it does
11 in nursing home either, folks that have to go out and see
12 their doctors or physical therapists.

13 MS. GREEN: Especially if they're dual
14 eligible, because all of that would be charged to
15 Medicare, as opposed to Medicaid.

16 MS. RICHARD: Right. So it is just Medicaid
17 dollars. But I'll see what I can do to try to include
18 what those costs would include or not include.

19 MR. GOODWIN: On the back side of that, that's
20 encouraging because we're really talking about saving
21 state dollars, as opposed to overall, and that's key for
22 what we're trying to get is look and saving the state
23 money here so spend some more there.

24 MS. RICHARD: Yes. For Medicaid, what we get
25 60 cents federal match, so it would be 40 percent state

1 dollars for each one of those individuals that we are
2 saving dollars on.

3 Okay. I'll see what I can do to get some more
4 numbers. I love to look at numbers.

5 Okay. Other thoughts, comments? I hadn't
6 planned to do pictures and things like that throughout
7 this document. Is everyone okay? Okay. We'll just try
8 to keep it succinct and cogent.

9 MS. MARGESON: Clear, concise and cogent.

10 MS. RICHARD: Thank you. The three Cs:
11 clear, concise and cogent. I like that.

12 MR. GOODWIN: If you're dealing with
13 legislators, they want pictures.

14 (General laughter.)

15 MR. IRVINE: Anybody have any comment, chime
16 in. Ready for the next one?

17 MS. RICHARD: I think so.

18 MR. IRVINE: Before you go on, does everybody
19 have this in Word.

20 MS. RICHARD: Yes.

21 MR. IRVINE: So if you've got edits, just use
22 track changes.

23 MS. RICHARD: That would be great, and April
24 30 -- and I'll follow up -- April 30 would be great. And
25 the next step was to do an online discussion forum.

1 We'll post the plan, and then we do plan to have a public
2 hearing, and that's going to be May-ish, sometime in May.
3 And then we'll bring back the final draft.

4 MR. IRVINE: And I want to point out, I was
5 trying to be prudent with our finances and not go around
6 having a lot of, frankly, not particularly well attended
7 public hearings around the state. I really find that we
8 generate a lot more discussion and input with online
9 forums. It's certainly been the case with our rule
10 development. But if there is ever any significant group
11 of interest that would like to have a public hearing in
12 their area, just let us know.

13 MS. MARGESON: Where is the one that we will
14 have?

15 MR. IRVINE: In Austin. Next?

16 MS. RICHARD: DSHS Housing Grant discussion,
17 and I know that Melissa is filling in for Anna.
18 Appreciate you coming and talking to us about that.

19 MR. IRVINE: Come on up where we can hear you.

20 MS. DOUGHERTY: Carissa Dougherty, and I am
21 representing Anna Sonenthal, who is not here. We both
22 work for Adult Mental Health Services, and I just have a
23 brief update for her rental assistance program. And it
24 looks like there were 19 local mental health authorities,
25 and in addition NorthSTAR, that were awarded the

1 supportive housing dollars, which was \$12 million over
2 the biennium. And as of February number, which the date
3 is locked for us, 786 individuals have received rental
4 subsidies, 660 from the local mental health authorities,
5 and then 126 from NorthSTAR area, and as of today we're
6 on track to spend all of the obligated funds.

7 I'm also here to just give a brief heads-up.
8 The Department of State Health Services is interested in
9 pursuing the next funding award stream for the
10 cooperative agreement to benefit homeless individuals at
11 the state level -- that's through SAMHSA. The funding
12 for this fiscal year, the application was due on the
13 14th, and so when we first became aware of it and were
14 interested in it -- and there was actually community
15 interest as well, stakeholders were contacting us -- we
16 didn't feel that we had enough time to really do the
17 proposal justice, and we wanted to get stakeholder
18 feedback. So we are planning to take this next year to
19 really develop and hone in a really good proposal.

20 And so the funding, at its essence, is for
21 services, 15 percent is dedicated to building and
22 enhancing state infrastructure related to serving the
23 chronically homeless population, and that includes
24 veterans and non-veterans with disabilities, mental
25 health, substance abuse or co-occurring disorders, and

1 then 85 percent is dedicated to actual service delivery.
2 And so SAMHSA is really looking at that permanent
3 supportive housing model and pairing enhancing behavioral
4 health services and pretty much wraparound services,
5 including integrated medical, peer support services to
6 help someone move directly into housing and stay
7 stabilized.

8 And so the target population really is looking
9 at those who aren't already eligible for existing
10 services, so that would get at those folks who are
11 veterans who don't qualify for VASH housing subsidy and
12 really targeting that population of chronically homeless
13 individuals.

14 MR. IRVINE: Just curious, do you coordinate
15 at all with our HHSP providers or continuum of care on
16 those issues?

17 MS. DOUGHERTY: Yes. I'm unfamiliar with
18 HHSP.

19 MR. IRVINE: HHSP is something that's funded
20 with State GR dollars, it's the Homeless Housing Services
21 Program. It is a program that is currently administered
22 in the eight largest cities in Texas, and it's really
23 very flexible funding that allows those large cities to
24 develop what they think is the optimal approach for
25 addressing issues in their communities.

1 MS. DOUGHERTY: Okay, great. And I am
2 familiar with the continuum of care, and we will
3 definitely reach out to Texas Homeless Network across the
4 state.

5 MS. GRANBERRY: They not only have them across
6 the state, but they have contact with the development
7 community.

8 MS. DOUGHERTY: Yes. That's great. And then
9 we've gotten on TICH's next meeting to talk to them about
10 it because they'll be an integral part of this proposal.

11 MR. IRVINE: We also are really working kind
12 of around the edges, trying to get our community action
13 agency network, which, of course, is statewide, to relate
14 more to the continuum of care and the addressing of
15 homelessness issues, because ultimately having one
16 statewide network that is supporting things is in
17 everybody's best interests.

18 MS. DOUGHERTY: And so hopefully some of these
19 dollars might help with that effort.

20 MS. GRANBERRY: At the state level, how much
21 can you apply for?

22 MS. DOUGHERTY: It's a maximum of \$1.2 million
23 over three years.

24 MS. GRANBERRY: Because we have one that is
25 just expiring that was \$350,000 a year for five years

1 with that SAMHSA grant.

2 MR. IRVINE: Great. Thanks.

3 MS. BLISS: I'm not sure how much you guys are
4 familiar with the Home and Community Based Services -
5 Adult Mental Health Program. I believe that Dena has
6 probably already been here to kind of give you an
7 overview of what our plans are and that I'm here to give
8 you guys an update.

9 MS. RICHARD: Carmen, actually, Dena has not
10 been here, so you might give a short little overview.

11 MS. BLISS: So basically, we've identified
12 that there is a small population that are in the state
13 hospitals right now that don't need meet clinical
14 criteria for being in the state hospitals, they don't
15 have psychiatric crisis or any mental health need that
16 can't be better served in the community, but for various
17 reasons they have ended up living in a state hospital or
18 institution for years, sometimes even decades. So how we
19 provide the services, what services do they need to be
20 supported in the community and have successful tenure in
21 the community in the location or housing that they
22 choose.

23 So we've written a state plan amendment and
24 submitted that to CMS so that the services provide a
25 transition from state hospital to long-term tenure where

1 they choose to reside. It will be a statewide, obviously
2 it's a state plan amendment. We'll be contracting for
3 providers through an open enrollment process.

4 The population that we're targeting obviously
5 are adults. What we've noticed so far is a lot of times
6 these individuals have a history of chronic homelessness,
7 traditionally have less community supports or family
8 supports than individuals who have mental illness in
9 general, and then oftentimes have cognitive issues, such
10 as dementia or traumatic brain injury, those types of
11 things. So definitely some complex challenges and needs
12 that need to be addressed for this population which is
13 exactly why they haven't gotten out of the hospital thus
14 far. So that's basically the broad overview.

15 So what will happen is there will be an
16 independent assessment once somebody is identified
17 meeting our target population. There will be an
18 independent assessment. We're going to be using the
19 Adult Needs and Strengths Assessment, as well as
20 expanding upon that, but basically that is the foundation
21 that assesses for the needs and strengths of the
22 individual. Some of the benefits of that are that same
23 assessment tool that's being used in the outpatient
24 mental health system. It's able to not only assess for
25 needs but really identify strengths. It's those

1 strengths that keep people in recovery, transition them
2 from the hospital and keep them in the community long
3 term and start building those connections.

4 The Adult Needs and Strengths Assessment, the
5 ANSA, is also able to identify outcomes, so eventually
6 the program is up and running, we can look at building
7 those strengths, we can look at the decrease of needs and
8 all those things as well, so an additional financial
9 benefit. We can look at the clinical benefit of the
10 population we serve as well.

11 MS. MARGESON: In a previous presentation we
12 learned that 85 percent of the population in the state
13 hospitals have criminal backgrounds.

14 MS. BLISS: I don't know the current numbers
15 on that, but there is a significant portion for the
16 population that meet our initial criteria who are on
17 forensic commitments. So depending on who you talk to,
18 there is an involved process to get people off of their
19 forensic commitments or have their criminal charges
20 dropped in order to successfully get housing in the
21 community or be discharged from the hospital or
22 discharged from charges.

23 MS. MARGESON: So that wouldn't automatically
24 disqualify them then?

25 MS. BLISS: From our program? No, it would

1 not. Right now we're trying to determine, because of how
2 involved that process is, and some of the challenges
3 existing, not just for our program, but in general there
4 are some nuances to every community and approaches to
5 people's criminal charges or what kind of crime they
6 committed in the past, and judges' or communities'
7 perception of their readiness for life in the community.

8 So we're hoping that with our program we can
9 go to the judge and say: We have those supports, they're
10 ready to be transitioned, and to the best of our ability
11 we'll help them transition into the community and work
12 with discharge planners at the hospital and community
13 without keeping the person committed to our program, it
14 still has to be voluntary. So there are some challenges
15 associated with that; we're trying to work through that
16 right now, but they're not excluded outright from the
17 beginning.

18 MR. ASHMAN: It could affect their ability to
19 get subsidized housing with that criminal background.

20 MS. BLISS: Yes, absolutely.

21 MR. ASHMAN: And I know that some of the local
22 mental health authorities have done a pretty good job of
23 working with private landlords and securing housing under
24 reasonable accommodation for the SMI population, and
25 they've done a good job of that.

1 MS. BLISS: Absolutely. And we anticipate
2 that some of our provider agencies will be local mental
3 health authorities and some of them may be that HCS
4 waiver providers and see if they would be interested in
5 expanding a line of business. But regardless, I think
6 they're going to have to work very hand in hand with the
7 local mental health authority that have experience with
8 specifically these challenges.

9 Additionally, we're looking towards using some
10 of the dollars that we were allocated for this biennium
11 to see what we can do to help with that housing piece,
12 because the Home and Community-Based Services - Adult
13 Mental Health is the name of our program, and this is
14 looking at the H of that, addressing the home. Again,
15 that's one of the biggest challenges for getting people
16 out of the hospital is they don't have housing or they
17 have challenges such as that to getting back into the
18 community. So we're working on exploring opportunities
19 to purchase housing or expand existing capacity, and
20 maybe take into consideration reducing some of those
21 barriers and working directly with landlords, because
22 their screening tools that screen some of these guys are
23 played out of housing.

24 So looking at after the assessment occurs and
25 based on the assessment we'd be able to identify an

1 individual recovery plan using a person-centered recovery
2 planning. We're working with UT School of Social Work
3 and the VIA Hope to look at some online training to
4 become available for persons that are in recovery
5 planning. Through VIA Hope and the work they've already
6 done with that, they were able to look at Austin State
7 Hospital, who is part of their learning community, and
8 some of their success of getting people, the long-term
9 residents of the hospital out of the hospital is actually
10 doing person-centered recovery planning according to the
11 evidence-based practice model.

12 And so we can try to integrate that into the
13 system from the beginning before we exist by making that
14 training available if that's what we want to do. Other
15 than that, training online would be available to maybe
16 potentially other partners or other state agencies as
17 well who are also doing person-centered recovery planning
18 or have been charged to do that.

19 So then, once the person has an individual
20 recovery plan, services could be provided. Some of those
21 services will be provided while they're in the state
22 hospital, so peer support. Our flavor of case management
23 is called recovery management, it's more than an intense
24 case management model, to be start provided inside the
25 hospital using general revenue dollars, so that the

1 recovery manager and that person can start building
2 rapport and their relationship with the individual while
3 they're there.

4 And instead of just a warm handoff from the
5 hospital to the community, it's the same person who has
6 been helping along the way and the person will have maybe
7 less anxiety to get out of the hospital, the long-term
8 institutionalization, all the things and thoughts and
9 feelings that go along with that transition.

10 So some of the services that we've submitted
11 for the state plan amendment: adaptive aids, residential
12 assistant services, psychiatric supports and treatment,
13 peer support, employment assistance, home-delivered
14 meals, minor home modifications, nursing, recovery
15 management, rehabilitation services, short-term respite
16 care, substance use disorder services, transition
17 assistance, flexible funds, and transportation services.

18 So we've also been getting some guidance from
19 CMS, a final rule regarding settings for 1915(I). I
20 don't know how familiar you guys are with those but I'll
21 go over those briefly. Basically, it is that the setting
22 must be integrated in full support and access of the
23 greater community, be selected by the individual, ensure
24 the individual has rights to privacy, dignity and respect
25 and freedom from coercion, optimize autonomy and

1 independence in making life choices, and facilitate
2 choices regarding services and who provides them.

3 The individual must be able to have a lease
4 and legally enforceable agreement. They must have
5 privacy, be able to lock their doors, a choice of
6 roommate, control their own schedule, including access to
7 food at any time, they must be able to have visitors at
8 any time, and the setting must be physically accessible.

9 So CMS supplied this guidance and it's not
10 going to be that much of a challenge for that. Since
11 we're currently writing our state plan, we can write that
12 into it and make sure we meet those requirements right
13 now. Much less of a challenge for those who already have
14 a 1915(I) program up and running.

15 MS. MARGESON: So that's requirements for
16 what? What specifically falls under those stipulations?

17 MS. BLISS: For the provider-owned settings,
18 so the individual has to be able to basically have full
19 independence and not have any sort of semblance of being
20 in an institution, even though it's in the community. So
21 it also can't be adjacent to or on the grounds of an
22 institution, must be fully integrated to the greatest
23 extent possible in the community.

24 MS. MARGESON: So would this be like for
25 assisted living providers?

1 MS. BLISS: Yes.

2 MS. MARGESON: Pretty cool. Where can I find
3 that?

4 MS. BLISS: I wrote that down but then I did
5 not, I typed it in here but didn't write it down. I
6 believe it's www.medicaid.gov/hcbs, and then it's the CMS
7 guidance on the final rule for settings.

8 MS. RICHARD: And I have that. I included
9 some of that language in the biennial plan too.

10 And, Carmen, I have a question about
11 residential assistance. You mentioned, related to
12 housing, home and community-based services, those are
13 providers that provide group homes, and so the
14 residential assistance component of this service, is that
15 going to be something like that. Are group homes going
16 to be something that will be an option?

17 MS. BLISS: Yes. The setting that's provided
18 is the services that we provide at each setting, so some
19 of the individuals may choose to live in a group home,
20 and if they choose to live in a group home, they can also
21 live in their own home. So depending on what the
22 residents need clinically, those services may be
23 provided.

24 MS. RICHARD: So their individual recovery
25 plan is going to have whether they have a home to go back

1 to, whether they need a Section 8 voucher, maybe project
2 access, so they're going to be really looking to
3 coordinate their housing.

4 MS. BLISS: Yes.

5 MR. GOODWIN: Just one comment from the
6 landlord standpoint, and we've beaten this to death over
7 the last three years, probably. But one of the things
8 that would help break down barriers is some form or
9 ability of a hold harmless provision so that if I, as a
10 landlord, took one of your clients with the knowledge
11 that they had a chronic mental illness or that they had
12 come from an institution and had had a criminal
13 background -- and the only way you're going to get rid of
14 that is expunge it, you're not going to get it just by
15 dropping the charges, unless it's expunged from all
16 records -- under current conditions I will absolutely
17 guarantee if one of your clients falls off the wagon and
18 harms a resident or anybody in the area, the landlord is
19 going to be at the top of the list of people who get sued
20 because I knowingly put that person into my property and
21 I didn't warn everybody -- which you can't do -- and so
22 the person living next door had no knowledge that I had a
23 person who was drug-dependent, committed aggravated
24 assault and spent three years in a mental institution.

25 That's putting it horribly, but you would get

1 much more cooperation if there was something that says
2 that the landlord takes this person under those
3 conditions and whatever responsibility the landlord has
4 for being aware meets those responsibilities and they
5 could be held harmless in a civil case, if you will, of
6 someone that commits an additional act.

7 MS. BLISS: So you guys have pounded that to
8 death over the past three years. Is it written down
9 anywhere that I could reference that?

10 MR. GOODWIN: No, but we've talked about why
11 landlords -- in many cases in HUD programs, you cannot
12 take a person that's had a drug history, and a person
13 with violent assault, family violence or another one on
14 the HUD list. So you have categories out there that the
15 federal government says you can't do, and now we're
16 coming in and saying there are conditions under which
17 that ought to be done.

18 MS. MARGESON: Steve, did I understand you to
19 say -- and I probably didn't -- that in situations like
20 that, let's just say that someone has a felony and
21 they're excluded from a HUD project, but did you say that
22 a landlord could waive that exclusion, or did I
23 misunderstand that?

24 MR. ASHMAN: I'm going to be dangerous, but
25 there's only three automatic barriers for criminal

1 backgrounds. Any more stringent requirements are
2 requirements that the landlord has placed on as part of
3 that property that they enforce for every tenant in
4 there. There's only three automatic barriers that you
5 cannot provide housing; the other ones the landlords have
6 some flexibility on whether or not they can waive or
7 change that occupancy rule.

8 MS. GREEN: So the three?

9 MR. ASHMAN: Manufacture of methamphetamine --

10 FEMALE VOICE: Arson?

11 MR. ASHMAN: I didn't think arson was one of
12 them, you'd think it would be. Sex offenders, and sale
13 and distribution of drugs, I think.

14 MS. MARGESON: What's the third one?

15 MR. ASHMAN: That was three. Manufacturing.

16 FEMALE VOICE: Is that for recent past related
17 to selling substances? Because most have tenant
18 selection plans where they include some area to advocate
19 for that person if they have a substance abuse history.
20 So I think HUD has also issued recent guidance to local
21 public housing authorities to take a second look at their
22 criminal background checks in terms of the homeless
23 population they're serving and trying to include
24 utilization of Section 8 and other housing opportunities,
25 but it's been unclear.

1 And especially given the for-profit
2 landlord/owner, they still have rights to kind of set
3 their own criteria, and as long as they're posting that
4 criteria in a public place and making it available to
5 people.

6 MR. IRVINE: I'd like for Megan to maybe weigh
7 in on this.

8 MS. SYLVESTER: Well, I think it's more
9 complicated than what we're saying. There's all
10 different kinds of funding from HUD, and so traditional
11 public housing, bricks and mortar, have a lot more
12 stringent requirements than a Section 8 voucher which the
13 housing authority may have more leeway about who to give
14 it to, and yet there's other types of funding where HUD
15 contracts directly with private landlords and they have
16 similar, yet different restrictions about how long an
17 offense had to take place whether somebody is eligible to
18 live in that apartment complex.

19 So I think it's very property-specific, and I
20 really liked your point of that's why it's so important
21 to have somebody work with a local entity who knows the
22 players involved and can kind of negotiate that route for
23 the consumer.

24 MR. IRVINE: And I would also point out the
25 scenario where there isn't a lot of safety and there

1 isn't a lot of clarity, and increasingly I think we are
2 seeing people resort to causes of action that relate to
3 things like disparate treatment or disparate impact, so
4 you need to be really careful about how you apply those
5 types of screening tools, especially against protected
6 classes.

7 MS. SYLVESTER: It's definitely an evolving
8 area of law, but there are some hard and fast offenses
9 out there, depending on the type of funding stream, that
10 aren't waiveable. It would take congressional action.

11 MS. MARGESON: I'm always hearing that if
12 someone has a felony, they can't get housing, period.

13 MR. GOODWIN: That's a landlord -- HUD
14 discourages it but they leave it to the discretion of the
15 landlord because the range of felonies are such that are
16 you talking about murder or are you talking about getting
17 in a fistfight.

18 MS. MARGESON: Or even in Texas, possession is
19 a felony. It's not in a lot of states, but here it is.
20 Let alone selling and making, just possession.

21 MR. GOODWIN: So anyway, the whole point were
22 if there were some way that a landlord who participates
23 in your program could have some degree of protection as
24 long as they held up their part of the bargain. It will
25 take a while to break down the barriers, I guarantee you,

1 and here we go to discrimination, but if I have two
2 candidates and one apartment, I guarantee you which one
3 I'm going to take.

4 MS. MARGESON: Even if that felony had
5 occurred, say, ten years ago, you'd still feel that way?

6 MR. GOODWIN: If you had somebody with a good
7 rental history and clean record, a great credit history,
8 and someone who had a ten-year-old felony that's iffy on
9 credit, your screening criteria allows you to reject on
10 that deal. It is what it is.

11 MS. MARGESON: That's why we set people up for
12 reoccurring -- but that's another debate.

13 MS. BLISS: So if you guys are ready, I'll go
14 ahead and talk about the achievements or updates that
15 we've had thus far. So we were able to publish the rules
16 in the Texas Administrative Code that became effective
17 April 3. Like I said, we submitted the draft state plan
18 and then went to CMS, and are hopefully having a meeting
19 with them in early April. That keeps getting pushed back
20 which that, of course, pushes back the approval of the
21 state plan amendment which then pushes back the
22 implementation of the program. But as soon as we can get
23 that approval, we're going to be up and running through
24 open enrollment for providers to have them ready from day
25 one as well.

1 And like I said, as well, doing some of the
2 background stuff to get people trained in the person-
3 centered recovery planning, having that available as well
4 for our provider agencies from day one. I've already
5 mentioned we're trying to explore the feasibility of
6 working with maybe the community collaborative projects
7 to leverage those existing contracts to expand capacity
8 specifically for our population and dealing with some of
9 those criminal issues or criminal background barriers.

10 And then also work with HHSC as far as making
11 sure that people are not dually enrolled in home and
12 community-based service programs. Developing a statewide
13 agency agreement with Social Security Administration.
14 They have agreements already with some state players like
15 TDJD -- no, I'm sorry, the other one, the adult
16 population one -- to work with DSHS so that people have
17 been in a state hospital, regardless of whether or not
18 they end up in our program or not, that have been in a
19 state hospital and have lost their eligibility or lost
20 their benefits, can have an expedited process so the date
21 they set foot outside the state hospital, then they'll
22 have access to Medicaid and their Social Security
23 benefits which is another barrier, as well as to be able
24 to afford housing.

25 I already mentioned the person-centered

1 recovery planning.

2 Next steps are, as I mentioned, the approval
3 for the state plan amendment, contracting with provider
4 agencies, and then enrolling individuals in the program.
5 So we want to be really careful that the people we enroll
6 first while the program is in its infancy stages of
7 implementation are the people that are most apt to be
8 successful in the community. We don't want to reinforce
9 that people can't be successful, especially for the
10 individual to go out and say you can do this, and then
11 they go out and have a failed placement. So working very
12 hard to identify those individuals and identify the best
13 providers for them. So those are the next big steps.

14 So does anybody have any questions?

15 (No response.)

16 MS. BLISS: All right. Thanks.

17 MR. IRVINE: Thanks. That's great.

18 MS. RICHARD: Thanks, we appreciate that.

19 I just realized that I skipped over an agenda
20 item. I apologize, Tim.

21 MR. IRVINE: That's why I was going like that.

22 MS. RICHARD: I'm sorry. That went right over
23 the top of my head. I apologize.

24 MR. IRVINE: I was making a sign as if I were
25 filming something.

1 (General laughter.)

2 MS. RICHARD: I didn't get that. I'm sorry.
3 I was supposed to give an update on the video project.
4 We did talk about at the last meeting, developing a video
5 or several videos that we were going to use as the
6 Technical Assistance Collaborative, the training
7 materials that they developed for us. We also talked
8 about, and I want to make sure you all realize, we did
9 talk about using those materials in a number of ways,
10 including webinars, and I know, Doni, in particular,
11 face-to-face. But we did move forward with looking at
12 creating some videos, so we're in the process.

13 We've reached out to the University of Texas,
14 their Department of Radio, Television and Film and we've
15 provided them a scope of work and what we want, and we're
16 in the process of working with them. They've sent us
17 back and estimate, and so we have maybe some additional
18 funds. We're going back to them to finalize that budget,
19 but if it's similar to what they've submitted so far, we
20 may have some additional funds.

21 And so we also wanted to tell you just a
22 little bit about a couple of things that we might embark
23 on if we have some additional funding available, and one
24 of those was to look at, also contracting with the
25 university, to analyze the 2-1-1 data and the online

1 clearinghouse. I think most of you are familiar. I know
2 Kate has talked a lot about that online clearinghouse.
3 It was a new feature that was on 2-1-1.

4 So we're looking at to maybe get some
5 statistical gurus to look at some of that data to
6 identify needs, people that are accessing the online
7 clearinghouse or that are calling 2-1-1, but they're
8 looking for programs that maybe funded by TDHCA and how
9 we might could analyze that data and see if there's a
10 need, and maybe we could do some additional outreach. So
11 our people using the online clearinghouse maybe they're
12 calling because they don't know it's on the web, so
13 looking at doing a project like that.

14 And then the other potential was to contract
15 with someone to help develop performance measures. We
16 talked about that also at the last meeting, and
17 developing performance measures, so perhaps contracting
18 with someone also who could talk to all of us
19 individually. I did get Form H from Anna. It's a pretty
20 big document, so there's a lot of data that's collected,
21 so looking at maybe having someone with some expertise in
22 developing performance measures and a way to help us
23 track that.

24 So a couple of opportunities that we might use
25 if we happen to have some additional funds left over, but

1 I'll keep you updated on the video project.

2 And I did talk with one of our council members
3 who was not able to make it today and asked him if he
4 would like to be interviewed, so we want to have some of
5 the videos, some face-to-face and interviewing some folks
6 in their homes, and he was willing to participate. I
7 might look to some of you sitting around the table to
8 also be interviewed, particularly one of the first videos
9 we were going to work on is about the council and about
10 service-enriched housing and about the work that you're
11 doing, so might want to just tap a few of you to be
12 willing to become a movie star on these new videos.

13 MR. GOODWIN: Are you going to write the
14 script for us?

15 (General laughter.)

16 MS. YEVICH: This is Elizabeth Yevich with
17 TDHCA, and all of this is going to be happening very,
18 very quickly. We have to move very quickly with UT and
19 the contract because it all has to be done by the end of
20 August. So yes, scripts have to be written, interviews
21 have to be done, locations have to be done, all the
22 videos have to be done. First we have to nail down this
23 contract, see where we are, so Terri is really going to
24 be working on this but it's really going to take up a lot
25 of the next couple of months, so I'm glad the biennial

1 plan is getting really close and everybody is pleased
2 with that.

3 And again, if we have additional funding,
4 we're probably going to move forward very, very quickly
5 with one or two of the other projects she proposed, and
6 again, all of that has to be contracted, obligated, as we
7 know, by the end of these dates.

8 MS. MARGESON: Are the performance measures
9 for the council or for the plan?

10 MS. RICHARD: For the council.

11 MS. MARGESON: That's what I thought.

12 MR. GOODWIN: Can I ask, again, one of my
13 stupid questions? Tim, has your agency seen any
14 movement, increase, decrease, enthusiasm or new people
15 coming in with the service-enriched housing components
16 that you're using in the QAP, that they're readily
17 accepting it? Do you all have a feel for that?

18 MR. IRVINE: Well, service-enriched housing,
19 as defined, is a really broad spectrum and under a
20 liberal interpretation, using the council's prepared
21 definition, virtually all of our tax credit housing
22 qualifies as service-enriched housing because it all has
23 accessible units and provides for services.

24 As for the developments that are really
25 targeting specific populations that require more intense

1 work, no, I'm not seeing a real increase in the number of
2 people interested in that. There are a couple of just
3 very mission-driven developers that do a fair amount of
4 that type of work, but it requires somebody, A, who is,
5 as I said, mission-driven, and B, it really requires
6 somebody who is a sophisticated fundraiser who can put
7 together a structure that's basically debt-free.

8 MS. GREEN: It's interesting, though, because
9 I have developers that approach me over the years to
10 write letters of support, and I'm happy to do that, and
11 it seems like within the last one to two years those
12 requests have increased probably fivefold within our
13 region, and so I don't know if that's unique to the
14 region, or maybe that's the result of the housing
15 navigator reaching out and engaging developers. At a
16 statewide level you're not seeing any significant
17 increases in applications?

18 MR. IRVINE: Not really. I mean, just a few
19 moments on the dynamics that we're seeing in the
20 Qualified Allocation Plan and the types of activity that
21 it's really generating. Under the remedial order in some
22 federal court litigation in the Dallas area, we are
23 required to develop a QAP, and we're operating under such
24 a QAP right now, that provides significant incentives to
25 develop what we characterize as higher opportunity areas,

1 areas with lower poverty rates, higher incomes, higher
2 quality schools, and because of the federal Fair Housing
3 implications of this litigation, we're applying those
4 criteria throughout the state. So that's really the
5 focus, frankly, right now. We're seeing a lot more
6 applications that fit those parameters.

7 MS. GREEN: Because our requests are coming in
8 Collin and Denton County which wouldn't qualify under
9 those criteria.

10 MR. IRVINE: There is generally going to be
11 within virtually every county a census tract or two that
12 will meet the criteria.

13 MS. GREEN: Okay.

14 MS. SYLVESTER: I will say we've also had a
15 focus that there are some areas of our state that for
16 many years more elderly applications were successful and
17 over a period of time that resulted in perhaps
18 disproportionately serving the elderly population, and so
19 we've made revisions to our QAP this year to encourage
20 more general population type deals.

21 MS. GREEN: And so would those general
22 populations be available to older folks?

23 MS. SYLVESTER: Absolutely.

24 MS. GREEN: It wouldn't exclude, it would just
25 be for all.

1 MS. SYLVESTER: Right. And those are required
2 to be accessible as well.

3 MR. GOODWIN: It's a tough nut to crack. We
4 have a project in downtown San Antonio that was one of
5 the first credit deals, and it's ideally, if you look at
6 the program, this is the perfect project, but fiscally it
7 flat doesn't work because of the income restrictions.
8 You're not going to get the young urbanites moving into
9 this property because they make too much money, and
10 there's really no grocery stores so they're not mobile,
11 but the only people that really qualify are the service
12 staffs of the River Walk restaurants. So it looks good
13 and it qualifies out the kazoo for credits, but the
14 sighting of it is kind of doomed. We had two or three in
15 San Antonio that had that happen to them.

16 The City of Boerne essentially just ran off a
17 tax credit project about two weeks ago. There was a gent
18 wanting to put up a tax credit project, and it was we're
19 not going to have low income housing in our area.

20 MS. GREEN: City of Plano, City of Flower
21 Mound, they do that too.

22 MR. GOODWIN: And it sits right across from
23 the new sewer plant, but Boerne is a higher end community
24 and the citizens said we don't want low income housing
25 concentrated. Tough fight.

1 MR. IRVINE: It is.

2 Are we ready for an update on 811?

3 MS. RICHARD: Kate was not able to make it
4 today, so I'm going to pitch hit for Kate and just wanted
5 to give you an update. As I mentioned, the Section 811,
6 the 2012 which I know she's been here and told you we
7 were awarded back in February of '13, but we continue to
8 work with HUD, getting closer on the cooperative
9 agreement, I think would be a fair statement. So we
10 continue to work on that.

11 While we're continuing to work on that, they
12 released 2013 funding, and so the 2013 grant opportunity,
13 that was the reason Kate was not able to make it here
14 because she is working on that grant application for 2013
15 funding. And what she asked to let you all know is that
16 it's going to mirror the 2012, but with the exception
17 that we'd like to expand it to four additional
18 metropolitan statistical areas. So in 2012 it was seven
19 MSAs, this would include four additional ones. What
20 we're looking at currently is Corpus, Waco, Tyler and
21 Amarillo. So we're in the process of moving that
22 forward. That grant is due May 5, so she's working on
23 that.

24 We are going to have a Disability Advisory
25 Work Group, and I'm sorry I maybe confused some of you.

1 I copy the council members when I send out notices about
2 the Disability Advisory Work Group just for your
3 information in case anybody wants to participate in that,
4 but she is going to be talking a little bit more about
5 that grant application, and that's on April 24.

6 MS. MARGESON: And is it still going to target
7 the same populations?

8 MS. RICHARD: Yes. Good question. Yes, the
9 same target groups.

10 MS. MARGESON: I just want to go on record as
11 saying that I understand why those populations are
12 targeted, but understand that, you know, when you're in
13 the disability community, we're struggling to keep people
14 in housing and to get them out of their parents' homes or
15 other less desirable living arrangements. You know, I k
16 now that people in institutions are a priority, but also
17 too, you know, I believe keeping people from ultimately
18 becoming institutionalized because they have no other
19 option is of equal concern, and there has to come a day
20 when we make that a priority as well for these projects.

21 MS. GREEN: That's been a huge push in the
22 Dallas-Fort Worth area. There's a group of 700 parents
23 of children with disabilities, primarily autism, but
24 broader disabilities, who they've been living with their
25 parents and the parents are aging and becoming disabled,

1 and there's really nothing for the children.

2 MS. MARGESON: I would say at our office the
3 most frequent request for assistance is some kind of
4 affordable housing, and it's really the cornerstone of
5 independent living, and if people don't have access to
6 it, then they're not going to be able to be self-
7 sufficient with an SSI kind of income. Sometimes we have
8 to look at the mainstream of the community too.

9 MS. GREEN: And they're kind of being hit with
10 a double whammy where the primary waivers have interest
11 lists of up to 15 years, and so these are parents whose
12 children don't qualify for any services, and they're just
13 limping along and trying to create a permanency plan
14 without the benefit of either services or housing, and
15 it's a struggle.

16 MS. MARGESON: And the same kind of wait lists
17 for just getting Section 8 rental assistance, there's
18 years and years and years of wait. And so we're just
19 telling people we would love to have a solution but we
20 don't, you know, unless we can get people to go in and
21 share housing some way, but what else can we tell them
22 when they're receiving \$721 a month. So there has to
23 come a time, I think, when we really need to broaden that
24 target population.

25 MR. ASHMAN: Paula, you do realize for the 811

1 program that Congress is the one that identifies who the
2 program is for.

3 MS. MARGESON: No, I didn't realize that.

4 MR. ASHMAN: TDHCA has no flexibility on
5 changing who can be housed in the 811 programs.

6 MS. MARGESON: Seriously? Well, I'm going to
7 have to go to Congress then.

8 MS. RICHARD: For the grant funding?

9 MR. ASHMAN: The 811 program itself.

10 MR. GOODWIN: It's persons with mental
11 disabilities or elderly. You did one or the other: you
12 did mental disabilities in this property and you did
13 elderly here.

14 MR. ASHMAN: The original 811.

15 MR. GOODWIN: And the law who 811 serves
16 hasn't changed. They've changed and gone from sticks and
17 bricks to the program we're under now, but I don't think
18 they changed the basic law of the target population.

19 MS. MARGESON: So right now Congress has said
20 it's people coming out of institutions and people with
21 mental health.

22 MR. ASHMAN: Texas chose the target
23 populations, but the target populations had to be in
24 compliance with the HUD 811 program that Congress
25 authorized. That program has always been for individuals

1 with intellectual disabilities or mental illness.

2 MS. MARGESON: Oh. I guess I thought it kind
3 of was similar to the criteria for the 202s which was
4 pretty wide open as far as having a substantial
5 disability.

6 MR. ASHMAN: Yes, 202 is elderly and even have
7 a term called near elderly.

8 MS. MARGESON: Well, and you know, you could
9 go in on a 202 just for people with disabilities too.

10 MR. GOODWIN: But the 811 doesn't do that.

11 MS. MARGESON: I did not realize that.

12 MR. GOODWIN: That being said, it's the only
13 thing we've got, as far as I'm concerned, for new Section
14 8.

15 MR. ASHMAN: But going back to Doni's comment
16 about the Dallas Housing Authority and that permanent
17 supportive housing organization, they've really been
18 innovative. Dallas Housing Authority has made project-
19 based Section 8s available to local property owners for
20 these folks, and now they're looking at the
21 possibility -- we'll find out more on May 15 -- of home
22 ownership where a family member of the individual, family
23 member probably, can own a home and have services brought
24 into their own home.

25 MS. MARGESON: Wait. Elaborate on what you

1 mean.

2 MR. ASHMAN: Well, I don't know much more than
3 that yet, I haven't seen the request for proposals.

4 MS. RICHARD: You're going to that meeting?

5 MR. ASHMAN: Yes. They're putting together
6 some type of proposal for individuals/families that have
7 adult children with disabilities where they can purchase
8 a home and then they'd have the services brought in on
9 their own, whether they're private pay or Medicaid
10 waivers.

11 MS. GREEN: That's Robin Leah Grand.

12 MS. YEVICH: Robin Leah Grand. And two years
13 ago when we took the biennial plan out for all the
14 hearings, Robin and about 30 to 40 people showed up at
15 the Dallas hearing to talk, which was actually very
16 informative at that time.

17 MS. SYLVESTER: This is an allowable use of
18 Section 8 to transfer into home ownership. Not a lot of
19 public housing authorities have that in their plan to
20 provide that service. It's primarily the larger housing
21 authorities. But any housing authority that runs a
22 Section 8 program could ask HUD to run that service.

23 MR. ASHMAN: And I think the top ten do have
24 home ownership.

25 MS. MARGESON: But you're talking about

1 something different, aren't you? You're talking about
2 something that would be owned and then two or three or
3 four people with intellectual disabilities would live
4 there and the services could be brought in.

5 MR. ASHMAN: That's possible. We don't know
6 what it is yet, we don't know. And they have to be
7 cautious because if they are acting as an HCS provider,
8 they have to be licensed.

9 MS. GREEN: Well, they also have to avoid
10 falling under the assisted living regulations with three
11 or more unrelated individuals, so there would have to be
12 a lot of controls.

13 MS. RICHARD: Any other questions about that?

14 MR. ASHMAN: One other. I was late on my
15 assignment for the 811 program but it went out today and
16 now it went out to some other folks in this room, so you
17 need to read your email this afternoon.

18 MR. GOODWIN: Is the Texas departmental
19 working group going to do this with the expertise they
20 used last time, or are they going to convene another?

21 MS. RICHARD: Like the Section 811 team that
22 they had?

23 MR. GOODWIN: Is that going to be
24 reconstituted? The folks that finally put this together
25 did a fabulous job.

1 MR. ASHMAN: I can't speak for TDHCA, but I
2 didn't think so, because the work group was put together
3 for the DADS 811 grant that we received, to develop the
4 original application, and so we've gotten all that input.
5 Now, I hadn't heard about any additional meetings of that
6 group since we finished up on that application.

7 MS. RICHARD: I'm not aware of reconstituting
8 that group, I think particularly just because we intend
9 to just mirror what we've already done.

10 MR. GOODWIN: But within the state departments
11 there was a group that did all the ground work.

12 MS. MARGESON: How long has 811 been in
13 existence?

14 MS. SYLVESTER: Technically, the 811, to
15 distinguish it from the old 811 program which just
16 created housing, we call it the 811 PRA, and PRA
17 technically isn't in existence yet, we have not signed a
18 cooperative agreement with HUD. We were awarded those
19 funds back in February of '13, and HUD did not give us
20 any documents to review until November, and we reviewed
21 them along with the twelve other states and we provided
22 comments, and then HUD gave us what they were calling
23 final versions back in early March.

24 MR. IRVINE: But how long was the previous
25 iteration in place?

1 MR. GOODWIN: About '98 was when the 811s came
2 in.

3 MS. MARGESON: See, it's time for a
4 modification, I think.

5 MS. SYLVESTER: Actually, it was a
6 demonstration project before that, like in '94, and then
7 they had the first where anyone could apply, I think '98.

8 MR. GOODWIN: If it makes you feel any better,
9 one of the problems with the 811 program is that you
10 locked in your budget when you submitted your application
11 and you didn't really get the project open for about 2-
12 1/2 years because it was so laborious to get through HUD,
13 and so you opened a project with 3-year-old budget and
14 rent projections. So generally there was a nonprofit
15 involved with mental health, if you did mental health,
16 they had to go find money to supplement the operations
17 for the first year because you weren't allowed to ask for
18 a rent increase.

19 MS. MARGESON: They weren't allowed to ask for
20 a rent increase?

21 MR. GOODWIN: No, even though everybody knew
22 that you were upside down to start with.

23 MS. MARGESON: Sounds like typical HUD to me.

24 MR. IRVINE: The tradition continues.

25 (General laughter.)

1 MR. IRVINE: Well, we've clipped through the
2 agenda in pretty good order, and we're meeting again
3 July 9, I believe. Other than receiving your detailed
4 input on the plan, anything else in particular you want
5 staff to be doing or working on? We'll knock out a great
6 plan and get it out there for a public discussion forum
7 and have an Austin hearing.

8 MS. GRANBERRY: And the Austin hearing, is
9 that something that you're going to want some of us to be
10 at?

11 MR. IRVINE: I think everybody is always
12 welcome, but it's not a command performance.

13 MS. GRANBERRY: Because I know the initial
14 round of public hearings, you wanted several of us at
15 each one.

16 MR. IRVINE: Okay. Well, thank you all so
17 much. It's 11:37, and we are adjourned.

18 (Whereupon, at 11:37 a.m., the meeting was
19 concluded.)

